



Districting Commission Meeting

August 5, 2021

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1. Roll Call
 2. Introductions
 3. Role of the Districting Commission
 4. 2011 Districting Commission Review
 5. 2021 Timeline/Schedule Overview
 6. Election of Officers / Schedule



Roll Call / Introductions

1. Districting Commission Members

- a) Robert S. Frost
- b) Douglas H. Koesel
- c) Kenneth C. Lumpkin
- d) Sandra F. Morgan
- e) Cathlyn S. Murphy

2. Elected Officials

3. Staff Members

- a) Clerk Staff
- b) Policy Staff

What is the County's Districting Commission



- The County Charter mandates a five person Commission, appointed by County Council, to draw new County Council Districts every ten years based off the decennial census data. By law, none of the Commission members can be elected officials or officers of political parties and no more than three can be from the same political party.
- The meetings of this Commission are open to the public and allow public comment/feedback at each session.
- This Districting Commission makes the final decision with regards to the new County Council Districts. Neither the County Council nor the County Executive can veto or change the decision of the Commission regarding the new districts. The Districting Commission submits their final districts directly to the Cuyahoga County Board of Elections.
- Note that the State of Ohio is also redrawing the boundary lines for their own Districts including those in Cuyahoga County. This is completely separate and independent from what this Commission is doing in regards to redrawing the County Council Districts in Cuyahoga County.

Cuyahoga County Charter

Section 3.04: Council Districts



- (1) **Initial Districts.** The eleven districts from which the members of the Council shall be elected at the November 2, 2010 general election are described in detail in Appendix A, which is attached to this Charter and made a part hereof.
- (2) **Redistricting.** Immediately following each decennial Federal census commencing with the census of 2010, the Council shall appoint five electors of the County, not more than three of whom shall be members of the same political party and none of whom shall hold public office or be an officer of a political party, who shall constitute a Council Districting Commission. The Commission shall, not later than one hundred twenty days following its appointment, prepare and certify to the Board of Elections of Cuyahoga County a detailed apportionment of the Council districts in accordance with the principles provided for in this section. The County Executive shall provide for the Commission such facilities and assistance as shall be required for the Commission to carry out its duties as provided for herein. That apportionment shall be completed by the same date as the apportionment for the Ohio General Assembly and shall be effective for the first regular County election thereafter.
- (3) **Principles for Establishing District Boundaries.** All districts shall be of substantially equal population, compact and composed of contiguous territory and formed by combining existing areas of governmental units, giving preference, in the order named, to townships, municipalities and city wards and precincts. Precincts shall not be divided for the purpose of creating Council districts. To the degree allowable by federal and state law, consideration will be given to district boundaries that broaden the opportunities for historically under-represented and 11 minority communities to elect representatives to the Council. The Council may establish additional criteria for the Council Districting Commission to use for the purpose of drawing district boundaries, in order to achieve a government that is effective, efficient, and at the same time, accountable, responsive, and fairly representative, as long as such criteria do not conflict with the Constitution of the United States of America, the Constitution of the State of Ohio and applicable federal or state law. [Effective January 1, 2010]

Cuyahoga County Code

Section 206.07: Districting Commission



- A. Pursuant to Article 3, Section 4, Subsection 3 of the Charter of Cuyahoga County, which provides that with regard to redistricting of County Council districts, the County Council may establish additional criteria for the Council Districting Commission to use for the purpose of drawing district boundaries, the County Council hereby establishes the following additional criterion:
 - After the Council Districting Commission has determined new County Council Districts, the Commission shall provide district numbers for the new council districts so that the largest possible number of new districts have the same district number as the former district having the largest number of residents in the new district.

(Ordinance No. [O2011-0025](#), Enacted 6/14/2011, Effective 6/16/2011)



2011 Redistricting Process

- 2010 U.S. Census data was released April 2011
- The Council hired an independent consulting team to draft/create redistricting plans for the Commission in June 2011
- Five districting commission members were appointed in June 2011
- The Commission met nine times and were presented with eight different plans for consideration, and received public input, before ultimately selecting a final plan in September 2011.

