

Cuyahoga County Justice Center Master Plan

Executive Steering Committee Meeting 02.11.21

Due to the COVID-19 pandemic, this meeting is being conducted remotely, in accordance with HB 197. Interested parties may access the meeting via livestream by using the following link:

http://council.cuyahogacounty.us/en-US/Streaming-Video-CMB.aspx

Public Comment for this meeting may be submitted in writing via email to the following address either prior to or during the meeting:

steven.zannoni@aboutpmc.com

Comments relating to a February 11, November 12 to be read in advance of the Steering Committee's deliberation. Comments may also be submitted after that deadline or during the meeting and will be read during the Additional Public Comment segment.

Any comment must (1) be labeled to indicate the proposed Determination to which it applies (or if it is intended as an Additional Public Comment), (2) state the name of the commenter, and (3) be limited to 200 words.



Executive Steering Committee Meeting

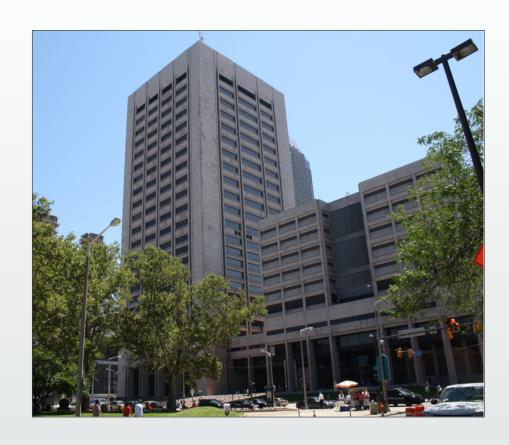
February 11, 2021 9:00 AM

Receive Progress Updates on Mental Health Diversion and Interim Central Booking

Review and Agree to Next Steps and Schedule for Completing Courts
Planning

Receive Final Program New Cuyahoga County Correction Center
Review and Discuss Next Steps in Implementation of New Cuyahoga
County Correction Center

Executive Session: For Purposes of Real Estate Discussion Regarding Possible Sites for the New Cuyahoga County Correction Center







Westlake Reed Leskosky

In Association With:







Purpose of Meeting

". . . to further the process related to the planning, design and construction of the New Cuyahoga County Correction Center to provide safe, humane and standards compliant jail capacity for Cuyahoga County including actions to limit future capacity needs & to reinitiate facility planning activities related to the Courts & Related Agencies . . . "

- Call to Order
- II. Roll Call
- III. Housekeeping & Protocol

- **IV. Public Comment**
- V. Update: Diversion Program
- VI. Update: Interim Central Booking
- VII. Next Steps/Schedule Continuation of Court Facilities Planning
- **VIII.Overview of Final Jail Program**
- IX. Next Steps: Implementation of New Cuyahoga County Correction Center
 - a) Design Criteria Architect RFQ
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- XII. Next Steps/Next Meeting
- XIII.Adjournment

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- MH Diversion Study Report (February 2020)
 - Multiple Treatment Populations to be Diverted from Jail
 - Serious Mental Illness (SMI): 49-53 potential clients
 - SMI/Substance Abuse (SMI/SA): 45-48 potential clients
 - Substance Abuse/Addiction (SA/A): 61-65 potential clients
 - Recommended Diversion Services Continuum
 - Crisis intervention training for all law enforcement agencies in county
 - Call-in help desk for law enforcement
 - Community crisis management & stabilization treatment teams
 - Assessment center & receiving point for law enforcement
 - Mental health and substance abuse treatment
 - Short-term & long-term stabilization
 - Inpatient, residential, outpatient
 - Medical detoxification & sobering centers
 - Medication assisted treatment
 - Wraparound services

