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Cuyahoga County Justice Center Master Plan

Executive Steering Committee Meeting

October 1, 2020
9:00 AM

Discussion:

***Focus on Update on Jail Options & Related
Actions as a Basis for Determination of the
Path Forward Relative to Providing Safe &
Humane Jail Facilities for Cuyahoga County . .***



DLR Group

Westlake
Reed
Leskosky

In Association With:



- I. Call to Order**
- II. Roll Call**
- III. Housekeeping & Protocol**
- IV. Purpose of Meeting; Review of Agenda**

“ . . . to further the planning process for the determination of the best path forward to provide safe, humane & standards compliant jail capacity for Cuyahoga County including actions to limit future capacity needs . . . ”

- V. Update on Diversion Initiative**
- VI. Update on Construction/Implementation of Interim Central Booking**
- VII. Discussion of Population Management Initiatives & Potential Impact on Capacity for Planning**

VIII. Review & Comparative Evaluation of Jail Options

- Steering Committee adopted Options 2a (9-3); 3b (8-4) & 3c (12-0) – all based on new low-rise jail on non-downtown CBD Site;
- Subsequently Option 1b (1-11) was added for comparative analysis – Reuse of Jail II + Expansion on adjacent site
 - a. Discussion of Potential reuse of existing facilities as a baseline for comparison:
 - a. Reuse of Jails I & II
 - b. Reuse of Jail II + New Remote Facility
 - b. Summary Review of Jail Program
 - c. Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District
 - d. Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II
 - e. Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria
 - f. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.

IX. Polling/Determinations – Polling will be initiated relative to

- a. Steering Committee Preference related to Jail Options
- b. Steering Committee Preference and importance of Site Criteria related to Options 2a, 3b & 3c a new jail on a new site

X. Discussion

XI. Next Steps / Next Meeting

XII. Adjournment

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- V. Update on Diversion Initiative**
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V. Update: Status of Diversion Initiative

- MH Diversion Study Report (February 2020)
 - Multiple Treatment Populations to be Diverted from Jail
 - Serious Mental Illness (SMI): 49-53 potential clients
 - SMI/Substance Abuse: 45-48 potential clients
 - Substance Abuse/Addiction: 61-65 potential clients
 - Recommended Diversion Services Continuum
 - Crisis intervention training for all law enforcement agencies in county
 - Call-in help desk for law enforcement
 - Community crisis management & stabilization treatment teams
 - Assessment center & receiving point for law enforcement
 - Mental health and substance abuse treatment
 - Short-term & long-term stabilization
 - Inpatient, residential, outpatient
 - Medical detoxification & sobering centers
 - Medication assisted treatment
 - Wraparound services

V. Update: Status of Diversion Initiative

- Diversion Solicitations General Framework
 - Focus on pre-arrest stage of persons in crisis
 - Crisis intervention training – all law enforcement officer within the county
 - 24-hour Call-in help line for law enforcement
 - Assessment and diversion center (CCADC) target population
 - Serious Mental Illness (SMI): up to 50 beds
 - SMI & Substance Abuse: up to 50 beds
 - Substance Abuse/Addiction: up to 50 beds
 - All capacities to be expandable
 - CCADC Diversion Operational Program
 - Treatment description for target population(s) served
 - Program-specific facility(ies)
 - Outcome goals supported by data collection & performance measures
 - Credentials & staffing plan
 - Operating costs
 - Funding sources
 - Collaborative partnerships

V. Update: Status of Diversion Initiative

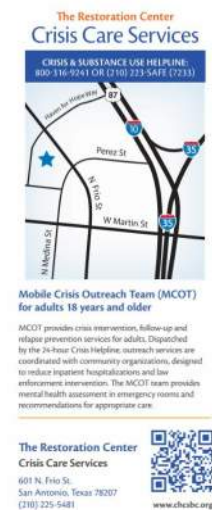
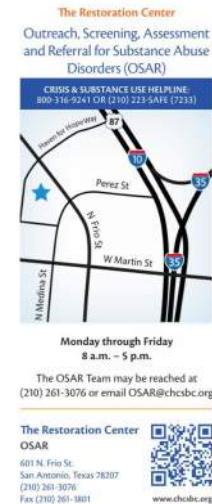
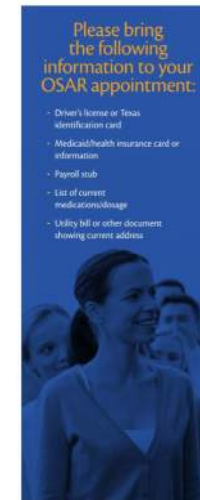
- Diversion Solicitation Goals:
 - Call-in help line for law enforcement
 - CIT training for law enforcement
 - Cuyahoga County Assessment and Diversion Center (CCADC) for SMI, SMI/SA, & SA/A (pre-arrest)
- RFI/RFP Activities & Status

	RFI	RFP-Original	RFP-Reissue
Issue Date	February 26, 2020	May 29, 2020	September 1, 2020
Submission Deadline	March 20, 2020	June 24, 2020	September 16, 2020
Respondents	<ol style="list-style-type: none"> ADAMHS Board of Cuyahoga County (aka Unified Response) <ul style="list-style-type: none"> Frontline Services Greater Cleveland Congregation MetroHealth System Ohio DMHAS Recovery Resources Stella Maris St. Vincent's Charity Medical Center United Way Cleveland Treatment Center, Inc Community Solutions National Alliance on Mental Illness Greater Cleveland Northern Ohio Recovery Association OhioGuidestone Oriana House Rockefeller Pointe St. Vincent's Charity Medical Center 	<ol style="list-style-type: none"> ADAMHS Board of Cuyahoga County <ul style="list-style-type: none"> Frontline Services MetroHealth Systems Recovery Resources Stella Maris St. Vincent's Charity Medical Center United Way of Greater Cleveland Cleveland Treatment Center Rockefeller Pointe 	<ol style="list-style-type: none"> ADAMHS Board of Cuyahoga County <ul style="list-style-type: none"> Frontline Services Orianna House LifeLong Transportation MetroHealth System <ul style="list-style-type: none"> Recovery Resources Rockefeller Pointe
Respondents Interviewed	N/A	<ol style="list-style-type: none"> ADAMHS Board Cleveland Treatment Center 	<ol style="list-style-type: none"> ADAMHS Board MetroHealth System
Status	N/A	<i>ADAMHS Board was top ranked; proposal withdrawn due to St. Vincent's Charity Medical Center's withdrawal from partnership</i>	Still in process

- County considering utilizing former Juvenile Facility for Diversion Capacity

V. Update: Status of Diversion Initiative

- Bexar County Restoration Center Virtual Tour
 - Leadership at the highest level – pushed by the County Judge (equivalent to County Executive)
 - Initiated in 2003 – 18-year history of success
 - Initially conceived to reduce need for jail expansion projected at 1,000 beds by targeting diverting 30% of arrest from coming to jail
 - Jail population today the same as it was in 2003 – major community growth with no expansion of jail capacity
 - Police served as a foundation for LE buy-in in - emphasis was on improved services with reduced time for Law Enforcement re: Emergency Room Treatment
 - Restoration Center has multiple functions – Sobering Center, Medical Detoxification, Mental Health Crisis Stabilization, Injured Detainee Clinic, Call Center Hotline, Mobile Outreach Teams, Opioid Treatment Services



V. Update: Status of Diversion Initiative

- Bexar County Restoration Center Virtual Tour
 - Critical aspect was county-wide Crisis Intervention Training for all Law Enforcement Officers; leading Crisis Intervention Training for every officer in the County
 - True community wide support – County, Cities, Law Enforcement, Health & Human services, Mental health providers
 - Operates as a Non-profit Agency that manages all behavioral health for Bexar County
 - Multiple funding sources – County, Medicaid, State
 - Robust integrated data base tied to all components within the Justice system
 - Linkages to longer term treatment centers and homeless shelters on adjacent site at Haven for Hope, an 1100 bed complex
 - Strong experienced Project Management team to oversee day to day operations

V. Update: Status of Diversion Initiative

- Bexar County Restoration Center Virtual Tour

Current videos may be viewed on our YouTube channel:

The Center for Health Care Services - Bexar County:

<https://www.youtube.com/channel/UCNEtcFN3gw7kyoY5FVjpEXA>.

