



**Justice Center Complex Executive Steering** Committee **Programmer Selection** March 14, 2019





consultants

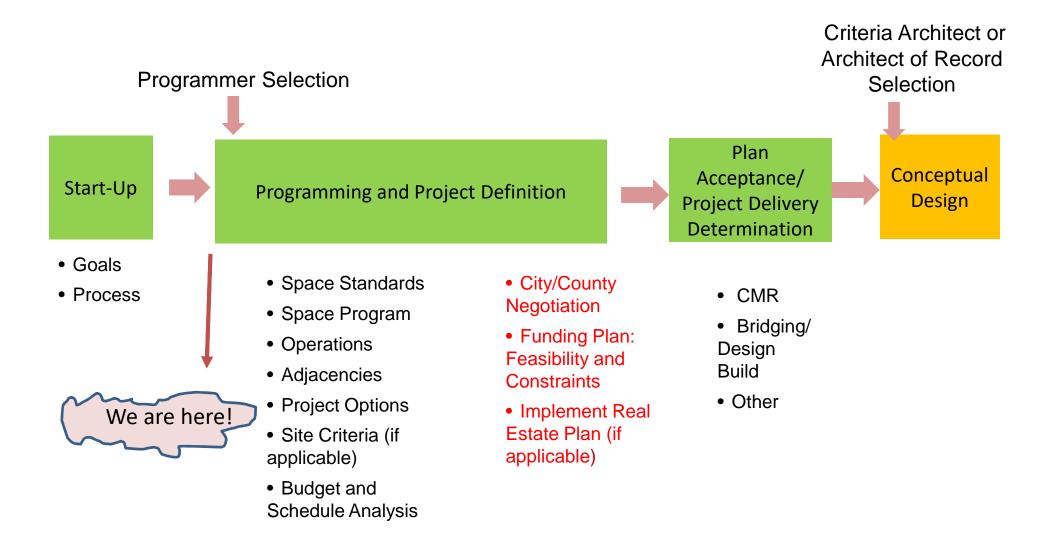
# Agenda

- Role of Programmer
- Selection Process
  - Selection Committee
  - Written Materials and Shortlist
  - Interviews
- Programmer Recommendation
- Discussion
- Next Steps





#### BACKGROUND / PROCESS FLOWCHART | Project Overview

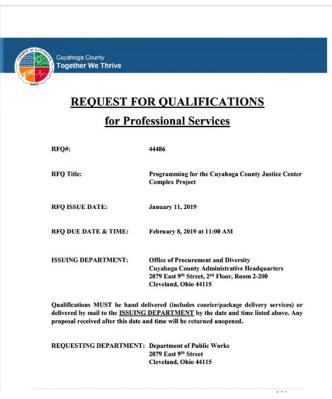


# Programming and Planning Phase (Steps)

- Selection of Programmer(s)
- Kick-off with Programmer(s)
  - Confirm Process and Schedule
  - Establish Stakeholder Committees
- Programming Process
  - Fact Gathering
  - Informational Sessions (including tours)
  - Stakeholder Committee Meetings
  - Executive Committee Meetings
    - Develop Consensus on Prioritized Goals and Preferred Solutions
- Confirmation of Goals and Preferred Solution
  - Conformance with Budget and Financing Evaluation (By County)
  - Conformance with County/City Agreement as to Financial Participation (By County/City)
  - Integration with Real Estate Strategy, If Applicable (With County)
- Select Project Delivery System and Commence Conceptual Design Phase

# **Programming and Planning Phase**

- Selection of Independent Programmer(s)
  - Request for Qualifications (RFQ) issued January 11, 2019
  - Pre-– Qualification Conference January 23, 2019
  - Qualifications Submission Date February 8, 2019
  - Internal Review and Scoring By Selection Committee (DPW/PMC/Steering Committee Representatives)— February 15,2019
  - Shortlist Issued—February 15, 2019
  - Interviews— March 5, 2019
  - Selection Committee Ranking March 5, 2019
  - Recommended Selection for Steering Committee determination and further action by County – March 14, 2019
  - Contract Negotiation– Commence week of March 18, 2019