- Diversion RFP General Framework (September 2020)
 - Focus on pre-arrest stage of persons in crisis
 - Crisis intervention training all law enforcement officer within the county
 - 24-hour call-in help line for law enforcement
 - Assessment and diversion center (CCADC) target population
 - Serious Mental Illness
 - SMI & Substance Abuse
 - Substance Abuse/Addiction
 - Proposed CCADC diversion treatment program
 - Outcome goals supported by data collection & performance measures
 - Credentials & staffing plan
 - Operating costs
 - Funding sources
 - Collaborative partnerships

News

Cuyahoga County Executive Armond Budish proposes two-year diversion center program to be run by ADAMHS board, Oriana House

Updated Nov 20, 2020; Posted Nov 20, 2020

Cuyahoga County Council approves plan for diversion center to treat rather than jail some crime suspects

Updated Dec 08, 2020; Posted Dec 08, 2020

- ADAMHS Board w/ Oriana House & FrontLine Services selected (October 2020)
- \$9.2M two-year contract with ADAMHS Board (November 2020)
 - Call-in Help Line for Law Enforcement FrontLine Services
 - Crisis Intervention Team (CIT) Training ADAMHS Board
 - Cuyahoga County Assessment & Diversion Center (CCADC) –
 Oriana House

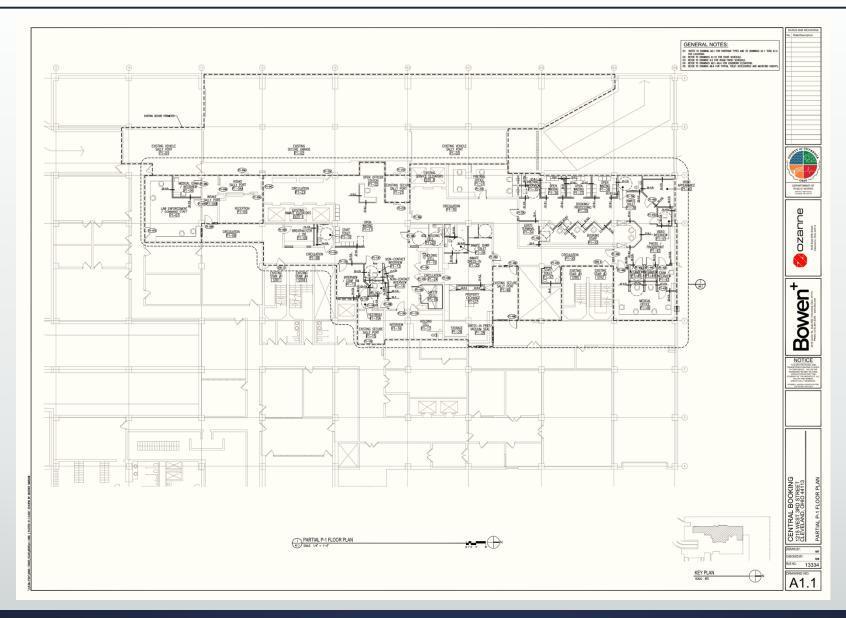
- Diversion Contracted Services with ADAMHS Board
 - Call-in Help Line for Law Enforcement
 - Serving entire county
 - 24-hour/365-day availability
 - CIT Training
 - 40 hours for ALL law enforcement officers within the county
 - 8 hours for dispatchers
 - Annual refresher training

- Diversion Contracted Services with ADAMHS Board
 - CCADC Scheduled Opening April 1, 2021
 - Will serve persons in crisis at pre-arrest stage
 - Assessment center expedited drop off by LE
 - Full range of treatment services (includes med detox, peer support, MAT, crisis stabilization,)
 - Community linkages & referrals (post CCADC stay)
 - Length of stay: up to 9 days
 - SMI and SMI/SA est. 30 beds: 20 male beds & 10 female beds
 - SA/A 20 beds: est. 14 male beds & 6 female beds
 - Located at 1804 E. 55th Street (temporary)

- Next Steps RFP for Expanding Diversion Services
 - Provide CCADC aftercare & continuum of treatment/supportive services within the community
 - Guarantee that community-based residential treatment beds are permanently available
 - May include capital monies to assist community providers in creating the guaranteed beds
 - Complements existing contracts for community-based residential treatment beds (ADAMHS Board)
 - Expands available providers currently not under contract