2011 Criteria Adopted by the Districting Commission



- Balance District populations so the number of residents in each of the 11 County Council Districts are within $\pm 5\%$ of the average district population of 116,374.
- To be consistent with federal law, the new County Council Districts should neither pack nor dilute African-American residents. Under the proposed plan, there are four county council districts that have between three-fifths and two-thirds African-American population (District 7 through 10).
- Also to be consistent with federal law, the new County Council Districts should neither pack nor dilute Hispanic residents. Under the results of the 2011 redistricting, almost half of the county's Hispanic population is in one council district.
- Minimize the number of residents that changed districts. (Final adopted plan had 10.2% of County Residents change districts)
- Do not split any community between two or more council districts except for the City of Cleveland due to population.
- If possible, keep Council members in current districts. For example, the current council member that represents District 1, should represent District 1 under proposed plan.



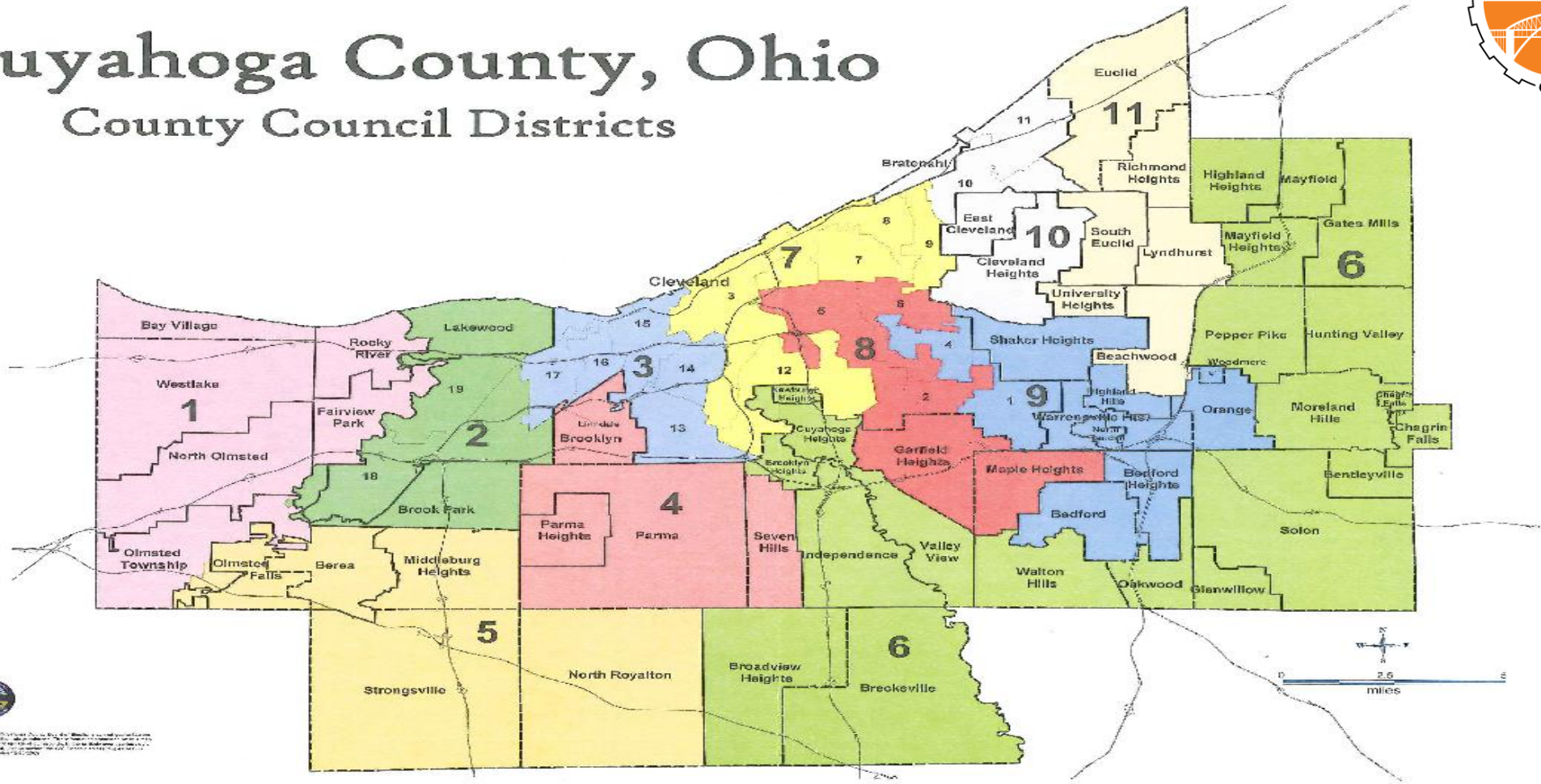
2011 Final Changes

Area	Population	2011 District	New District
Olmsted Township (All except Pct. D)	12,067	1	5
Cleveland Ward 13 (Pcts. E,M,N,O)	6,175	3	7
Brooklyn, Linndale	11,348	4	3
Seven Hills	11,804	4	6
Middleburg Heights	15,946	5	4
Newburgh Heights, Cuyahoga Heights	2,805	6	8
Highland Heights	8,345	6	11
Ward 12 (Pcts. A - L)	15,363	7	8
Ward 6 All	20,224	8	7
Ward 1 (Pcts. B,C)	2,082	9	8
Ward 4 (Pcts. A, C, D, E, P)	5,319	9	7
Pepper Pike	5,979	6	9
University Heights	13,539	11	10
Total Population:	130,996 (10.2%)		