# **Selection Committee**

- The Selection Committee consisted of a representative group of the Executive Committee members, which included the following representatives:
  - Judge John Russo, Common Pleas Administrative Judge
  - Matt Spronz, Cleveland Mayor's Office of Capital Projects
  - Lisa Williamson, County Prosecutor
  - Alex Pellom, County Public Safety
  - Matt Carroll, County Executive's Office
  - Matt Rymer, County Public Works
  - Michael Dever, County Public Works
- Also in attendance were:
  - Jeff Appelbaum, PMC
  - Steve Zannoni, PMC
  - Mike Wass, Kitchell
  - Mark Stanton, Public Defender
  - Mark Budzar, Public Defender
  - Ian Frank, Frantz Ward LLP representing the Common Pleas Court
  - Nichole English, County Public Works
  - Adrienne Simons, County Public Works

# The MOU

- The Determinations include:
  - a) Selection of programmer(s)
  - b) Approval/rejection of preliminary program and goals
  - c) Approval/rejection of final program
  - d) City of Cleveland decision on its tenancy/occupancy
  - e) Determination of rehabilitation versus new construction or hybrid
  - f) Determination of site selection criteria, and final site selection
  - g) Recommendation of whether or not to co–locate facilities
  - h) Determination of Project delivery system
  - i) Selection criteria for the Criteria Architect, Design Builder and/or Construction Manager at Risk
  - j) Approval of Schematic Design for Project
  - k) Approval of Design Development for Project
  - I) Approval of Project Scope, as set forth in the GMP Documents
  - m) Approval of any changes that materially impact prior design approvals

In combination with action required by County

Programming Phase -actions required as prerequisite to legislative action by City/County

Conceptual Design Phase

# Shortlisting

- Three groups proposed
- After credential review, all highly qualified, shortlisted and invited to interview
- The DLR Group | Westlake Reed Leskosky
  - Core Team: DLR, Dan Wiley & Associates, Chinn Planning and Pulitzer & Associates
- Henningson Durham & Richardson, P.C. (HDR)
  - Core Team: HDR, Jay Farbstein
    Associates and National Center
    for State Courts
- HOK
  - Core Team: HOK, K2M and CGL

# Selection Committee Observations

- General Observations:
  - All three groups highly qualified
    - Probably the three most prolific justice/design professional groups in the US
  - All three presentations were excellent!
  - All three groups could serve as design architect or architect of record for the ultimate project, and no judgment is offered as to who would be best in that role
  - Our focus is on the programming stage alone, and the group saw distinctions that led to its ultimate recommendation.