- Next Steps Establish Permanent CCADC Facility (Diversion Center)
 - Target 150 residential beds: SMI (50 beds), SMI/SA (50 beds), SA/A (50 beds)
 - Length of stay: up to 90 days
 - RFQ3953 Professional design services for permanent CCADC facility
 - Nine responses submitted
 - Four firms short-listed
 - Development of operational and space requirements

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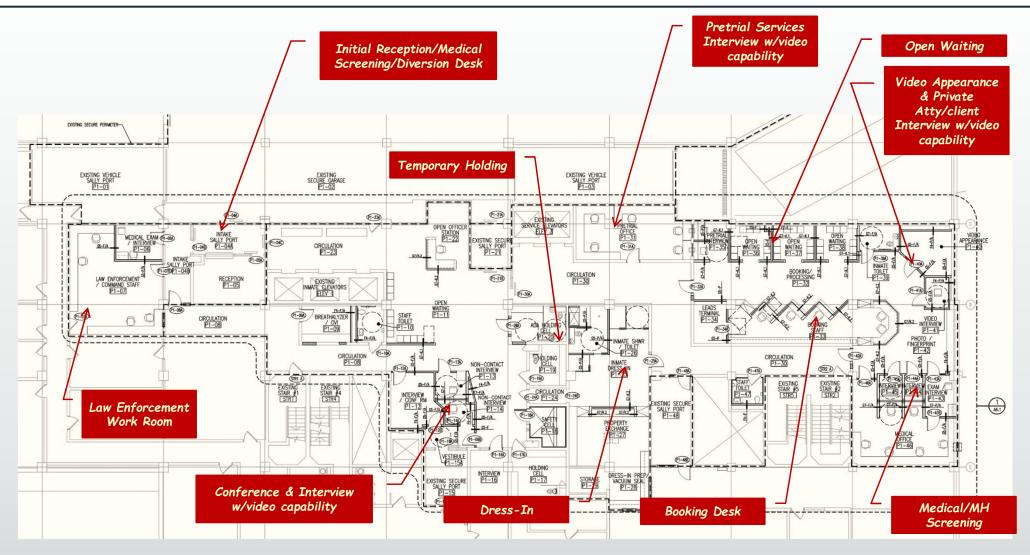


- Central Booking re-design is complete and submitted to the City of Cleveland Building Official week of 1-5 February for plan review.
- Ozanne Construction Guaranteed Maximum Price Amendment has been submitted for County Council approval. Committee hearing #1 was conducted on 2/2/2021 and a second hearing is anticipated on 2/16/2021 to further discuss the Central Booking processes, stakeholder engagement, and construction intent before moving the amendment to the full Council for consideration.
- Submission of the Phase 3 ODRC package will be during the week of 8-12 February.
- If approved by County Council, we expect the booking area to be in use in August 2021 with Substantial Completion of all construction activities by mid-September

- Initiated Stakeholder Working Group
 - Mission of Central Booking
 - Identification of Process/Operations
 - Identification of Resource Requirements
 - Assure all Stakeholders in process have a voice
 - Define and agree on opportunities to increase Pre-Trial Release e.g.
 - Non-cash personal recognizance
 - Electronic Monitoring
 - Charge Reduction
 - Define and agree on opportunities to streamline the process e.g.
 - Multiple appearance sessions in a 24-hour period
 - Develop process map from arrest to release or commitment
 - Determine data sharing requirements among stakeholders to support the operational plan

Central Booking Stakeholders

Cleveland Municipal Court
Cleveland Municipal Clerk of Court
Cleveland Public Safety
Cleveland Prosecutor's Office
Cleveland Police Department
Common Pleas Court
County Clerk of Court
County Prosecutor
County Sheriff
County Sheriff
County Sheriff - Corrections
Public Defender
Victim Witness
County Administration