1. Be a Hero for Children's Mental Health:
https://www.youtube.com/watch?v=nPiuo_oB3HA
2. Integrated Care Program:
<https://www.youtube.com/watch?v=do1wOhi0GM>
3. Restoration Center Virtual Tour:
https://www.youtube.com/watch?v=FD_wv49t01Q
4. 2016 Roll Call Video:
<https://www.youtube.com/watch?v=40bLg558nlq>
5. CHCS - We Are Hope!:
<https://www.youtube.com/watch?v=vglKm4pmoM8>
6. Mental Health & U:
<https://www.youtube.com/watch?v=ELvhfBWN39k>

Bexar County Sheriff's Office

<http://www.ksat.com/news/bcso-unit-dedicated-to-responding-to-calls-involving-the-mentally-ill>

Mental Health & You App
Brings Resources as Close as the Tip of Your Finger

HOPE ON YOUR PHONE
The Center for Health Care Services Foundation offers Mental Health and You (MHU), a full featured mobile resource informing people about mental illness and providing paths to wellness. MHU brings hope to smartphone users with a mental health "university" of knowledge for people affected by mental illness:

- Direct connection to crisis helplines
- Detailed information about prevalent mental health conditions
- Interactive resource directory to local, regional and national agencies that can help

The Restoration Center
Crisis Care Services

CRISIS & SUBSTANCE USE HELPLINE:
800-316-2741 / 682-7101 / 223-SAFE (7233)

Mobile Crisis Outreach Team (MCOT) for adults 18 years and older

MCOT provides crisis intervention, follow-up and relapse prevention services for adults. Dispatched by the 24-hour Crisis Helpline, outreach services are coordinated with community organizations, designed to reduce inpatient hospitalizations and law enforcement intervention. The MCOT team provides mental health assessment in emergency rooms and recommendations for appropriate care.

The Restoration Center
Crisis Care Services
601 N. Frio St.
San Antonio, Texas 78207
(210) 225-5481
www.chcbsc.org

THE CENTER FOR HEALTH CARE SERVICES
Mental Health & Substance Abuse Services

The Restoration Center
Crisis Care Services

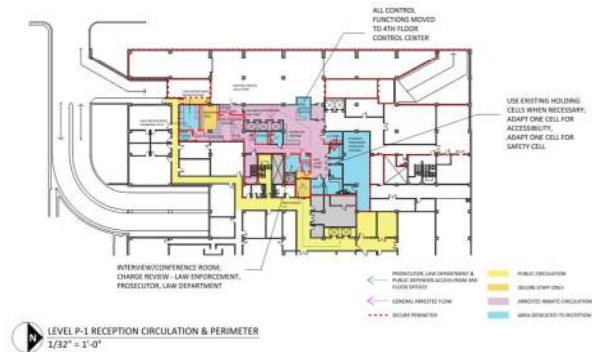
Mental Health Emergency? We can help.

If you are experiencing a psychiatric crisis, The Center for Health Care Services provides 24-hour Crisis Services at our walk-in center at 601 N. Frio, through our Crisis Helpline at (210) 223-SAFE (7233) and the Mobile Crisis Outreach Team (MCOT).

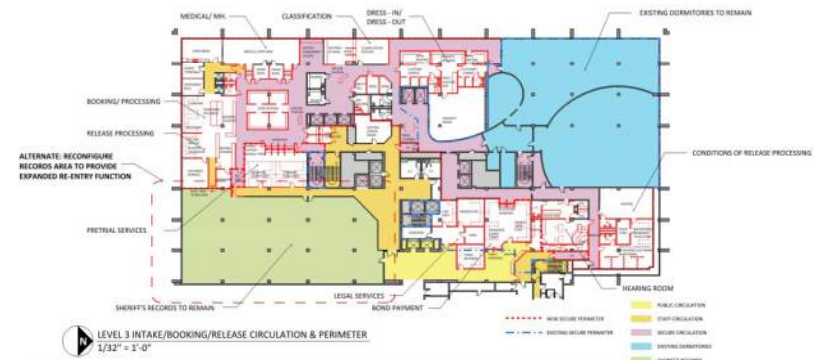
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VI. Update: Status of Interim Central Booking

- Current Status
 - Concept/Program Design Submitted for state review 06/12/20;
 - Zoom Review with ODRC 08/07/20 and approved 08/17/20



DLR Group Westlake Reed Leskosky CUYAHOGA COUNTY JUSTICE CENTER JAIL I INTERIM CENTRAL BOOKING DESIGN CRITERIA DOCUMENTS OPTION A **A.1**



DLR Group Westlake Reed Leskosky CUYAHOGA COUNTY JUSTICE CENTER JAIL I INTERIM CENTRAL BOOKING DESIGN CRITERIA DOCUMENTS OPTION A **A.2**

Attachment 1.C
Criteria Documents Drawings

Cuyahoga County Justice Center
Interim Central Booking
Criteria Documents Index of Drawings 06.06.20

DLR Group Westlake Reed Leskosky

Base Scheme - Option A

- A.1 P-1 Reception - Conceptual Plan w/ Circulation & Perimeter
- A.2 3rd Floor - Central Booking Conceptual Plan w/Circulation & Perimeter
- A.3 P-1 Reception - Conceptual Plan
- A.4 3rd Floor - Central Booking Conceptual Plan
- A.5 P-1 Reception - Conceptual Plan w/Existing Conditions
- A.6 3rd Floor - Central Booking Conceptual Plan w/Existing Conditions
- A.7 P-1 - Scope of Construction, Key Notes
- A.8 a&b 3rd Floor - Scope of Construction, Key Notes
- A.9 P-1 Reception - Existing Conditions
- A.10 3rd Floor - Existing Conditions
- A.11 Interior Security Partitions - Construction Options
- A.12 Exterior Perimeter - Security Perimeter Construction Options

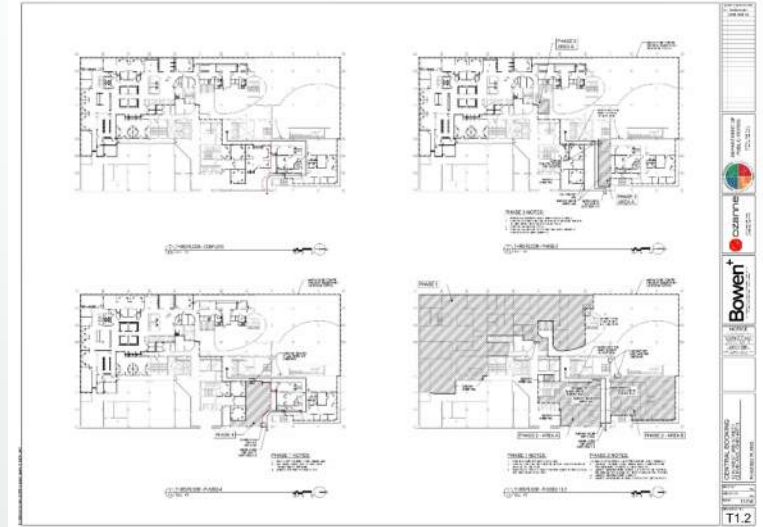
Option - Use of Courtroom 3D - Option B

- A.13 3rd Floor - Central Booking Conceptual Plan w/Circulation & Perimeter - Option B
- A.14 3rd Floor - Central Booking Conceptual Plan
- A.15 3rd Floor - Central Booking Conceptual Plan w/Existing Conditions - Option B

VI. Update: Status of Interim Central Booking

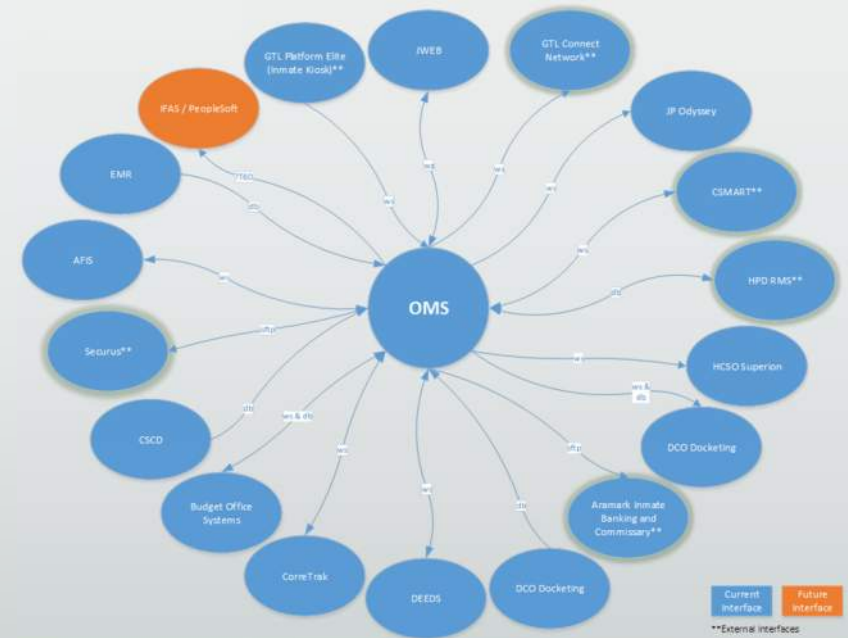
• Current Status

- Initial D/B contract fully executed March 5, 2020, Ozanne Construction - Bowen
- D-B Design Start – June 12, 2020
- Phase 2 Design Submittal State of Ohio ODRC 09/18/20.
- Construction Document – Permit Set Design Documents completed 9/25/2020 and sent to County for review.
- Demolition permit approved for initial demolition design package
- Sheriff's department relocation from 3rd floor commences 10/1/2020.
- Permit approved for 9th floor Sheriff's narcotics relocation – mobilization in progress.
- Design-Builder's subcontracting plan has initiated.
- Anticipated date for GMP – November 10, 2020 is the goal for an executed GMP amendment.
- Anticipated date construction start – Site mobilization will begin this week (9/28-10/2) to conduct
- **Anticipated completion date – April 2020** (will be updated with completion milestones in GMP)