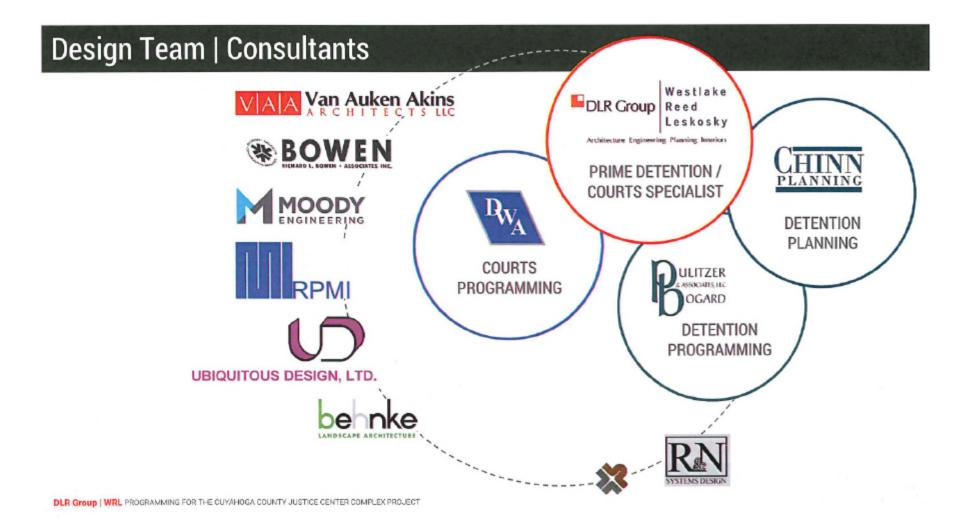
# The Committee's Ranking

- 1. DLR Group
- 2. HDR
- 3. HOK

Country or CUTAND			Pro	oposa	l Eval	uatio	n Fo	rn	า		
Project Name Project Type Submission Date Selection Meeting Date Facilitator	Programmer: Justice Center Complex Consultant February 8, 2019 March 5, 2019 Adrienne Simons				Committee Members:					Judge John Russo Matt Spronz- Cleveland Lisa Williamson Michael Dever Matt Carroll Alex Pellom Matt Rymer	
EVALUAT CRITERI		Max Points	DLR Group Andrew Cupples- Project Manager	HDR John Niesen- Project Manager	HOK Jason Wandersee- Project Manager				V	29	
Section 1 - Minimum Q	alifications		- 1				<b>7</b> H	_		-	
Qualifications	Met	Yes/No	Yes	Yes	Yes			L	Differer	tiators:	
SBE Goal Met		Yes/No	Yes	Yes	Yes			S	taff Exp	perience	
Section 2 - Firm's Experience		30	30	30	30					oject	
Section 3 - Available Staff's Experience			50								
Project Manager & Support Staff		25	24	22	21					dology	
Section 4 - Project Methodology		40	38	36	34						
Geographic Location		5	5	5	5						
Conflicts of Interest		Yes/No	No	No	No						
TOTAL	100	97	93	90							
								_			

Rankings

• Extraordinary National Group supported by Strong Local Group



# Firm Experience

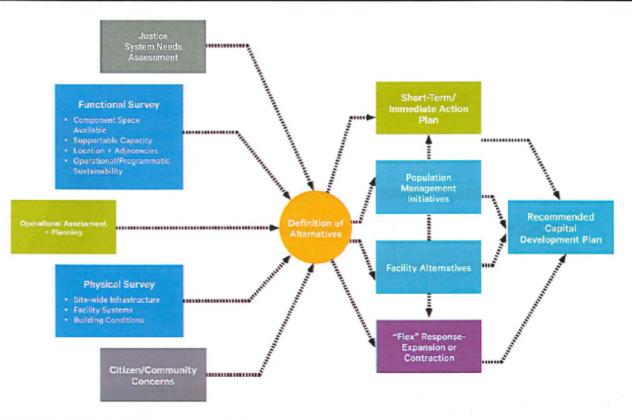
- 50+ recent justice programming studies
- 500+ justice center projects (200+ completed in last 10 years)
- 9M+ SF of Justice Center space built
- Multiple significant awards
  - Arapahoe County Justice Center Program and Master Plan
  - Kern County Jail Expansion
  - Escambia County Correctional Facility
- Recent Ohio Experience
  - Lucas Co. Detention Center, Pickaway Correctional Center

# Staff Experience

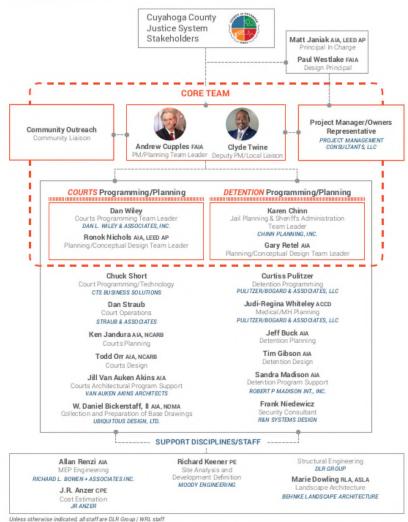
- Team had excellent understanding of issues and needs in Cuyahoga County
- Presented a staff well qualified to address specific issues and concerns

#### Specific Staff proposed to address all of these programming needs:

### **Conceptual Approach**



#### DLR Group | WRL payalable staffs experience]



19 CUYAHOGA COUNTY REQUEST FOR QUALIFICATIONS FOR PROFESSIONAL SERVICES

#### ANDREW CUPPLES FAIA | Principal



#### PM/PLANNING TEAM LEADER DLR Group

#### ABOUT ANDY

Spanning over 43 years of experience, Andy is one of the most respected justice facility architects in the United States, recognized nationally and internationally for the design and planning of court, and correctional and detention facilities. His progressive experience in the design and construction of California detention facilities includes alternative delivery methods such as design-build and design-assist environments.