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VII. Continuation of Courts Planning

- Determination 11.12.2 Eliminated Options 1b & 3b; Remaining options for development & comparative evaluation:
 - Option 2a Relocate Jail to a new site; Expand and Renovate Courts in place
 - Option 3c New Courthouse on Urban Site; New Jail on a Campus Site
 - Alternate to renovate Old Courthouse for Court of Appeals & Probate Court or consolidate as part of Justice Center









VII. Continuation of Courts Planning

- Projected Plan for completion of Courts Planning
 - 1/12 2/15 team restart/refresh on work to date;
 - 2/6 2/15 update options, costs & cost reduction options;
 - Week of 2/15 schedule working group meetings with Stakeholders
 - Week of 3/1 & 3/8 Working Group Meetings with individual stakeholders
 - 3/5, 3/12, Report out to Executive Committee Determine course of action for Steering Committee Meeting
 - 3/25 Steering Committee Meeting

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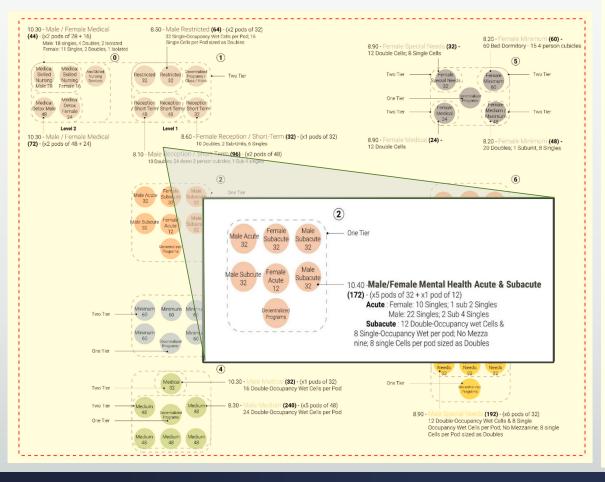
Key Attributes

- Population Profile
 - General Population
 - Special Management
 - Medical Treatment and Housing Skilled Nursing, Medical Detoxification
 - Mental Health Treatment & Housing Acute, Subacute, Special needs
- Robust Central Intake Center focusing on diversion & expedited processing
- Full direct supervision operational model, Service Delivery at the Housing Unit
- Housing grouped in clusters to improve span of control for facility management
- Common organizational parti for housing to facilitate staff familiarity with operations regardless of specific unit type
- Environmental and biophilic design considerations are of critical importance including abundant natural light, views and views of nature, color and materials, acoustics, lighting and introduction of murals and nature scenes
- Staff Wellness and provision of a facility that supports staff in the professional discharge of their duties on a daily in support of the planned change in the operational paradigm from one of custody and control to one of care and treatment in a secure environment

- Housing Configuration by Gender & Classification: 1,600 Bed Target Rated Capacity or an Operational Capacity of 1,350 offenders on a daily basis (ADP)
- Continued focus on Population Management is a critical part of this program
- Core services are planned to accommodate up to 2,400 Beds (operational capacity of 2,040 beds) with Built-in Expansion Capability for Special Populations