VI. Update: Status of Interim Central Booking

- Discussion – Virtual Tour Harris County Joint Processing Center
 - Joint City/County and outlying municipalities processing center
 - Goals
 - Create an efficient process that is safe and fast.
 - Law Enforcement friendly
 - Ensure reentry and diversion is built into the total process and not just an added function separate from the process.
 - Reduce paper and reduce redundant data entry by staff and arresting officers.
 - Staffed by all agencies – District Attorney, Public Defender, Pre-Trial Services, Mental Health
 - 24/7 First Appearance Court
 - Computerized scheduling eliminates queuing – multiple activities can occur simultaneously
 - Jail Expeditor regularly reviews population to identify offenders for bail or release hearings
 - **Critical factor: Interface with computer systems of all agencies**



VI. Update: Status of Interim Central Booking

- Discussion – Virtual Tour Harris County Joint Processing Center
 - Design Parameters:
 - Meet the needs of the Criminal Court System – 3 courtrooms, 9 AFIS Machines, audio/video conferencing, temporary magistrate office for blood draw search warrants in the DWI testing area, DA & PD workrooms;
 - Provide an open concept with natural light to facilitate a space that reduces stress which helps to reduce Use of Force Incidents, Suicide Attempts , and significantly reduces inmate and staff injuries;
 - Provide quicker access to medical and mental health care and make the process and procedure more efficient;
 - Meet the needs of the Public – video visitation, one-stop shop for both city and county bonding and fine payment windows with 24/7 access;
 - **Outcomes**
 - **Officer's return to street in under 30 minutes**
 - **Reduced incidents and injuries**
 - **Reduction in total capacity needs**

Intake



Diversion Desk in Intake



Booking and Classification



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VII. Discussion of Population Management Initiatives re: COVID-19

- Population Management Workshop 10/25/20 – continue discussion at Steering Committee Meeting:
 - **Introduction and Overview**
 - **COVID-19 Impacts – A Road Map for the Future?**
 - What was done during COVID-19 to reduce the Jail population to just over 1,000, by each Stakeholder working together?
 - What of these actions are sustainable in the future?
 - What other major actions need to be undertaken? e.g.
 - What data is needed to facilitate population management on a daily basis? e.g.
 - Is the current peak in population a result of capacity in the courts & justice system due to COVID-19 and will it mediate in the future?
 - How will the development of a Diversion Programs, Central Booking & Population Management impact Jail Needs in the future?
 - **Prior Recommendations/Thoughts for the Future**
 - **Should planning continue based on the Steering Committee Determination of an initial Rated Capacity of 1,600 (equivalent Operational Capacity/Average Daily Population of 1,350 offenders) expandable to 2,400 beds (ADP of 2,040) or should the determination of capacity be reduced or increased?**

VII. Discussion of Population Management Initiatives re: COVID-19

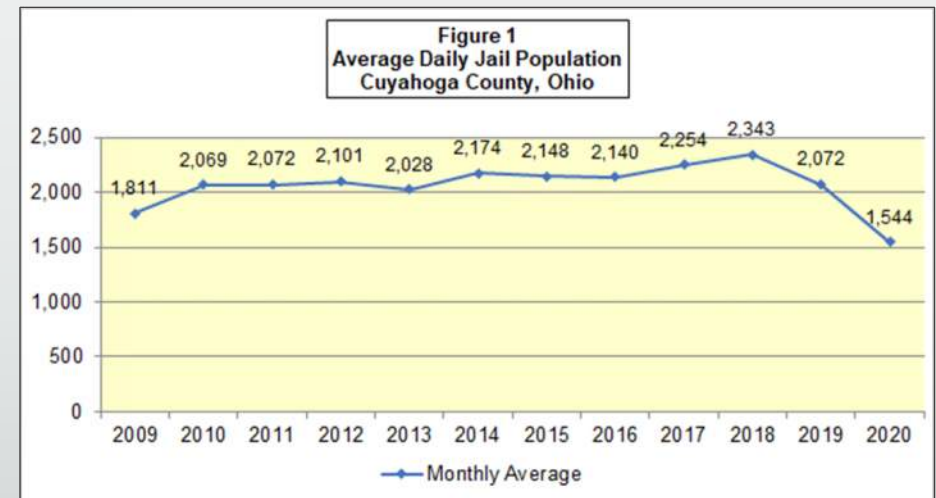
- Short-term impact of COVID-19 Jail Population Management Actions

Cuyahoga County Jail ADP

ADP Change Month-Month; High to Low

	ADP	Monthly Delta	Delta to High
October	1,976		
November	1,920	-2.92%	
December	1,928	0.41%	
January	2,055	6.18%	
February	1,999	-2.80%	-3%
March	1,604	-24.63%	-28%
April	1,014	-58.19%	-103%
May	1,049	3.34%	-96%

- Average daily population in the jail increased by 14.5% between 2009 and 2019, peaking at 2,343 average daily population in 2019.
- Since January 2020 average daily population in the jail decreased by 49%, going from 2,055 average population in January to 1,055 average daily population in May.



VII. Discussion of Population Management Initiatives re: COVID-19

- Short-term impact of COVID-19 Jail Population Management Actions

Action	Sustainable??
City Pre-trial Ramped up; Increased use of GPS; Bond Schedule, non-assuative offnces released immedatedly	YES
City Misdemeanents 2012-2014 ADP 200; 2015 125; 09/20 - ADP 52	YES
Charge & Release within 36 hours	YES
Bond-Out Immediately - Plea Form & Release	YES
Summons in lieu of arrest - any non-violent misdemeanor (with some exceptions)	YES
City Arrests down, but do not see drastic increase	YES
No Misdemeaners confined in detention	NO
Suspension of Grand Juries/Indictments	NO
Refrained from Sentencing	NO ?? Sentencing Options??
Limit Prosecution of F5's (Current Backlog)	NO ?? Charge Reductions??
Suspension of Probation Habeus for Technical Violations	No ?? Options to reduce Jail Days??
Jail Video Hearings	YES
List to Bail Project for Effectuating Release	YES
Common Pleas suspension of bail cases court action	NO
Sentence Review/Early Release	YES

Data being developed on impact of releases - % arrested for new offense while on ROR, low bond or other release mechanism;

VII. Discussion of Population Management Initiatives re: COVID-19

- What other actions can assist in Population Management & Reducing the Demand for Jail capacity in conjunction with MH Diversion & Central Booking?
 - **Crisis Intervention Training for Law Enforcement**
 - **Mental Health Diversion Capacity**
 - **Substance Abuse Diversion Capacity**
 - **Detox Diversion Capacity**
 - **Central Booking**
 - Charge Reduction
 - Representation
 - Pre-trial Release Assessment/ROR Release
 - 24/7 First Appearance by Magistrate (three scheduled sessions daily)
 - **Common Pleas Pre-trial Release Program in lieu of Cash Bail**
 - **Limitations on use of Cash Bail**
 - **Unified approach to setting Bail**
 - _____
 - _____
 - _____

VII. Discussion of Population Management Initiatives re: COVID-19

Recommended Next Steps

- **Determine Commitment** to Maintain, Enhance and Institutionalize Strategies to Reduce Jail Population
- Establish ([Continue](#)) Jail Population **Management Committee**
 - **Recommended Participation:**
 - Common Pleas General Division (Judge & Court Administration)
 - Cleveland Municipal Courts (Judge & Court Administration)
 - Clerk of Common Pleas and Municipal Court
 - Suburban Law Enforcement and Court Representative(s)
 - Prosecuting Attorney Representative
 - County Sheriff
 - Cleveland Police Chief
 - Public Defender Representative
 - County Executive Representative
 - City Administration Representative
 - Criminal Defense Bar
 - Community Advocates
 - **Recommended Staff:**
 - Criminal Justice Coordinator and Expeditor
 - Jail Statistical Analysts
 - Pre-Trial Screening and Services Staff
 - Court Administration Staff (Common Pleas & Cleveland Municipal)
 - Others??