2011 Maps – Before Redistricting

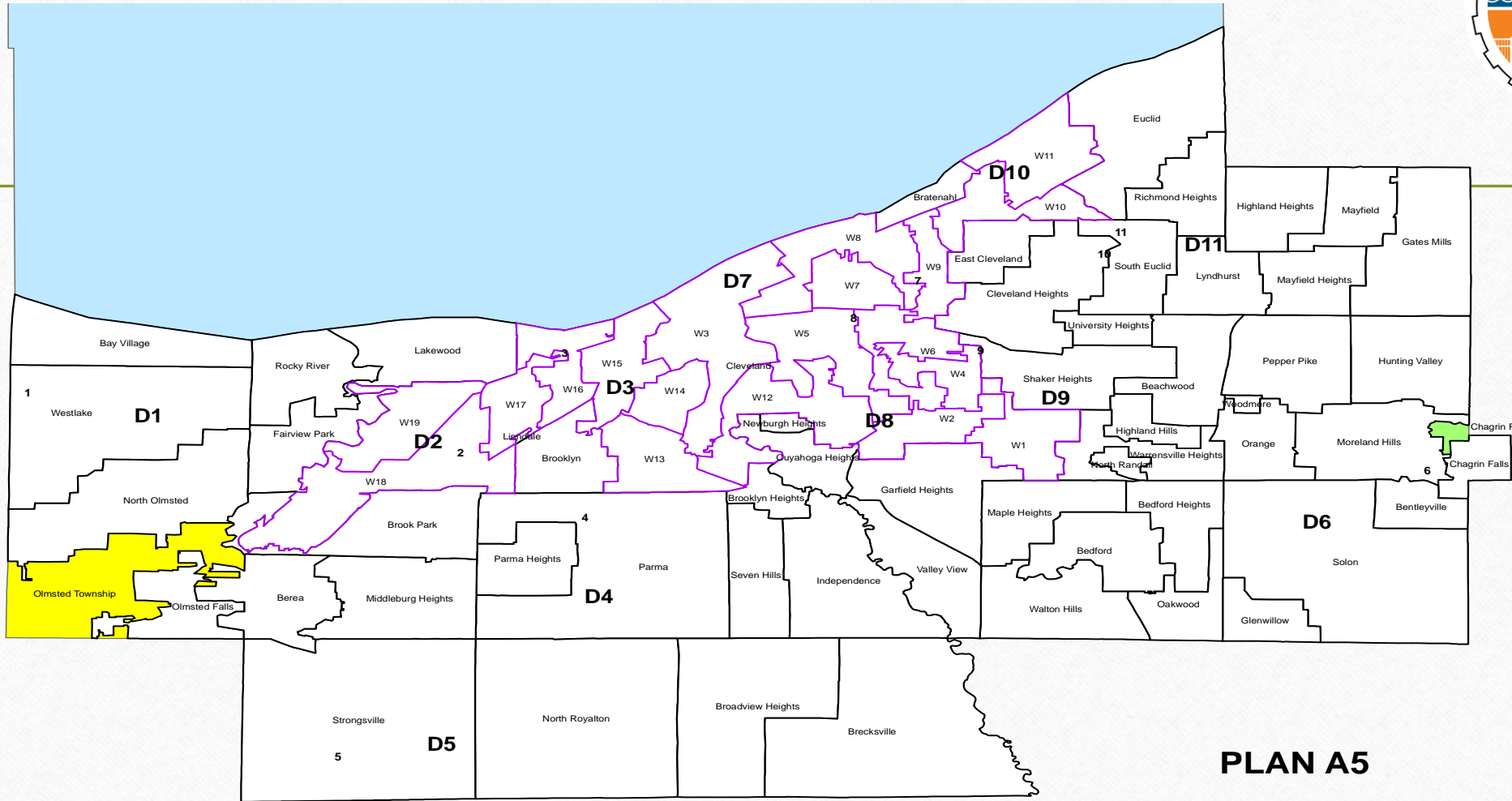


Cuyahoga County, Ohio County Council Districts



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2011 Maps – After Redistricting





2011 Population Before/After

BEFORE			AFTER		
District	Population	5% (+/-)	District	Population	5% (+/-)
1	130,204	(above 5%)	1	118,137	(within 5%)
2	115,832	(within 5%)	2	115,832	(within 5%)
3	111,322	(within 5%)	3	116,495	(within 5%)
4	125,471	(above 5%)	4	118,265	(within 5%)
5	120,703	(within 5%)	5	116,824	(within 5%)
6	125,005	(above 5%)	6	119,680	(within 5%)
7	98,856	(below 5%)	7	115,213	(within 5%)
8	113,364	(within 5%)	8	113,396	(within 5%)
9	114,326	(within 5%)	9	112,896	(within 5%)
10	103,785	(below 5%)	10	117,324	(within 5%)
11	121,254	(within 5%)	11	116,060	(within 5%)
Total	1,280,122		Total	1,280,122	

*5% Range includes 110,556 (-5%) and 122,193 (+5%).



2021 Timeline / Schedule

- Council issued an RFQ for a redistricting consultant
 - Bids due Friday, August 6th at 4:00 PM
- Council will make a recommendation to the County's Board of Control for approval
 - Goal is to have vendor selected and approved by August 16th
 - Immediately connect approved vendor with the Districting Commission
- The Federal Government is expected to release the 2020 census data by August 16th
- The County Charter states the Districting Commission has 120 days to complete the process **OR** be completed by the time the State is done with their process (whichever comes first)
 - Based off the Constitution, the State has until September 1st / Could be September 15th
- County's Districting Commission will only have 2-4 weeks to complete their work
- Once the County's Districting Commission adopts the final boundaries, a letter must be sent by the Districting Commission to the Cuyahoga County Board of Elections



Election of Officers / Schedule

- Vote on a Chair & Vice-Chair?
 - Now or Next Meeting?
- Use the same criteria from 2011 as principals/guidelines for the consultant to draft districts?
- Next Meeting?
 - Week of August 16th pending release of data?
- Set schedule of meetings for the Month of August?
 - Twice a Week?
 - Monday/Thursday?