Classification Category	1,600 Bed Target	No. of Beds / Pod	No. of Pods	Bed Total1	Expansion Beds	Total Beds w/ Exp.	Expansion Notes
Male Beds							
Conventional Housing (940 beds)							
8.100 Reception (8-72 Hr)	71	48	0	96	-0.000	96	
8.100 Short-term Sentence (≤7 days)	71	48	2	96	-	96	
8.200 GP ² Minimum	341	60	5	300		300	
8.300 GP Medium	210	48	5	240		240	
8.400 GP Maximum	234	48	5	240		240	
8.500 Restrictive Housing	77	32	2	64	32	96	16 single cells per pod sized as double
Medical & Mental Health Housing (428	beds)						
10.300 Medical Skilled Nursing	28			28		28	
10.300 Medical Detox	48	48	1	48		48	
10.300 GP Medical	32	32	1	32		32	
10.400 Mental Health - Acute	32	32	1	32		32	
10.400 Mental Health - Subacute	96	32	3	96	24	120	8 single cells per pod sized as doubles
8.800 GP Special Needs	192	32	6	192	48	240	8 single cells per pod sized as doubles
Youthful Inmates (8 beds)							
9.200 Youthful Inmates	N/A ³	8	1	8	8		8 single rooms sized as doubles
Male Beds Total	1,360			1,376	112	1,488	
Female Beds		0.00	- 3				
Conventional Housing (140 beds)							
8.600 Reception (8-72 Hr) (12) 8.600 Restrictive Housing (19) 8.600 Short-term Sentence (≤7 days)	31	32	1	32	12	44	12 single cells sized as doubles
8.200 GP Minimum	27	60	1	60		60	
8.700 GP Medium (15)/Maximum (27)	42	48	1	48		48	
Medical & Mental Health Housing (140	beds)						
10.300 Medical Skilled Nursing	16		-	16		16	
10.300 Medical Detox	24	24	1	24		24	
10.300 GP Medical	24			24		24	
10.400 Mental Health - Acute	12		1	12		12	
10.400 Mental Health - Subacute	32	32	1	32	8	40	8 single cells sized as doubles
8.800 GP Special Needs	32	32	1	32	8	40	8 single cells sized as doubles
Youthful Inmates (8 beds)							
9.200 Youthful Inmates	N/A ⁴	8	1	8	8		8 single rooms sized as doubles
Female Beds Total	240			288	36	324	
Grand Total Jail Beds	1,600		,	1,664	148	1,812	
Conventional Beds				1,080	44	1,124	
Medical & Mental Health Beds	Ž Ž	Ů.	Ì	568	88	656	
Youthful Inmates Beds				16	16	32	

 Clusters by Housing Pod & Decentralized Programs and Services



Clusters by Housing Pod Classification	Gender	Mezzanine (Yes/No)	No. of Beds	No. of Beds w/ Expansion	
Cluster #1			192	236	
Decentralized Programs and Services Center #1	-		132	200	
8.100 Reception/Short-term Sentence – Pod #1	Male	Yes	48	48	
8.100 Reception/Short-term Sentence – Pod #2	Male	Yes	48	48	
8.600 Reception/Short-term Sentence/Restrictive Housing	Female	Yes	32	44	
8.500 Restrictive Housing – Pod #1	Male	No	32	48	
8.500 Restrictive Housing – Pod #2	Male	No	32	48	
Cluster #2	iviale	140	172	204	
Decentralized Programs and Services Center #2			112	204	
10.400 Mental Health Subacute – Pod #1	Male	No	32	40	
10.400 Mental Health Subacute – Pod #1	Male	No	32	40	
10.400 Mental Health Subacute – Pod #2	Male	No	32	40	
10.400 Mental Health Acute	Male	No	32	32	
10.400 Mental Health Subacute	Female	No	32	40	
10.400 Mental Health Acute	Female	No	12	12	
Cluster #3	remale	INO	300	300	
Decentralized Programs and Services Center #3			300	300	
8.200 GP Minimum – Pod #1	Male	Yes	60	60	
8.200 GP Minimum – Pod #1	Male	Yes	60	60	
8,200 GP Minimum – Pod #2	Male	Yes	60	60	
8.200 GP Minimum – Pod #3	Male		60	60	
	Male	Yes		60	
8.200 GP Minimum – Pod #5	Male	Yes	60		
Cluster #4			272	272	
Decentralized Programs and Services Center #4	Mala		48	48	
8.300 GP Medium – Pod #1 8.300 GP Medium – Pod #2	Male Male	Yes Yes	48	48	
8.300 GP Medium – Pod #2	Male		48	48	
8.300 GP Medium – Pod #3	Male	Yes Yes	48	48	
8.300 GP Medium – Pod #4	Male	Yes	48	48	
10.300 GP Medical	Male	No	32	32	
Cluster #5	iviale	INO	164	172	
			104	1/2	
Decentralized Programs and Services Center #5 8.200 GP Minimum	Female	Vaa	60	60	
8.700 GP Medium/Maximum	Female	Yes Yes	48	48	
	Female		32	40	
8.800 GP Special Needs 10.300 GP Medical	Female	No No	24	24	
	remale	INO	240	240	
Cluster #6	1200		240	240	
Decentralized Programs and Services Center #6	Mala	Van	48	48	
8.400 GP Maximum – Pod #1 8.400 GP Maximum – Pod #2	Male Male	Yes Yes	48	48	
			48	48	
8.400 GP Maximum – Pod #3	Male	Yes	48	48	
8.400 GP Maximum – Pod #4	Male	Yes			
8.400 GP Maximum – Pod #5	Male	Yes	48	48	
Cluster #7	700		192	240	
Decentralized Programs and Services Center #7	Male	No	32	40	
8.800 GP Special Needs – Pod #1	Male	No No	32	40	
8.800 GP Special Needs – Pod #2			32	40	
8.800 GP Special Needs – Pod #3	Male	No		40	
8.800 GP Special Needs – Pod #4	Male	No	32		
8.800 GP Special Needs – Pod #5	Male	No	32	40	
8.800 GP Special Needs – Pod #6	Male 3	No	32 1,648	40 1,780	