Andy brings unparalleled passion for justice and correctional design with a particular focus on meeting the County's operational goals that truly deliver on the promise to 'elevate the human experience through design.' His ability to assist clients in communicating their vision, desires and performance/prescriptive criteria in design-build criteria/bridging documents is informed by his participation as design principal and architect-of record on numerous design-build delivery projects.





YEARS OF EXPERIENCE 30 years in industry 1 year with DLR Group

EDUCATION Bachelor of Architecture · Architecture/ Design, Texas Tech University

REGISTRATION & LICENSING Licensed Architect: TX #14804

PROFESSIONAL AFFILIATIONS American Institute of Architects

#### ABOUT CLYDE

Clyde is a senior project manager with over 30 years of architectural planning, design, and management experience. Having been trained in the Beaux-Arts style, he has worked on projects of various sizes and scopes throughout North and South America. Clyde has experience in planning for large, complex projects such as the George Bush Presidential Library Complex in College Station, Texas. He is proficient in building multi-faceted project teams and coordinating directly with each team member and consultant throughout the project to ensure a coherent and effective project result. He understands the vast range of responsibilities and nuances required to complete a complex project successfully in an elegant and efficient manner. Clyde possesses a strong knowledge of building technology and principles of design and is experienced in every phase of the design and construction process, from strategic planning through construction administration.

# Courts Programming Expertise DLR Supported by DLW

#### Dan L. Wiley & Associates, Inc.



#### Dan Wiley

DWA has been responsible for projects ranging in size from a 5,000 SF remodel of a rural courthouse to 1,000,000 SF of new, urban trial courts

**10 YEARS** Court Administration **33 YEARS** Court Facilities and Operations Planning



34 states coast to coast



4 foreign countries



200+ projects



Smallest 1 courtroom



Largest 54 courtrooms, totaling 1.2M SF

# Detention Programming Team DLR by Chinn and Pulitzer/Bogard

### Chinn Planning, Inc.



#### Karen Chinn

Woman Owned Business (WBE) with over 35 years Criminal Justice System Assessment, Master Planning and Programming Experience

- Woman Owned Business (WBE) with over 35 years Criminal Justice System Assessment, Forecasting, and Facilities Programming Experience
- Systemic approach to analyzing trends & population profile as a basis for informed decision-making & incorporating evidencebased best practices
- Advocate for improved delivery of justice services passion for best practices & improved outcomes
- Experienced in engaging stakeholders, committee members and the community to reach consensus regarding recommendations

### Pulitzer/Bogard & Associates



From 1986 until 1994, Curtiss Pulitzer & Associates established a reputation as one of the finest criminal justice planning firms in the country.

**Curtiss Pulitzer** 

#### Detention 50 Adult Detention Facilities \$3 billion in Adult Detention Facilities in the last 5 years More than 30 Adult Jail System Master Plan 75,000 beds





MEDICAL/MH PLANNING Pulitzer/Bogard & Associates LLC



#### ABOUT JUDI

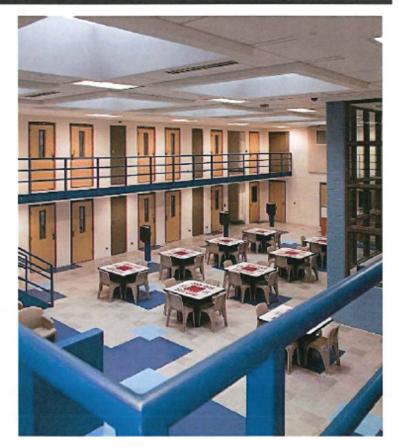
Judi has over forty years of experience in the health care field. Over the last eighteen years, she has consulted and developed mental health program and suicide prevention management solutions for community mental health and correctional systems throughout the country. Her project experience encompasses strategic planning, cross-system (human services and criminal justice) planning and implementation, and data-driven program solutions. Judi has consultative experience working with standards of ACA, NCCHC, JCAHO, and Medicaid/Medicare requirements.

