



AGENDA
JUSTICE CENTER PROJECT EXECUTIVE STEERING COMMITTEE MEETING
TUESDAY, OCTOBER 1, 2020
CUYAHOGA COUNTY JUSTICE CENTER 12TH FLOOR TRAINING ROOM
(BY RSVP ONLY) & ZOOM
9:00 A.M.

Focus on Update on Jail Options & Related Actions as a Basis for Determination of the Path Forward Relative to Providing Safe & Humane Jail Facilities for Cuyahoga County

Meeting Purpose

“ . . . to further the planning process for the determination of the best path forward to provide safe, humane & standards compliant jail capacity for Cuyahoga County including actions to limit future capacity needs . . . ”

- 1. Call to Order**
- 2. Roll Call**
- 3. Housekeeping & Protocol**
- 4. Purpose of Meeting; Review of Agenda**
- 5. Update on Diversion Initiative**
- 6. Update on Construction/Implementation of Interim Central Booking**
- 7. Discussion of Population Management Initiatives undertaken in response to COVID-19 concerns, to what extent these are sustainable and should the Steering Committee maintain its determination of a 1,600 Bed rated/1,350 Bed Operational capacity expandable to 2,400 Beds as a basis for planning or should it be reduced.**

8. Review & Comparative Evaluation of Jail Options

At its meeting on January 23, 2020, the Steering Committee voted initially to shortlist the following options for consideration:

- **Option 2a** – Relocate Jail to a New Site, Expand/Renovate Courts in-place **9 yes 3 no;**
- **Option 3b** – New Courthouse & Jail on New Campus Site **8 yes 4 no;**
- **Option 3c** – New Courthouse on New Urban Site; New Jail on Separate Campus Site **12 yes 0 no;**

All these options were based on constructing a new jail on a new site. Subsequently after discussion it was determined that:

- **Option 1b** – Maximum Reuse (Jail II, Court Tower & PAB) – Full Courts Consolidation **1 yes 11 no;**

should be included in the analysis as a basis for assuring that all options were considered.

At the request of the Stakeholders, the process has been bifurcated and the analysis of jail options has proceeded independent of the Courts due to the impact of COVID-19 on court operations and the restart of the trial calendar. This discussion and presentation will include the following items:

- a. **Review of Issues Related to Feasibility of Continued Use of Existing facilities**
(This was not determined to be a viable option by the Steering Committee, but we believe it is advisable to have this discussion as a basis for eventually reaching a determination on the optimum approach to providing detention capacity for Cuyahoga County.)
 - i. Reuse of Jails I & II
 - ii. Reuse of Jail II + New Remote facility
- b. **Summary review of Jail Program**
- c. **Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District**
- d. **Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II**
- e. **Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria**
- f. **Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.**

Multiple potential sites to be identified and scored in accordance with an approved Site Selection Scoresheet. An initial draft of the scoresheet is attached as Exhibit A and is subject to modification and final confirmation by the Steering Committee at the next Steering Committee meeting. Potential criteria are summarized as follows:

- i. **Locational Considerations**
 - a) Access to Public Transit
 - b) Access to Highway Arteries

- c) Ability to Accommodate Parking Needs
- d) Proximity to Courts
- e) Proximity to Emergency Services

ii. Site Characteristics; Acquisition and Development

- a) Required Size and Configuration
- b) Acquisition Cost
- c) Ease of Acquisition (Timing and Process)
- d) Adequacy of Community Buffers
- e) Availability of Utilities
- f) Soil, Drainage, Hazardous Materials and Terrain Conditions
- g) Environmental and Historic Preservation Considerations
- h) Impediments to Development
- i) Compatibility with Adjacent Uses and Opportunity for Positive Developmental Impact

9. Polling – Polling will be initiated relative to

a. Steering Committee Preference related to Jail Options

b. Steering Committee Preference and importance of Site Criteria related to Options 2a, 3b & 3c for a new jail on a new site

10. Next Steps / Next Meeting

11. Adjournment

EXHIBIT “A”
CUYAHOGA COUNTY JAIL
SITING SELECTION SCORESHEET

Selection Criteria	Site A	Site B	Site C
<i>Locational Impacts:</i>			
Access to Public Transit <ul style="list-style-type: none"> • Green – Public transit currently available within 2 blocks of the site, 7 days a week • Yellow – Public transit available in vicinity of site and RTA commits to extending to site, 7 days a week • Red – Public Transit not readily available or no commitment to provide 			
Highway Access – Law Enforcement, Attorneys, Volunteers, Families & Visitors <ul style="list-style-type: none"> • Green - The site is located within 2 miles of an expressway exit with good arterial street access • Yellow – The site is located within 4 miles of an expressway exit with good arterial street access • Red – The site is located more than 4 miles of an expressway exit, or has poor arterial street access 			
Parking/Access Attorneys & Visitors <ul style="list-style-type: none"> • Green – Site will accommodate on-site parking for attorneys, volunteers, visitors & families • Yellow – Parking is not available on site but readily available at reasonable rates adjacent to the site • Red – Limited public parking available 			
Proximity to the Courts <ul style="list-style-type: none"> • Green - The site is located within an 8-mile or a 15-minute drive to the Cuyahoga Justice Center or CBD • Yellow – The site is located within a 12-mile or a 30-minute drive to the Cuyahoga Justice Center or CBD • Red – The site is located more than a 12-mile or a 30-minute drive to the Cuyahoga Justice Center or CBD 			
Proximity to Emergency Services <ul style="list-style-type: none"> • Green – Fire & ambulance services available within 10 minutes of site; driving time to nearest hospital is 15 minutes or less • Yellow – Fire & ambulance services available within 15 minutes of site; driving time to nearest hospital is 20 minutes or less • Red – Fire & ambulance services are not available within 15 minutes of site; driving time to nearest hospital is greater than 20 minutes 			