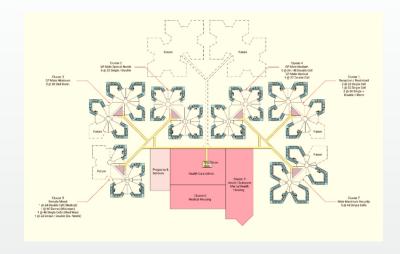
- Architectural Program Summary
- Core services are planned to accommodate up to 2,400 Beds (operational capacity of 2,040 beds) with Built-in Expansion **Capability for Special Populations**

#	Major Component	NSF	GSF	Exterior SF	Y
1.000	Public Lobby	4,609	6,419	0	Includes 1,568 GSF for video visitation (see 11.200 Video Visitation)
2.000	Facility Administration	5,185	6,481	0	
3.000	Staff Support	17,580	24,217	700	
4.000	Security Operations	7,867	10,290	200	
5.000	Central Intake/Assessment, Release, & Transportation	37,130	51,235	0	
6.000	First Appearance Court	4,579	6,182	0	
7.000	Video Court	0	0	0	See 8.900 Decentralized Programs and Services - Video Court
8.000	Housing - Adult Inmates	220,596	357,397	22,830	Includes 2,996 GSF for video court (see 7.100 Video Court)
9.000	Housing - Youthful Inmates	9,439	14,612	1,500	2 pods; 8 beds/pod
10.000	Health Care	72,228	115,856	7,600	
11.000	Visitation	2,840	3,976	0	See 1.400 Public Lobby - Vide Visitation
12.000	Programs and Services	8,858	11,847	0	
13.000	Food Service	18,006	23,158	0	
14.000	Laundry	6,220	8,086	0	
15.000	Warehouse & Commissary	9,401	10,980	3,510	Service yard and loading dock
16.000	Maintenance & Central Plant	27,630	30,393	0	
17.000	Parking	0	0	234,000	
	SUBTOTAL	452,168	681,128	270,340	
	Building Grossing Factor (15%)		102,169		Includes mechanical/electrical closets, building skin, major circulation, and building connectors
	TOTAL	452,168	783,297	270,340	

