

# CUYAHOGA COUNTY COMMITTEE OF THE WHOLE MEETING TUESDAY, JULY 23, 2019 CUYAHOGA COUNTY ADMINISTRATIVE HEADQUARTERS C. ELLEN CONNALLY COUNCIL CHAMBERS – 4<sup>TH</sup> FLOOR 2:00 PM

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. PUBLIC COMMENT

### 4. ITEMS REFERRED TO COMMITTEE:

- a) R2019-0134: A Resolution providing for the submission to the electors of the County of Cuyahoga an amendment to repeal Section 5.08 and enact Article XVI of the County Charter providing for the election of the Sheriff, including the powers, duties, qualifications, and compensation of the office; and declaring the necessity that this Resolution become immediately effective.
- b) R2019-0144: A Resolution providing for the submission to the electors of the County of Cuyahoga an amendment to repeal Section 5.08 and enact Article XVI of the County Charter to provide for additional requirements of the Sheriff, including the powers, duties, qualifications, term, and removal process of the office; and declaring the necessity that this Resolution become immediately effective.

### 5. DISCUSSION:

- a) Council authority to issue subpoena and consideration of subpoena issuance to County Sheriff
- 6. MISCELLANEOUS BUSINESS

# 7. ADJOURNMENT

<sup>\*</sup>Complimentary parking for the public is available in the attached garage at 900 Prospect. A skywalk extends from the garage to provide additional entry to the Council Chambers from the 5th floor parking level of the garage. Please see the Clerk to obtain a complimentary parking pass.

<sup>\*\*</sup>Council Chambers is equipped with a hearing assistance system. If needed, please see the Clerk to obtain a receiver.

### County Council of Cuyahoga County, Ohio

### Resolution No. R2019-0134

| Sponsored by: Councilmembers | A Resolution providing for the submission      |  |  |
|------------------------------|--|--|--|
| Brady and Gallagher          | to the electors of the County of Cuyahoga an   |  |  |
|                              | amendment to repeal Section 5.08 and enact     |  |  |
|                              | Article XVI of the County Charter providing    |  |  |
|                              | for the election of the Sheriff, including the |  |  |
|                              | powers, duties, qualifications, and            |  |  |
|                              | compensation of the office; and declaring      |  |  |
|                              | the necessity that this Resolution become      |  |  |
|                              | immediately effective.                         |  |  |

WHEREAS, Article XII, Section 12.10 of the Charter of Cuyahoga County provides that "[p]roposed amendments to this Charter shall be submitted to the electors of the County in the manner provided for by the Ohio Constitution"; and

WHEREAS, Article X, Section 4 of the Ohio Constitution provides that the "legislative authority" "of any county may by a two-thirds vote of its members" submit by resolution charter amendments to the electors of the county "to be voted upon at the first general election occurring not sooner than sixty days after their submission"; and

WHEREAS, the Council believes it is in the best interest of the citizens of the County of Cuyahoga to amend the County Charter to provide for the election of the Sheriff, and

WHEREAS, candidates for Sheriff shall be first nominated at the 2020 primary election and elected at the 2020 general election in the manner provided for county officers by general law and the Cuyahoga County Charter.

# NOW, THEREFORE, BE IT RESOLVED BY THE COUNTY COUNCIL OF CUYAHOGA COUNTY, OHIO:

**SECTION 1.** Pursuant to Article X, Section 4 of the Ohio Constitution and Article XII, Section 12.10 of the Charter of the County of Cuyahoga, this Council hereby authorizes and directs that there shall be submitted to a vote of qualified electors of the County of Cuyahoga, at the general election to be held on Tuesday, the 5<sup>th</sup> day of November, 2019, the question of repealing Section 5.08 and enacting Article XVI of the Charter of Cuyahoga County, as set forth herein:

### **Article XVI: ELECTED SHERIFF**

### SECTION 16.01 SHERIFF; ELECTION, POWERS AND DUTIES, VACANCY

The Sheriff shall be elected quadrennially commencing at the 2020 countywide general election. Any candidate for election as Sheriff shall be nominated and elected in the manner provided for county officers by general law and this Charter. All powers and duties now or hereafter vested in or imposed by general law upon sheriffs shall be exercised and carried out by the Sheriff. The Sheriff shall also have such powers and duties as shall be established by this Charter or by ordinance that are not inconsistent with those provided by general law. Vacancies in the Office of Sheriff shall be filled in the manner provided by general law.

### **SECTION 16.02 SHERIFF; QUALIFICATIONS**

- (1) No person shall be elected or appointed to the office of Sheriff unless such person:
  - (a) Has met the qualifications for the office of Sheriff as may now or hereafter be provided by general law; and
  - (b) Has obtained a baccalaureate in any field or an associate degree in law enforcement or criminal justice, from a nationally accredited college or university.
- (2) Newly elected or appointed Sheriffs shall obtain one or more of the following certifications within one year following the date of first assuming office:
  - (a) A jail operations certificate or comparable certification approved by the National Sheriffs Association:
  - (b) A certified corrections executive certificate or comparable certification approved by the American Correctional Association;
  - (c) A certified jail officer certificate or comparable certification approved by the American Jail Association; or
  - (d) A professional certification or degree related to the management and operation of a jail as may be approved by the Council.