VII. Discussion of Population Management Initiatives re: COVID-19

Recommended Next Steps

- **Determine metrics** that will be measured relative to Jail Population Management
 - Pretrial release statistics & metrics
 - Average time to trial statistics
 - Population distribution by status and location
 - Distribution of population by bond amounts
 - Probation and Parole Violations
 - Pretrial defendants with aging ALOS & reasons for extended ALOS
 - Population distribution by Court & Judicial Officer
 - Time to physical release when bond posted
 - Other measures

- Determine **data availability** and reasonableness of reporting (will influence information systems for the future)
- Determine **reporting** and meeting schedule and responsibility for immediate actions when needed
- Determine **responsibilities** for acting on information

VII. Discussion of Population Management Initiatives re: COVID-19

▪ Roles of the Criminal Justice Coordinator/Expeditor

- Every day look at what is driving the jail population and implementation of justice system and jail reforms – monitor and expedite actions taken by the system to reduce jail population (reforms in law enforcement, prosecution, defense, courts, probation and jail operations)
- Monitor trends and profile characteristic driving the jail population
- Monitor key indicators (collect information from Courts, Jail, Prosecutor, etc. and develop information for decision making)
- Communication with Committee members – consensus building
- Present information to Jail Population Management Committee
- Facilitate discussion among the committee about changes
- Advocate for action by appropriate party
- Issue a monthly public report

“One of the hopes is that the County will take a data informed (approach) to reduce jail incarceration”.

Melvin Washington, Vera Institute Center on Sentencing and Corrections

VII. Discussion of Population Management Initiatives re: COVID-19

Should planning continue based on the Steering Committee Determination of an initial Rated Capacity of 1,600 (equivalent Operational Capacity/Average Daily Population of 1,350 offenders) expandable to 2,400 beds (ADP of 2,040) or should the determination of capacity be reduced or increased?

VIII. Review & Comparative Evaluation of Jail Options

VIII. Steering Committee adopted Options 2a (9-3); 3b (8-4) & 3c (12-0) – all based on new low-rise jail on non-downtown CBD Site;

IX. Subsequently Option 1b (1-11) was added for comparative analysis – Reuse of Jail II + Expansion on adjacent site

VIII. Discussion of Potential reuse of existing facilities as a baseline for comparison:

VIII. Reuse of Jails I & II

IX. Reuse of Jail II + New Remote Facility

IX. Summary Review of Jail Program

X. Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District

XI. Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II

XII. Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria

XIII. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.

Continued Use of Jail I & Jail II

Based on efforts to reduce the jail population in response to the COVID-19 Pandemic a question has been raised regarding the feasibility of renovating and reusing Jail I & Jail II in lieu of replacement.

Key Issues for consideration include:

- Physical Condition & Renovation/Upgrade Costs
- Functional Shortfalls
- Operational & Staffing Impacts
- Implementation Strategy

VIII.a. Reuse of Jails I & II - Physical Condition & Renovation Costs

Comparison based on Renovating to meet 20 - 30 yr life cycle

▪ Detailed Facility Assessment Completed in 2014

- Jail I required investment = 47% of present value
- Jail II required investment = 23% of present value
- Total cost of renovations estimated at = \$ 74.17 M in 2014 Dollars
- **Current escalated cost at 6%/annum = \$105.2 M**

▪ Additional Cost Considerations

- Complete update of security controls, cameras & technology = \$ 25.0 M
- Functional Shortfalls = \$ 20.0 M – \$ 30.0 M+
- More extensive upgrade of Mechanical system re: COVID-19 = TBD+
- HazMAT (if present) = TBD+
- Cost impact of renovating while occupied 15% - 25% (say 20%) = \$ 30.0 M - \$ 32.0 M
- **Total Additional Cost Considerations = \$ 75.0 M - \$ 87.0 M+**

▪ Project Costs – Higher for Renovations

- **Contingencies, Fees etc. 30% - 35% (say 32.5%%) = \$ 58.6M - \$ 62.5 M**

- **Total Cost Physical Conditions/Renovation Costs = \$238.8 M+ – \$254.7 M+**

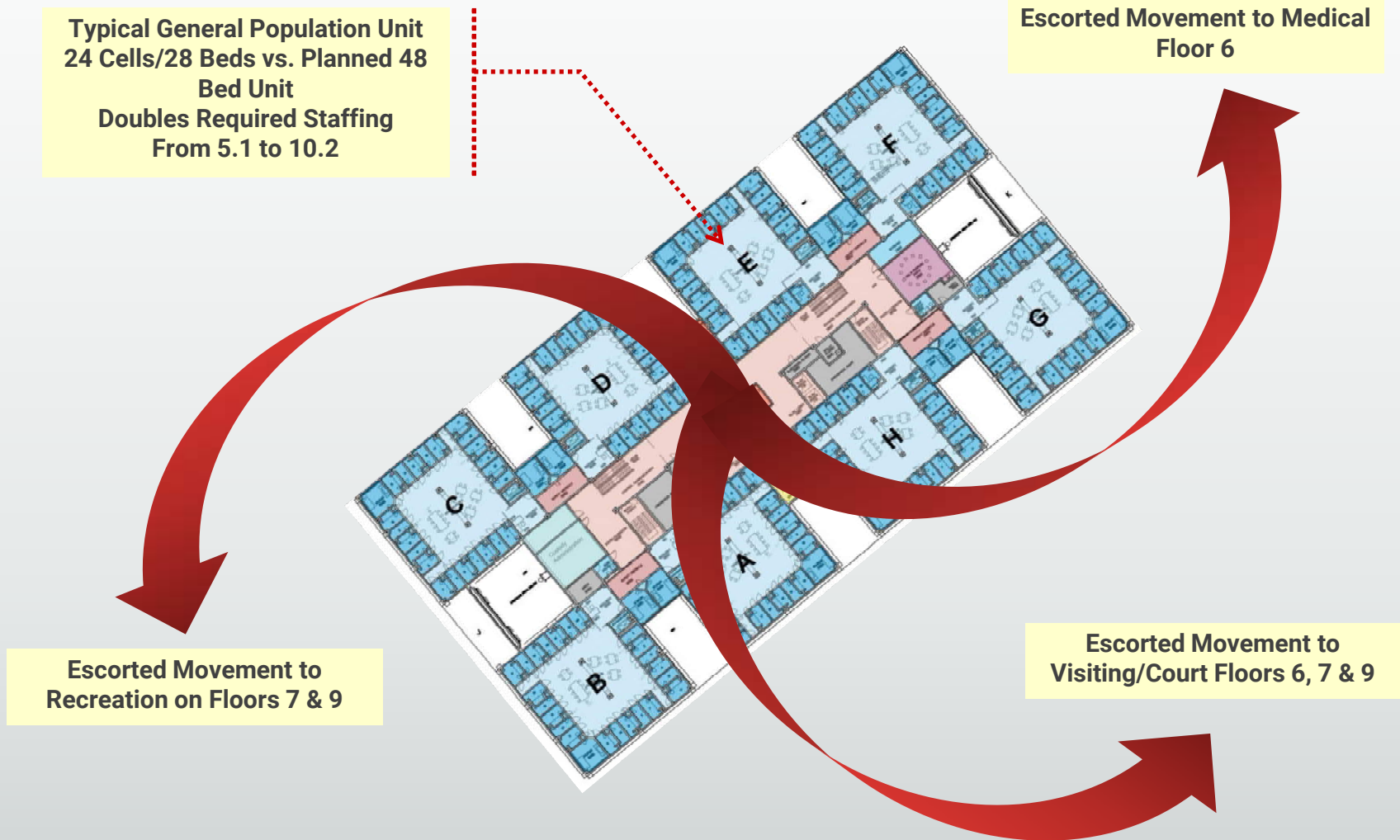
VIII.a. Reuse of Jails I & II - Functional Shortfalls