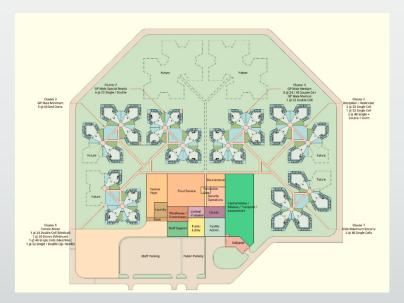
• Single Level Scheme 50 - 60 acres

Key Attributes

- + Single level housing.
- + All housing can have windows, either directly to the exterior with internal chases or via borrowed light if a rear chase is employed.
- + Outdoor recreation areas for all units can be partially open to the sky.
- + Potential for incremental expansion.
- Significantly large site required which may not be available in proximity to City of Cleveland.
- Long Travel distances (See Table p. A-6), Total corridor length Phase 1, 5,764 ft, with expansion 7,627ft: Excessive travel impacts movement of food, laundry, population and most importantly emergency response time.
- Similarly, excessive travel distance for Attorney visiting to cluster.
- Potentially increase construction costs circulation, utility distribution, building enclosure, electronic security.
- Increased building maintenance & operations costs utilities, building enclosure, site maintenance



Mezzanine



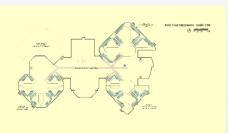
Ground Floor

Two Level Compact Scheme 25-30 acres

Key Attributes

- + Reduced site requirements.
- + Planned with rear chase to allow exterior expression to reduce the institutional appearance as a jail; A portion of the housing can have views and access to natural light borrowed across the chase; balance will have access to views and natural light from the recreation yards and via skylights for the upper level.
- + Outdoor recreation areas for all units can be partially open to the sky.
- + Significantly reduced travel distances, (44% reduction vs. Alternative 1) relative to movement of food, laundry, population and most importantly emergency response time (See Table p. A-6),.
- + Similarly, reduced travel distance (See Table p. A-6), for Attorney visiting to cluster (68% reduction).
- + Reduction in foundations, building enclosure, utility distribution, and circulation.
- + Potential reduction in construction cost for Central Plant & Maintenance
- + Reduction in building maintenance & utility costs.
- + Increase in "built-in" expansion from modification of single/double cell mix in some units.
- No incremental expansion large single project required
- Some potential cost impact of rear chase configuration mandated if urban site
- 50 % of cells have borrowed light only
- Two level scheme





2nd Level Mezzanine



2nd Level



Ground Floor Mezzanine

Ground Floor

• Siting Alternatives – Comparison of Travel Distances

	Single	Two	
	Level	Level	Delta
Main Floor			
Longest Distance to Housing Unit	1,008	950	(58)
Shortest Distance to Housing Unit	860	500	(360)
Total Corridor Length	3,422	2,600	(822)
Added Distance with Expansion	1,133	260	(873)
Total Corridor Length with Expansion	4,555	2,860	(1,695)
Second Level/Mezzanine			
Longest Distance to Core	780	490	(290)
Shortest distance to Core	630	450	(180)
Total Corridor Length	2,342	1,142	(1,200)
Added Distance with Expansion	730	260	(470)
Total Corridor Length with Expansion	3,072	1,402	(1,670)
TOTAL CIRCULATION DIFFERENCE	7,627	4,262	(3,365)
Visitor Circulation			
Phase I	2,210	840	(1,370)
Expansion	730	80	(650)
Total w/Expansion	2,940	920	(2,020)

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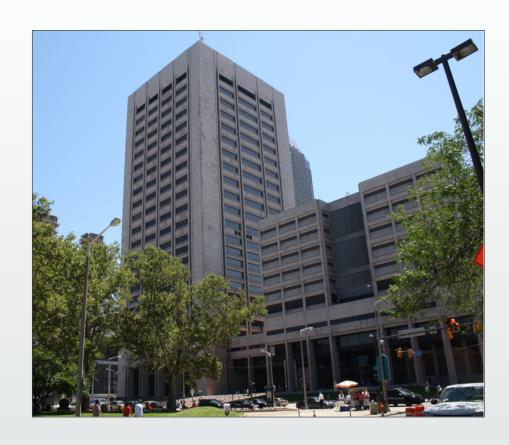
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