Judi has extensive healthcare operational and management background inform and shape her consulting work. She has both direct care and management experience in mental health and primary care services in community health care settings (hospitals and outpatient clinics), state hospitals, and corrections agencies. Bringing the unique perspective as a boundary spanner across health criminal justice services, she was responsible for developing cross-system, matrix-managed mental and medical health services that serve the unique healthcare needs of adolescents and adults who are involved in the criminal justice system.

### **Key Detention Programming Considerations**

#### Create a Paradigm Change in Operations:

- » Medical and mental health treatment needs
- » Safety and security and operating philosophy
- » Compliance with Ohio, ACA,NCCHC,PREA and Relevant Case Law
- » Gender-specific needs
- » Sustainable justice through successful re-entry
- » Evidence based practices and Current trends



### **Latest Trends in Corrections**

- 1. Direct Supervision
- "Right-sizing Capacity" Funding Diversion, Alternatives to Incarceration, Bail Reform
- Reduced Movement/Service Delivery at the Housing Unit
- Trauma Informed / Gender Responsive Treatment
- 5. Integrated Treatment Teams
- 6. Improved Intake/Transfer/Release
- 7. Expanded Inmate Programs and Services
- 8. Advanced Electronic Security Systems
- 9. Robust Inmate Management
- 10. Inmate Kiosk Services
- 11. Improved Staff Services and Wellness
- 12. Integration of Sustainable Design Opportunities



### **Correctional Healthcare - Best Practices**

#### Knowledgeable about best practices in correctional healthcare



MEDICAL Inmates have a higher incidence of acute, subacute and chronic medical conditions



MENTAL HEALTH The impact of the environment on the growing inmate population with acute, subacute and chronic symptoms of mental illness



GERIATRIC / HOSPICE Impact of aging inmates on correctional facility design and environment.

Addressing Special Needs Populations . . . Behavioral Health Matters to correctional professionals

approximately

**64%** of local jail inmates

approximately

56% of state prison inmates

approximately

**45%** of federal prison inmates

have symptoms of serious mental illnesses

> 55% of males 73% of females







### Programming is the Foundation for Design



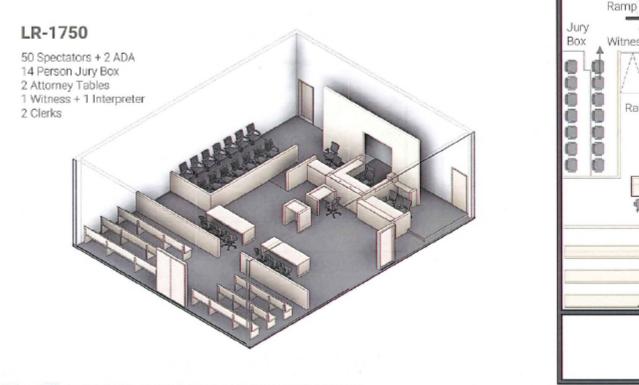
### **Courts Programming: Program Summary**

1.0	Public Facilities and Building Support
2.0	Court of Common Pleas
3.0	Municipal Courts
4.0	Cleveland Housing Court
5.0	Court Administration
6.0	District Attorney
7.0	Sheriff - Transport and Operations   Main Office
8.0	County Clerk
9.0	Adult Probation
10.0	Information Services
11.0	Alternative Dispute Resolution
12.0	Central Scheduling
13.0	Criminal Records
14.0	Magistrates' Department
15.0	Judicial Staff Attorneys/ Court Reporters/ Jury Commissioner
16.0	Court Psychiatric Clinic
17.0	Corrections Planning Board
18.0	TASC
19.0	Parking
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## Courts Programming – Identification of All Spaces