### **SECTION 16.03 SHERIFF; COMPENSATION**

The initial salary of the Sheriff shall be one hundred thirty thousand dollars per year. The salary may be changed by Council ordinance at any time, provided the salary of the Sheriff shall not be set lower than the salary established for sheriffs of comparably sized counties as provided by general law for any given calendar year. The Sheriff may be reimbursed for reasonable and necessary expenses incurred in the performance of his or her duties.

**SECTION 2.** Pursuant to Article X, Section 4 of the Ohio Constitution and Article XII, Section 12.10 of the Charter of the County of Cuyahoga, this Council hereby directs that the proposed repeal of Section 5.08 and the enactment of Article XVI shall be submitted to the Board of Elections of Cuyahoga County, and the question to be submitted on the ballot shall read as follows:

### PROPOSED AMENDMENT TO COUNTY CHARTER

Shall Article XVI of the Charter of the County of Cuyahoga, Ohio be enacted to provide for the election of a Sheriff beginning in 2020 and to establish the powers, duties, qualifications, and compensation of the Office of Sheriff; and shall Section 5.08 of the Charter providing for the appointment of the Sheriff by the County Executive be repealed?

**SECTION 3.** The Clerk of this Council is directed to certify a copy of this Resolution to the Board of Elections no earlier than one hundred twenty day (120) days and not later than sixty (60) days before the November 5, 2019 election. The Clerk is further directed to take all other actions required by law relative to the submission of said amendment for said election, including, if required by law, mailing or otherwise distributing a copy of said proposed amendment to each of the electors of the County as far as may be reasonably possible prior to thirty (30) days before said election.

**SECTION 4.** It is necessary that this Resolution become immediately effective to enable the Clerk of Council to perform her duties in time for the amendments to be properly placed on the November 5, 2019 election. Provided that this Resolution receives the affirmative vote of eight (8) members of Council, it shall become immediately effective.

**SECTION 5.** It is found and determined that all formal actions of this Council relating to the adoption of this Resolution were adopted in an open meeting of the Council, and that all deliberations of this Council and of any of its committees that resulted in such formal action were in meetings open to the public, in compliance with all legal requirements, including Section 121.22 of the Ohio Revised Code.

| On a motion byduly adopted. | , seconded by | , the foregoing Resolution was |
|-----------------------------|---------------|--------------------------------|
| Yeas:                       |               |                                |

| Nays:   |  |      |
|---------|--|------|
|         | County Council President   | Date |
|         | Clerk of Council   | Date |
|         | red to Committee: <u>June 11, 2019</u><br>ned: <u>Committee of the Whole</u> |      |
| Journal | 20   |      |

### County Council of Cuyahoga County, Ohio

### Resolution No. R2019-0144

| Sponsored by: Councilmembers   | A Resolution providing for the submission    |  |  |
|--------------------------------|--|--|--|
| Tuma, Simon and Jones          | to the electors of the County of Cuyahoga an |  |  |
|                                | amendment to repeal Section 5.08 and enact   |  |  |
| Co-sponsored by: Councilmember | Article XVI of the County Charter to         |  |  |
| Conwell                        | provide for additional requirements of the   |  |  |
|                                | Sheriff, including the powers, duties,       |  |  |
|                                | qualifications, term, and removal process of |  |  |
|                                | the office; and declaring the necessity that |  |  |
|                                | this Resolution become immediately           |  |  |
|                                | effective.                                   |  |  |

WHEREAS, Article XII, Section 12.10 of the Charter of Cuyahoga County provides that "[p]roposed amendments to this Charter shall be submitted to the electors of the County in the manner provided for by the Ohio Constitution"; and

WHEREAS, Article X, Section 4 of the Ohio Constitution provides that the "legislative authority" "of any county may by a two-thirds vote of its members" submit by resolution charter amendments to the electors of the county "to be voted upon at the first general election occurring not sooner than sixty days after their submission"; and

WHEREAS, the Council believes it is in the best interest of the citizens of the County of Cuyahoga to amend the County Charter to provide for additional requirements for the Sheriff, and

WHEREAS, the incumbent Sheriff at the time this Charter Amendment becomes effective will serve a term ending in accordance with the term indicated herein, unless disqualified or removed in the manner provided by general law and the Cuyahoga County Charter.