Based on Comparison to Replacement Program to Standards/Best Practices

- **Central Booking**
 - Current Renovation 30,000 SF vs. Programmed Need 49,000 SF
 - ODRC approval based on Interim/Temporary Use
- **Food Service**
 - 2011 renovation adapted portion of 1st floor of Jail I; To meet needs additional storage has been added in basement; Current Area 17,300 SF vs. Programmed Need 30,000 SF
- **Medical/Mental Health**
 - 1995 Renovation of 6th & 7th floors;
 - 267 Medical/Mental Health Beds vs. Programmed need of 504 -592 Beds
 - 11,892 SF of Clinic space vs. Programmed Need 15,561 SF
- **Central Court Holding**
 - Configuration does not provide adequate capacity, supervision or separation of offenders
- **Housing Capacity**
 - ODRC Rated Capacity of Jail I & II is 1,594 (*excl. Jail II 4th floor*); Operational Capacity at 85% = 1,355
 - Capacity may be reduced if renovations undertaken to incorporate additional medical/MH Beds
 - Consistent with capacity adopted for planning – Rated Cap. 1,600; Op Cap 1,360
 - Actions taken during COVID-19 reduced population to less than 1,014 in April, 2020; however population now is 1,400 +/-
 - Adequacy of capacity is function of successful continued Population Management Initiatives – no flexibility for future expansion if needed;

VIII.a. Reuse of Jails I & II - Operational & Staffing Implications

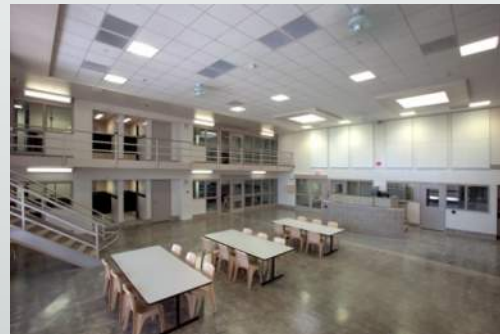
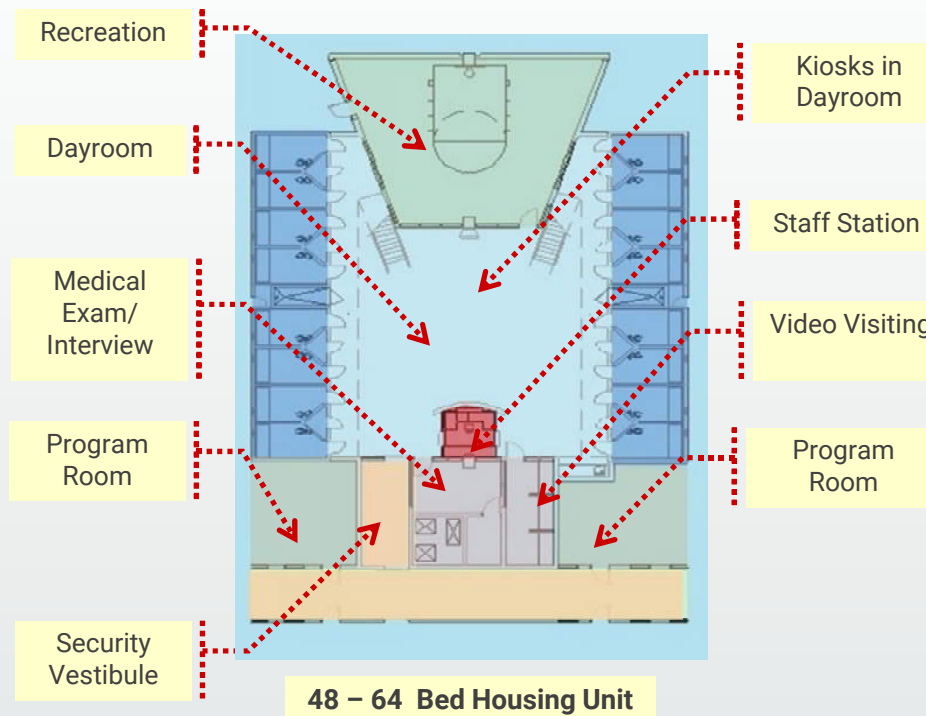
Based on Comparison of Existing to Proposed Program based on Best Practices



VIII.a. Reuse of Jails I & II - Operational & Staffing Implications

Based on Comparison of Existing to Proposed Program based on Best Practices

- Service Delivery at the Housing Unit Results in Reduced Movement
- Commissary/Medical Kiosks
- Decentralized Programming
- Recreation
- Medical Triage
- Dining
- Visiting



VIII.a. Reuse of Jails I & II - Operational & Staffing Implications

Based on Comparison of Existing to Proposed Program based on Best Practices

- **Housing Staffing – Best Practice/Current operations Direct Supervision - 24-hour staffing of all housing units**
 - ODRC Standards allow units of 48 – 60 offenders; Current Jail I Housing Units are 24 – 29 beds – *effectively doubling staffing requirements*
 - Currently there are 66 Housing pods requiring 336.6 correctional FTE’s
 - Proposed Program includes 41 Housing pods requiring 209.1 correctional FTE’s
 - **Net Unrealized Savings** **(127.5) correctional FTE’s or**
 - **@ \$75,000/yr** **(\$9.562 M/yr)**
- **Control Rooms**
 - Jail I & II have a total of 14 housing control rooms
 - Proposed Program would have a single master control with no additional fixed housing posts
 - Current housing control room staffing 68.8 correctional FTE’s
 - **Net Unrealized Savings** **(68.8) correctional FTE’s or**
 - **@ \$75,000/yr** **(\$5.16 M/yr)*** * Savings could be realized if Security upgrade allows Housing Control rooms in Jail I & II to be abandoned
- **Centralized Programs & Services**
 - Requires additional staff – and staffing shortfalls limit access to programs & services
 - **Net Unrealized Savings** **Not Estimated at this time**
- **Court Transport**
 - Reuse would eliminate need for transport to Court from remote site
 - **Net Savings** **\$812,500/yr**
- **Closing Euclid & Bedford Jails & Ending Out-of-County Placements**
 - Reuse would eliminate need for transport to Court from remote site
 - **Net Savings** *(assuming population managed @ < 1,400 offenders)* **\$12.33 M/yr*** * Savings already realized

VIII.a. Reuse of Jails I & II - Implementation Considerations

Other Factors to consider in to New Construction

- Cost Impact of working in occupied facilities
- Extended Schedule/Escalation
- Unknown Existing Conditions
- Cost for increased security during construction
- Potential cost for interim housing resources & transportation

Continued Use of Jail I & Jail II

Continued Use of Jail I & II is not viewed as a viable option:

- **Minimum** Construction Cost: **\$ 180 M +**
- Renovations = Project Costs in excess of 32.5% or **Minimum** of **\$ 238.8 M+**
- **Unrealized** Operational **savings of \$ 14.72 M/yr**
- Population Currently exceeds operational capacity of Jails I & II
- No option for additional capacity except reopening Bedford, Euclid or using out-of-County placement – historic cost in excess of \$12 M/yr
- Continued movement of offenders to programs & services – safety, security, staffing & health concerns
- Significant compromises in program responsiveness and operations
- Extended construction/development schedule
- Potential costs of alternate housing to allow renovations
- *Even after significant expenditures, Jail I & Jail II will not meet contemporary and evidence-based best practices*

Split Jail System

Based on efforts to reduce the jail population in response to the COVID-19 Pandemic a question has been raised regarding the feasibility of renovating and reusing Jail II for Pre-trial Holding with continued use of the Courts Tower & building a new Jail for Sentenced/Longer Term Population & Overflow.