Program Code: 1.0											
Funcion/Area: Judicial Sub-Area Code: 1.1		Judicial									
Sub-/	Area(s):	Court Sets									
		·			Existing						
Com	ponent		Space	Unit	Staff	Staff	Units	SubTotal	Comments		
Nur	mber	Staff/Component Description	Code	NSF				NSF			
1.1	Larg	ge Jury Courtroom Set									
1.1	1.00										
		Courtroom		1,850		-	1		14 person jury box		
		Chambers Decision Decision		450		1	1		w/restroom		
		Jury Deliberation Room		400		•	2	200	w/unisex restroom		
		Attorney Client Conference Room Entry Vestibule		150		-	2		w/ evidence storage		
	a second a second a	THE R. P. LEWIS CO., LANSING, MICH.		150			-	150	and the second		
L	Cour	troom 1,8	350		- 1			1	1,850 14 person jury be		
-				ALC: NOT THE REAL PROPERTY OF							
_	S	ubtotal - Net Square Feet			_	4		3,750			
		epartmental Gross Square Feet (DGSF) Fa	ctor					938			
Sub-Total DGSF						4,688					

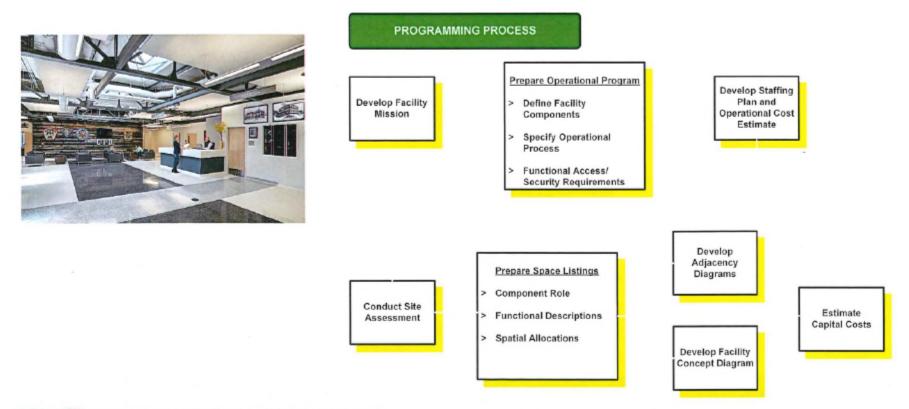
### **Courts Programming – Developing Space Standards**



Jury Box Witness & Clerk Ramp

ludae

### Sheriff's Administration Programming



### Define and Evaluate a Range of Alternatives

- Population Management Alternatives and Facility Alternatives
- A Range of Options need to be examined Maximum Reuse
  - Medium Reuse/Renovate/Reconstruct in Place
  - New Construction
  - Alternative Sites
  - Alternate Facilities
- Stakeholder & Community Input
- Assess Capital & Operational Costs for all Options Alternative Programs & Facilities
- Rank Order Options and Alternatives
- Prioritize Actions
- Include Criteria for Evaluating Results
- Inform "Total Cost of Ownership"

"Analysis of Alternatives – The Primary Driver is Finding a Cost-Effective Response to Current & Projected Needs Consistent with Mission, Goals & Objectives - A Range of Options need to be examined – No Stone Left Unturned"

Strategic Option	High Impact	Medium Impact	Low Impact				
Strategic Option 1 Integrated Criminal Justice System as as Information Tool for Understanding System Dynamics	No Direct impact measured, however this is the looi that will allow informed management of system capacity						
Strategic Option 2: Reduce "Back-End" Case Processing Time	321	190	60				
Strategic Option 3: Enhanced Pre-Irial Sanctions for Non-Violent Misdemeanant Offenders	500	369	237				
Strategic Option 4: Enhanced Pre-trial Sanctions for Non-Violent Felony Offenders	200	183	165				
Strategic Option 5: Enhanced IntakeRelease Processing	150	125	75				
Strategic Option 8: Graduated Sanctions for Low- Risk Misdemeanant Sentenced Offendets	280	190	100				
Strategic Option 7: Graduated Exections for Low- Risk Non-Violent Folony Offenders & Alternative Approaches for the Work Forlough Program	158	154	150				
Strategic Option & Community leased Treatment Attenuatives as a Condition of Probation and an an Attenuative to In-Custody Treatment for Technical Violators	363	353	342				
Strategic Option 9: Expanded In-Custody Substance Abuse Treatmen	202	189	177				
Total Bods Avoided w/o Discount	1343	1095	844				
Discount for Patential Overlap	25%	15%	10%				
Adjusted Total Potential Bell Availance-2007	1,007	931	760				
2907 ADP	9,264	9,264	9,264				
Percent of Total Population	11%	10%	8%				
Resulting Bed Need 2007	8,257	8,333	8,504				