Selection Criteria	Site A	Site B	Site C
<i>Site Acquisition/Development:</i>			
<p>Size & Configuration</p> <ul style="list-style-type: none"> • Green - Site is large enough to accommodate initial capacity of 1,600 beds with future horizontal expansion to 2,400 beds on a single level + staff, attorney & visitor parking on-grade with adequate buffers to community; site configuration allows for efficient operational planning of facility • Yellow - Site is large enough to accommodate initial capacity of 1,600 beds with future horizontal expansion to 2,400 beds with no more than two levels of housing; + staff, attorney & visitor parking on-grade with adequate buffers to community; site configuration allows for efficient operational planning of facility • Red – Site requires multi-level construction and/or shell space for expansion; staff, attorney & visitor parking remote from site within 1 block or requires parking garage or site does not allow adequate buffers, or configuration impacts ability for efficient facility operational planning/adjacencies 			
<p>Acquisition Cost (Low, Medium, Red)</p> <ul style="list-style-type: none"> • Estimated cost of site acquisition based on assessed values & availability • Relocation costs for current site occupants if applicable or required • Additional Site Development costs, e.g. parking garage for staff, etc. 			
<p>Ease of Acquisition</p> <ul style="list-style-type: none"> • Green - Publicly owned, limited private acquisition required • Yellow – Primarily privately owned, owners willing to negotiate, limited potential for eminent domain • Red – Primarily privately owned, owners unwilling to sell, potentially difficult to manage acquisition process with significant potential eminent domain will be required 			
<p>Community Context Buffers</p> <ul style="list-style-type: none"> • Green - The site has buffer areas on all sides which support sight and sound separation from adjacent residential land uses or requires limited buffers due to adjacent land uses • Yellow - The site has buffer areas on at least two sides which support sight and sound separation from adjacent land uses or requires limited buffers due to adjacent land uses • Red – The site does not have sufficient buffer areas especially related to adjacent residential land uses 			
<p>Utilities</p> <ul style="list-style-type: none"> • Green - The site has existing industrial grade level availability of all utility services (water, power, sewer, natural gas) or the potential for connecting to central hot/chilled water distribution • Yellow - The site has existing availability of all utility services (water, power, sewer, natural gas), but some off-site upgrading required (less than ½ mile of utility lines) • Red – Site utility availability is limited, requiring extensive off-site development 			

Selection Criteria	Site A	Site B	Site C
<p>Soil, Drainage, Hazardous Materials & Terrain Conditions</p> <ul style="list-style-type: none"> • Green - The site has adequate load bearing capacity, drainage, run-off, and topography for development and no known Hazardous Materials requiring mitigation • Yellow - The site will require special techniques, foundation work, or additional drainage systems to support development or mitigation • Red – The site requires deep pile foundations and/or extensive work for drainage, run-off, and topography to support development or requires significant mitigation 			
<p>Environmental & Historic Preservation</p> <ul style="list-style-type: none"> • Green - No portion of the site is impacted by floodplains, wetlands, fragile landscapes, or historical/archeological sites • Yellow - A portion of the site which may require remediation or must remain undeveloped and buffered due to presence of floodplains, wetlands, fragile landscapes, or historical/archeological sites; mitigation measures if required are deemed reasonable including required approvals • Red – Development of the site directly impacts floodplains, wetlands, fragile landscapes, or historical/ archeological sites and significantly restricts development; mitigation if required is extensive and may require significant time for approvals 			
<p>Impediments to Development</p> <ul style="list-style-type: none"> • Green - There are no known impediments to development – zoning, community opposition, environmental concerns • Yellow – Some actions will be required to support development – rezoning ameliorating community concerns • Red – Significant impediments exist to development related to zoning, historical preservation, environmental issues, or community concerns 			
<p>Developmental Impact</p> <ul style="list-style-type: none"> • Green – Siting is compatible with adjacent uses, develops underutilized parcels and would have positive impact on surrounding community supporting small business development, residential development, and employment • Yellow – Siting is generally compatible and would have some positive and some negative impacts on the surrounding community • Red – Siting would have negative impact on community and property values 			