Key Issues for consideration include:

- Physical Condition & Renovation/Upgrade Costs
- Functional Shortfalls
- Operational & Staffing Impacts
- Implementation Strategy

VIII.a. Reuse of Jail II + New Remote Facility - Physical Condition & Renovation Costs

Comparison based on Renovating to meet 20 - 30 yr life cycle

▪ Detailed Facility Assessment Completed in 2014

- Jail II required investment = 23% of present value
- Total cost of renovations estimated at = \$ 15.13 M in 2014 Dollars
- **Current escalated cost at 6%/annum = \$ 21.46 M**

▪ Additional Cost Considerations

- Complete update of security controls, cameras & technology = \$ 12.10 M
- Functional Shortfalls/Duplication of Functions = TBD+
- Physical Conditions at Jail 1 if adapted to meet Functional Shortfalls or new Construction as part of Court Expansion = TBD+
- More extensive upgrade of Mechanical system re: COVID-19 = TBD+
- Cost impact of renovating while occupied 15% - 25% (say 20%) = \$ 6.7 M+
- **Total Additional Cost Considerations = \$ 18.8 M+**

▪ Project Costs – Higher for Renovations

- Contingencies, Fees etc. 30% - 35% (say 32.5%%) = \$ 13.1 M

▪ **Total Cost Physical Conditions/Renovation Costs Jail II only = \$53.36 M + + +**

VIII.a. Reuse of Jail II + New Remote Facility - Functional Shortfalls

Based on Comparison to Replacement Program to Standards/Best Practices

- **Housing Capacity**

- Pre-COVID-19 capacity levels the population consisted of 61.3% pretrial and 30.7% Sentenced; (3.9% were identified as either and 4% as neither); in response to the COVID-19 pandemic that the sentenced population was significantly reduced, which would skew the proportion toward a greater number of pretrial beds.
- For planning, it is assumed that the overall split between pretrial and sentenced is in the range of 70%/30%
- Current Rated Capacity – Jail II (*excludes 4th floor*)

	Rated Capacity	Operational Capacity
Total	1,600	1,360
Pre-trial	1,120	952
Sentenced	480	408

472 Beds

- **Total Shortfall in Pre-trial Capacity**

(648) Beds

- **Shortfall either accommodated at remote Jail requiring increased transportation or adaptive use of portion of Jail I**

VIII.a. Reuse of Jail II + New Remote Facility - Functional Shortfalls

Based on Comparison to Replacement Program to Standards/Best Practices

▪ **Central Booking**

- Central Booking should be collocated with the primary pre-trial facility for operational efficiency
- There is no space available at Jail II to accommodate Central Booking necessitating either:
 - Construction of Central Booking Center as part of new remote Jail with transportation to Jail II for Pre-trial Holding
 - Construction of Central Booking Center as addition or as part of Courts expansion
 - Adaptive reuse of portion of Jail I

▪ **Vehicle Sallyport**

- Current Vehicle Sallyport is location in Jail I. If replaced with a remote jail will require either
 - Construction of new Vehicular Sallyport as addition or as part of Courts expansion
 - Adaptive reuse of portion of Jail I

▪ **Medical/Mental Health**

- Programmed need of 504 -592 Beds – ideally collocated with Central Booking Center
- Jail II does not have appropriate housing for medical/mental health treatment beds or adequate support space requiring either:
 - Construction of Central Booking & Medical/MH capacity as part of new remote Jail with transportation to Jail II for Pre-trial Holding
 - Construction of Central Booking Center & Medical/MH Capacity as addition or as part of Courts expansion
 - Adaptive reuse of portion of Jail I

VIII.a. Reuse of Jail II + New Remote Facility - Functional Shortfalls

Based on Comparison to Replacement Program to Standards/Best Practices

▪ **Court Holding/Connection to Courts Tower**

- Current connection from Jail II to Courts Tower is via Jail I; Reuse of Jail II only will require either:
 - Interconnection via construction of an addition or as part of Courts expansion
 - Adaptive reuse of portion of Jail I

▪ **Programs & Services**

- Jail II currently has space available on each floor for Multi-purpose programs and outdoor recreation
- Relies on Jail I for support services/staffing;
- Support space would need to be expanded via displacement of existing functions (administration, food service, laundry) or via an addition

VIII.a. Reuse of Jail II + New Remote Facility - Operational & Staffing Implications

Duplication of Services

▪ **Food Service**

- Duplicate Function & Operating Costs – **Staffing & Operational Cost Impact TBD**, or
- Construct Central Cook-Chill Food Service as part of remote Jail and transport food daily for re-therm at Jail II – **Staffing, Transportation & Operational Cost Impact TBD**

▪ **Medical/Mental Health Services**

- One facility with primary care area, ideally collocated with Central Booking;
- Other facility will require clinic and duplicative 24/7 staffing – **Staffing Impact TBD**

▪ **Master Control**

- Duplicate Function & Staffing – **10.2 – 15.3 Correctional FTE's**

▪ **Executive Administration/Custody Administration**

- Duplicative Executive Management and Custody Administration Staffing – **Staffing Impact TBD**

▪ **Commissary**

- Duplicate Function & Operating Costs – – **Staffing & Operational Cost Impact TBD**, or
- Centralize & Transport - **Staffing, Transportation & Operational Cost Impact TBD**

▪ **Public Lobby/Reception**

- Duplicate Function & Staffing– **10.2 – 15.3 Correctional or Civilian FTE's**

▪ **Visiting/Volunteer Services**

- Duplicate Function & Staffing – **10.2 – 15.3 Correctional or Civilian FTE's**
- System required so that Public Defender/Defense Attorney's have access to clients

VIII.a. Reuse of Jail II + New Remote Facility - Operational & Staffing Implications

Duplication of Services

- **Inmate Programs**
 - Duplicate Function & Staffing – **Staffing Impact TBD**
- **Restricted Housing**
 - Duplicate Function & Staffing – **10.2 – 15.3 Correctional FTE's**
- **Central Plant**
 - Duplicate Function & Operating Costs – **Staffing & Operational Cost Impact TBD**

Transportation

- **Court Transport**
 - Anticipated daily transport due to split capacity and location of Central Booking & Medical/MH Housing – **Staffing & Operational Cost Impact TBD**
- **Medical/MH Transport**
 - Anticipated daily transport as program will be centralized at one facility or the – **Staffing & Operational Cost Impact TBD**
- **Central Booking/Arrestment**
 - Anticipated daily transport as program will be centralized at one facility or the – **Staffing & Operational Cost Impact TBD**
- **Food Service/Laundry**
 - Anticipated daily transport as program will be centralized at one facility or the – **Staffing & Operational Cost Impact TBD**

VIII.a. Reuse of Jail II + New Remote Facility - Operational & Staffing Implications

Staffing

- **Closing Euclid & Bedford Jails & Ending Out-of-County Placements**

- Reuse would eliminate need for transport to Court from remote site

- **Net Savings** (assuming population managed @ < 1,400 offenders) **\$12.33 M/yr*** * Savings already realized

- **Jail I Housing Savings**

- Elimination of ½ of Housing Positions + Control Rooms

60 correctional FTE's

- **Net Savings @ \$75,000/yr**

\$4.5 M/yr

- **Jail II Savings**

- Elimination of Housing Control Rooms

25.2 correctional FTE's

- **Net Savings @ \$75,000/yr**

\$1.289 M/yr

- **Any savings realized will be exceeded by increased annual operating costs for two separate facilities.**

VIII.a. Reuse of Jail II + Summary Review of Jail Options

Other Factors to consider in to New Construction

- Cost Impact of working in occupied facility
- Extended Schedule/Escalation
- Unknown Existing Conditions
- Cost for increased security during construction
- Potential cost for interim housing resources & transportation

Split Jail System

Developing a split two jail system – Jail II as Pre-trial + Long-term/Overflow Jail is not viewed as a viable option:

- Minimum Construction Cost renovations: \$ 40.26 M + Functional Shortfalls/Duplicative Services + Remote Jail + (costs will be in excess of single replacement facility)
- Renovations = Project Costs in excess of 32.5% or Minimum of \$ 53.36 M + Functional Shortfalls/Duplicative Services + Remote Jail + Indeterminate
- Capacity of Jail II will only accommodate 43% of the Pre-trial population – 57% will be housed remotely
- Potential bifurcation of complimentary programs & services – Central Booking & Medical/Mental Health vs. Pre-trial Housing impacts operations and service delivery
- Duplication of services, programs & staffing will increase operational costs
- *Cost of operating two facilities will increase current operating costs and exceed the cost of a new facility even with daily court transportation*

VIII. Review & Comparative Evaluation of Jail Options

- Steering Committee adopted Options 2a (9-3); 3b (8-4) & 3c (12-0) – all based on new low-rise jail on non-downtown CBD Site;
- Subsequently Option 1b (1-11) was added for comparative analysis – Reuse of Jail II + Expansion on adjacent site
 - a. Discussion of Potential reuse of existing facilities as a baseline for comparison:
 - a. Reuse of Jails I & II
 - b. Reuse of Jail II + New Remote Facility
 - b. Summary Review of Jail Program**
 - c. Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District
 - d. Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II
 - e. Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria
 - f. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.