### **Range of Alternatives**

#### New Justice Center

- Phased Reconstruction In-situ
- New Urban Site
- New Non-City Center Site

#### Renovated and Expanded Facility Development

- Maximum Reuse (Including Police Headquarters)
- Renovate | Expand Courts; Replace Jail
- Renovate | Expand Jail; Replace Courts | Expand County Office Functions

#### Split Facility Development

- Renovated or New Courts in situ + Jail on New Site
- Renovate | Replace Jail in situ + Courts on New Site
- Unbundle Courts and Jail

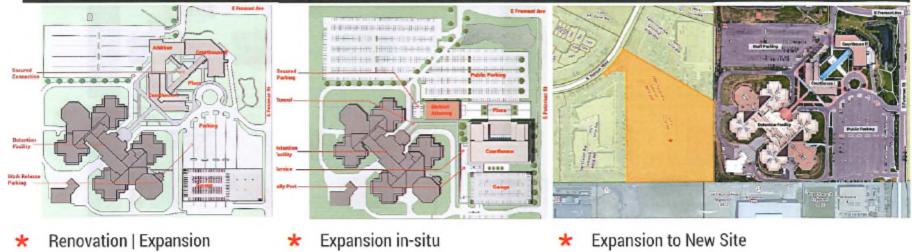
Municipal Courts | Circuit Courts | Detention | Sheriff's Administration

DLR Group | WRL PROGRAMMING FOR THE CUYAHOGA COUNTY JUSTICE CENTER COMPLEX PROJECT

#### Alternate Facility Development

- Crisis Intervention Center
- Community Courts
- Non-Detention Mental Health Treatment Facility
- Re-entry Facilities

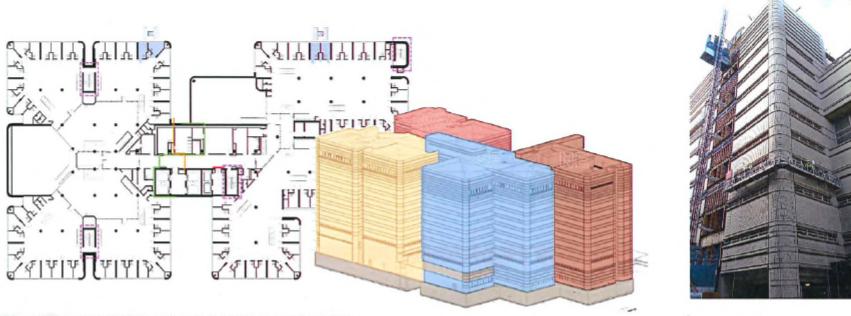
### **Alternative Development**



Arapahoe County CO, Justice Center Expansion

### **Assessing Renovation Potential**

#### Clark County, NV - Detention Center Modernization & Reconfiguration



### **Comparative Evaluation of Alternatives**



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	A HARA
New Alternate Parking Use	Floor 3 - Housing
	Hear 2 Housing, Staff Services and Visting
Tunnel to Courts Unvicenter Superior States	
Floor 1 - Support	Rentherapon Sounty Prison-Option 7 Annual Balt Services - Project and Service and Service Balt Service Rent Services - Rent Services - Rent Services
	New 18
	the
	putti

### **Evaluation Total Cost of Ownership**

#### Cost/Benefit Analysis

Reuse/Expansion Downtown - Pay Back of 14 years.
 Yr. 1 Savings \$6.6M; Yr. 30 savings \$15.6M