## NOW, THEREFORE, BE IT RESOLVED BY THE COUNTY COUNCIL OF CUYAHOGA COUNTY, OHIO:

**SECTION 1.** Pursuant to Article X, Section 4 of the Ohio Constitution and Article XII, Section 12.10 of the Charter of the County of Cuyahoga, this Council hereby authorizes and directs that there shall be submitted to a vote of qualified electors of the County of Cuyahoga, at the general election to be held on Tuesday, the 5<sup>th</sup> day of November, 2019, the question of repealing Section 5.08 and enacting Article XVI of the Charter of Cuyahoga County, as set forth herein:

### **Article XVI: SHERIFF**

### SECTION 16.01 SHERIFF

- (1) Powers and Duties. All powers and duties now or hereafter vested in or imposed upon county sheriffs by general law shall be carried out by the appointed Sheriff. The Sheriff's powers and duties shall include appointing authority in accordance with Article IX of this Charter. The Sheriff shall also have such powers and duties as shall be established by this Charter or by ordinance that are not inconsistent with those provided by general law.
- (2) Qualifications. The Sheriff shall possess and continue to maintain the qualifications provided by general law for the office of county sheriff. No person shall be appointed Sheriff unless such person:
  - (a) Has had at least five years of experience in law enforcement or in correctional facilities management; and
  - **(b)** Has obtained a baccalaureate in any field or an associate degree in law enforcement or criminal justice, from a nationally accredited college or university.
- (3) Required Certification. Newly appointed Sheriffs shall obtain one or more of the following certifications within one year following the date of first assuming office:
  - (a) A jail operations certificate or comparable certification approved by the National Sheriffs Association;
  - **(b)** A certified corrections executive certificate or comparable certification approved by the American Correctional Association;
  - (c) A certified jail officer certificate or comparable certification approved by the American Jail Association; or
  - (d) A professional certification or degree related to the management and operation of a jail as may be approved by the Council.
- (4) Appointment and Term. The Sheriff shall be appointed by the County Executive, subject to confirmation by Council, for a term of four years. The incumbent Sheriff at the time this provision becomes effective shall serve a term ending December 31, 2020. Each subsequent Sheriff shall be appointed or reappointed for a term commencing on January 1, 2021, and every four years thereafter. Reappointments shall be subject to Council confirmation.

- (5) Removal. During the Term of appointment, the Sheriff may be removed from office only for cause by resolution receiving the affirmative vote of at least eight members of the Council. The Council shall not vote on the question of the removal of the Sheriff until the Council has provided the Sheriff the opportunity to be heard and to present their case for retention in office. The Council may enter executive session to discuss the question of removal as provided by general law; provided the Council holds at least one public hearing where the Sheriff and the public have an opportunity to be heard.
- (6) Vacancy. In the event of a vacancy prior to the expiration of the Sheriff's term, the County Executive shall appoint a successor to complete the unexpired term, subject to confirmation by Council. In the event a vacancy occurs less than two years prior to the expiration of the Sheriff's four-year term, the County Executive may appoint a Sheriff to complete the unexpired term and serve a subsequent four-year term, subject to confirmation by Council.

**SECTION 2.** Pursuant to Article X, Section 4 of the Ohio Constitution and Article XII, Section 12.10 of the Charter of the County of Cuyahoga, this Council hereby directs that the proposed repeal of Section 5.08 and the proposed enactment of Article XVI shall be submitted to the Board of Elections of Cuyahoga County, and the question to be submitted on the ballot shall read as follows:

### PROPOSED AMENDMENT TO COUNTY CHARTER

Shall Article XVI of the Charter of the County of Cuyahoga, Ohio be enacted to provide for the appointment process of a Sheriff and to establish the powers, duties, qualifications, term, and removal process of the Sheriff; and shall Section 5.08 of the Charter providing for the appointment of the Sheriff by the County Executive be repealed?

**SECTION 3.** The Clerk of this Council is directed to certify a copy of this Resolution to the Board of Elections no earlier than one hundred twenty day (120) days and not later than sixty (60) days before the November 5, 2019 election. The Clerk is further directed to take all other actions required by law relative to the submission of said amendment for said election, including, if required by law, mailing or otherwise distributing a copy of said proposed amendment to each of the electors of the County as far as may be reasonably possible prior to thirty (30) days before said election.

**SECTION 4.** It is necessary that this Resolution become immediately effective to enable the Clerk of Council to perform her duties in time for the amendments to be properly placed on the November 5, 2019 election. Provided that this Resolution receives the affirmative vote of eight (8) members of Council, it shall become immediately effective.

**SECTION 5.** It is found and determined that all formal actions of this Council relating to the adoption of this Resolution were adopted in an open meeting of the Council, and that all deliberations of this Council and of any of its committees that resulted in such formal action were in meetings open to the public, in compliance with all legal requirements, including Section 121.22 of the Ohio Revised Code.

| On a motion by, duly adopted.                                      | seconded by, the forego  | oing Resolution was |
|--|--------------------------|---------------------|
| Yeas:  |                          |                     |
| Nays:  |                          |                     |
|  |                          |                     |
|  | County Council President | Date                |
|  | Clerk of Council         | Date                |
| First Reading/Referred to Cor<br>Committee(s) Assigned: <u>Con</u> |                          |                     |
| Additional Sponsorship Requ  | ested: July 16, 2019     |                     |
| Journal, 20  |                          |                     |