VIII.b. Summary Review of Jail Program

Key Objectives

- Initial Capacity 1,600 Bed Rated Capacity, 1,350 Bed Operational Capacity
- Core Services planned to expand to 2,400 Bed Rated Capacity, 2,040 Operational Capacity
- Service Delivery at the Housing Unit – Reduce Inmate Movement; Enhance Access to Programs & Services
- Creation of Decentralized Management Clusters
- Collocate Medical Services with Medical Housing
- Collocate Mental Health Services with Mental Health Housing
- Incorporation of Enhanced Intake/Transfer/Release & Central Booking
- Provide Staff, Visitor and Official Visitor/Attorney Parking

VIII.b. Summary Review of Jail Program

Comments from Visioning Workshop 02.26.20

- Separation of inmates
- Low Rise Preferred – High Rise increased staffing, less flexibility
- Decentralized delivery of programs & services
- Clustered approach advantages for service delivery, unit management & staff supervision
- Cluster Supervisor should be highly visible
- Medical Triage at the housing unit or cluster
- Provide for private video visiting at housing for counseling and professional visits to reduce traffic into the jail including professionals;
- Decentralize in-person visiting to housing units or cluster to reduce movement and increase access
- Quality of environment important – provide windows in cells rather than borrowed light from dayroom
- Centralized location of kitchen with ease of access to all housing units (eliminate multiple vertical transfers as occurs between Jail II & Jail I)
- Potential for deliveries/warehouse/maintenance to be outside secure perimeter
- Emergency Evacuation

VIII.b. Summary Review of Jail Program

Comments from Visioning Workshop 02.26.20

- Adjustments to clusters/preliminary adjacency diagrams
 - Move Reception from the Male Female cluster as indicated in diagram and collocate with Restricted (Diagram revised at meeting)
 - Detox & GP Medical need to be near the clinic (Diagram revised at meeting)
 - Group Special Needs Together (Diagram revised at meeting)
 - Juvenile Housing – Discussion of locating near Medical or Intake – preference is immediate access from Intake;
- Central Booking
 - Rather have arrestees classified earlier
 - Need agreed timeline for getting arrest reports done
 - Delay full actions – dress-out, full medical etc. until committed
 - Eliminate sequential and repetitive steps in intake process
 - Provide 1st appearance courtroom adjacent intake with support space for all agencies
 - Provide for video appearance and video conferencing

VIII.b. Summary Review of Jail Program

Bed Distribution

	No. of Pods	Sum of No. of Beds	Sum of Exp. Bed
Cluster 0	4	116	116
10.300 Medical Detox	2	72	72
10.300 Medical Skilled Nursing	2	44	44
Cluster 1 Reception/Restricted Male	5	192	236
8.100 Reception/Short-term Sent	2	96	96
8.500 Restricted Housing	2	64	96
8.600 Reception/Short-term/RH	1	32	44
Cluster 2	7	172	204
10.400 Mental Health - Acute	2	44	52
10.400 Mental Health - Subacute	4	128	152
Cluster 3 GP Minimum	5	300	300
8.200 GP Minimum	5	300	300

	No. of Pods	Sum of No. of Beds	Sum of Exp. Bed
Cluster 4 Medium Male	6	272	272
8.300 GP Medium	5	240	240
10.300 GP Medical	1	32	32
Cluster 5 Mixed Female	4	164	172
8.200 GP Minimum	1	60	60
8.800 GP Medium/Maximum	1	48	48
10.300 GP Medical	1	24	24
8.900 GP Special Needs	1	32	40
Cluster 6	5	240	240
8.400 GP Maximum	5	240	240
Cluster 7	6	192	240
8.900 GP Special Needs	6	192	240
Total Adult Male/Female	41	1,648	1,780
Juveniles Charged as Adults	2	16	16
Total Rated Capacity		1,664	1,796

VIII.b. Summary Review of Jail Program

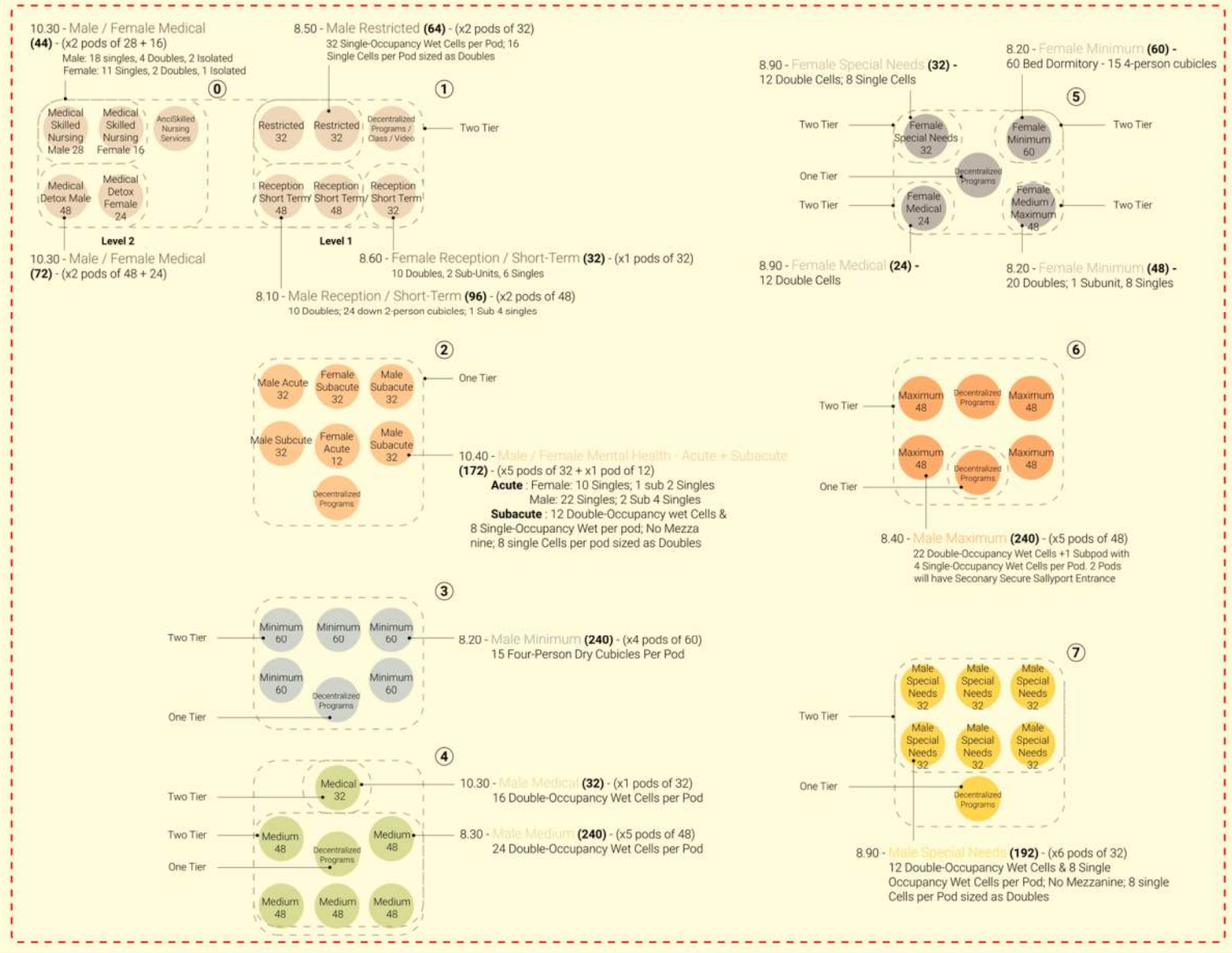
Bed Distribution

Classification Category	1,600 Bed Target	No. of Beds per Pod	No. of Pods	Bed Total	Potential Expansion Beds	Total Beds w/ Exp.	Notes/Assumptions
Male Beds							
8.100 Reception (8-72 Hr) 8.100 Short-term Sentence (≤7 days)	71	48	2	96	0	96	Dorm - 12 two-person dry cubicles, and 10 double-occupancy wet cells plus 1 subpod with 4 single-occupancy wet cells per pod
8.200 General Population (GP) Minimum	341	60	5	300	0	300	Dorm - 15 four-person dry cubicles per pod
8.300 GP Medium	210	48	5	240	0	240	24 double-occupancy wet cells per pod
8.400 GP Maximum	234	48	5	240	0	240	44 single-occupancy wet cells plus 1 subpod with 4 single-occupancy wet cells per pod; 2 pods will have secondary security vestibule from circulation corridor directly into subpod
8.500 Restricted Housing	77	32	2	64	32	96	32 single-occupancy wet cells per pod; 16 single cells per pod sized as doubles
10.300 GP Medical	32	32	1	32	0	32	16 double-occupancy wet cells per pod; no stacked bunks; lower level cells all ADA accessible
10.300 Medical Skilled Nursing	28	28	1	28	0	28	4 double-occupancy wet rooms, 18 single-occupancy rooms, & 2 single-occupancy wet respiratory isolation rooms
10.300 Medical Detox	48	48	1	48	0	48	24 bunks (no stacked bunks, low-to-floor, no mezzanine) per zone; two zones per pod
8.800 GP Special Needs	192	32	6	192	48	240	12 double-occupancy wet cells & 8 single-occupancy wet cells per pod; no mezzanine; 8 single cells per pod sized as doubles
10.400 Mental Health - Subacute	96	32	3	96	24	120	12 double-occupancy wet cells & 8 single-occupancy wet cells per pod; no mezzanine; 8 single cells per pod sized as doubles
10.400 Mental Health - Acute	32	32	1	32	0	32	24 single-occupancy wet cells plus 2 subpods - each subpod has 4 single-occupancy wet cells; no mezzanine
Male Beds Total	1,360			1,368	104	1,472	