NORTHAMPTON COUNTY RELATIVE COST DIFFERENTIALS BY OPTION

			-Option 7			Emplo	et an Genera	I Fund
Options Considered [30 Year Life Cycle Cost] All costs in themsends	Rated Cognitivy (Supports d by staffing plan)	Capita Tatal Project Cost	Amual @ 3 38 30 Years		Total Assessed Operating Coals	Year I General Pand Cost (Dalat Service minus daviagei	Year 30 General Pand Corr (Defet Service Inface Service	Projected Time France Serings Extend Dela Service
Staffing/Expenditures for Curvent Facilities	713			200.0	\$10,858	1.1.1.1.1.1	2511	1
Option 0: Baseline -Adjusted Current Facilities Continue As Is	gio	882,735	84.325	253.8	833,388	4 10 3	18.2	
Option in Interim Split Detention Operations w/Work Release remains in Leased Space, West Easton	944	\$179,662	89,442	203.8	829,778	85,832	\$935	NA
Option 2: Interim Split Detention Operations w/ Male Work Release relocated Downtown	944	\$179,662	89,442	209.3	\$30,588	\$6,642	\$2,844	NA
Option 3: Permanent Split Detention Operations w/New Construction for Downtown Facilities including Work Release	944	\$1205,198	810,784	1093	\$30,585	\$8,074	\$4,150	NA
Option 4: Consolidated Detention Operations w/All Work Release at West Easton	912	\$175,790	\$ 9.453	1543	\$27,250	\$3,005	-\$5,308	Year 14-5
Option 5: Consolidated Detention Operations Including Work Belease on New Site	960	\$188,798	\$9,919	187.5	\$27,676	\$4,207	-\$3,542	Year 20
Option 6: Split Detention Operations w/ In- Custody Downtown, All Work Release at West Easten	912	\$165,856	\$8,717	233.0	\$31,726	\$7,035	\$4,800	ŇΔ
Option 7: Consolidated Detention Operations Downtown/ All Work Release in West Easton	912	\$184,958	\$9,730	145.8	\$20,753	\$3,085	-\$5,910	Year 14

# Project Methodology

- 10 Month Process organized around 8 Project Workshops
- Corresponds to the approach and timeline originally presented to this Committee
- Embrace Open Process and Super Majority determination process ("super majority is good...unanimous is better")

# Process Organized Around Monthly Workshops

WORKSHOP 1	Orientation/Organizational Kick-off Meeting Schedule   Process   Goals & Objectives   Fears & Perceptions
WORKSHOP 2	<b>"As-Is" System Assessment</b> Court Operations & Statistics   Jail Population Profile   Operations   Facilities   Policy Alternatives
WORKSHOP 3	"Could-Be" System of the Future - Projected Needs & Space Standards – "Could-Be" System Alternative Growth Scenarios   Courtroom Types & Organizational Options   Jail Operations Models
WORKSHOP 4	Preliminary Operational & Architectural Program & Definition of Alternatives Space Requirements   Operational Adjacencies   Preliminary Definition of Alternatives
WORKSHOP 5	Preliminary Review of Alternatives Blocking & Stacking   Operational Impacts   Space Program Impacts
WORKSHOP 6	Refined Alternatives & Comparative Evaluation Objective & Subjective Criteria   Operational Considerations   Phasing - 30 Year Total Cost of Ownership
WORKSHOP 7	Reconcile Comments, Recommendations, Determine Course of Action Refined Options   Refined Comparison   Updated Costs   Consensus Decision on Path Forward
WORKSHOP 8	Final Program & Master Plan Space Requirements   Room Data Sheets   Operational Narratives   Blocking & Stacking   Implementation Approach

#### "Your Involvement"

Q: "Provide a high-level schedule . . . including the commitments that will be required from the County/City/Court side as well."

- \* Monthly Workshops
- \* Working Sub-Committee
- ★ Individual Interviews (1-1 ½ hours)
- ★ Facility Tours & Visits
- \* Access to Historic Data
- \* Participate & Be Vocal

general to the specific top down...bottom-up... iterative & interactive tours & post-occupancy evaluations analytical & intuitive

#### Participate ... Participate ... Participate

# Additional Comments, and Discussion and Vote

- Comments from Selection Committee Members and Observers
- Discussion
- Roll Call Vote

# Next Steps

- Confirmation of scope and contract negotiation with DLR
- County Approval
- Workshop #1