Classification Category	1,600 Bed Target	No. of Beds per Pod	No. of Pods	Bed Total	Potential Expansion Beds	Total Beds w/ Exp.	Notes/Assumptions
Female Beds							
8.600 Reception (8-72 Hr) (12) 8.600 Restrictive Housing (19) 8.600 Short-term Sentence (≤7 days)	31	32	1	32	12	44	10 double-occupancy wet cells plus 2 subpods with 6 single-occupancy wet cells per subpod; 12 single cells sized as doubles
8.200 GP Minimum	27	60	1	60	0	60	Dorm - 15 four-person dry cubicles
8.700 GP Medium (15)/Maximum (27)	42	48	1	48	0	48	20 double-occupancy wet cells plus 1 subpod with 8 single-occupancy wet cells per pod; pod will have secondary security vestibule from circulation corridor directly into subpod
10.300 GP Medical	24	-	-	24	0	24	12 double-occupancy wet cells per pod; no stacked bunks; lower level cells all ADA accessible
10.300 Medical Skilled Nursing	16	-	-	16	0	16	2 double-occupancy wet rooms, 11 single-occupancy rooms, & 1 single-occupancy wet respiratory isolation room
10.300 Medical Detox	24	24	1	24	0	24	12 bunks (no stacked bunks, low-to-floor, no mezzanine)
8.800 GP Special Needs	32	32	1	32	8	40	12 double-occupancy wet cells & 8 single-occupancy wet cells per pod; no mezzanine; 8 single cells sized as doubles
10.400 Mental Health - Subacute	32	32	1	32	8	40	12 double-occupancy wet cells & 8 single-occupancy wet cells per pod; no mezzanine; 8 single cells sized as doubles
10.400 Mental Health - Acute	12	-	-	12	0	12	10 single-occupancy wet cells plus 1 subpod with 2 single-occupancy wet cells; no mezzanine
Female Beds Total	240			288	28	308	
Total Adult Jail Beds	1,600			1,664	132	1,780	
9.100 Juveniles Charged as Adults	0	8	2	16	0	16	8 single-occupancy wet rooms per unit;
TOTAL RATED CAPACITY				1,680	0	1,796	

VIII.b. Summary Review of Jail Program

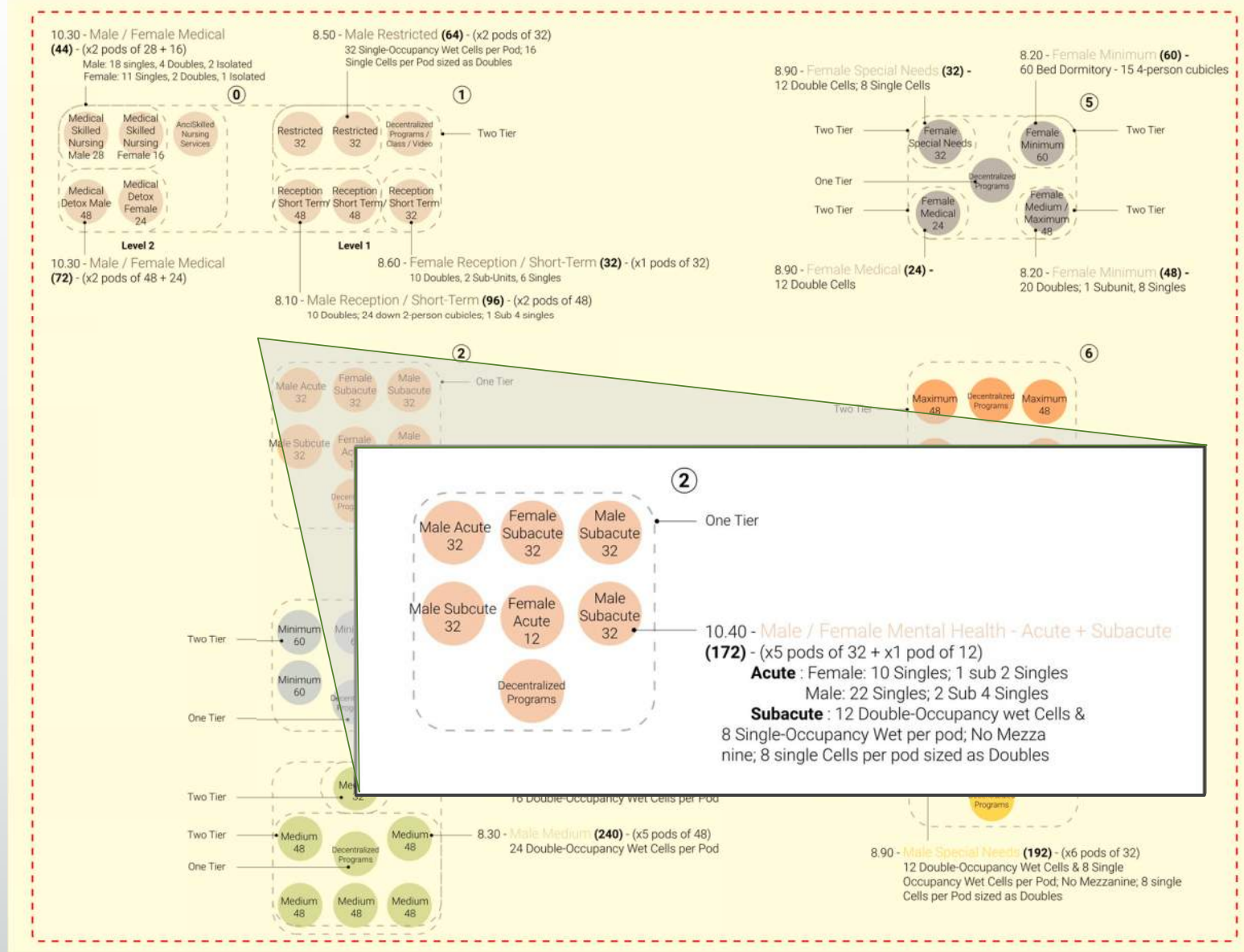
Clusters



VIII.b. Summary Review of Jail Program

Clusters

- **Varied Housing Unit Sizes & Configurations**
 - **24 Cell – Double Celled**
 - **32 Cell – Single Celled**
 - **48 Cell – Single Celled**
 - **60 Bed Dormitory**
 - **Mixed variations**
 - **Single Tier – Medical & Acute Mental Health**



VIII.b. Summary Review of Jail Program

Programmed Area Summary

#	Major Component	NSF	GSF	Exterior SF	
1.000	Public Lobby	5,000	6,969	0	
2.000	Facility Administration	5,512	6,890	0	
3.000	Staff Support	16,989	23,461	700	
4.000	Security Operations	7,871	10,329	0	
5.000	Central Intake/Assessment, Release, & Transportation	35,417	48,887	0	
6.000	Courts	4,515	6,095	0	
7.000	Video Arraignment	0	0	0	See 8.900 Decentralized Programs and Services - Video Arraignment
8.000	Housing - Adults Inmates	213,025	344,691	22,230	
9.000	Housing - Youthful Inmates	8,285	12,976	1,000	2 pods; 8 beds/pod
10.000	Health Care	70,227	112,408	7,600	
11.000	Visitation	2,360	3,304	0	See 1.400 Public Lobby - Video
12.000	Programs and Services	9,302	12,496	0	
13.000	Foodservice	21,545	30,000	0	Estimate only; space program TBD
14.000	Laundry	5,700	8,600	0	Estimate only; space program TBD
15.000	Warehouse/Commissary	6,784	8,028	1,810	Service yard and loading dock
16.000	Maintenance/Central Plant	31,846	33,031	0	
	SUBTOTAL	444,378	668,164	33,340	
	Building Grossing Factor (15%)		100,225		Includes mechanical/electrical closets, building skin, major circulation, and building connectors
	TOTAL	444,378	768,389	33,340	

VIII.b. Summary Review of Jail Program

Key Elements of Program re: Response to Pandemic

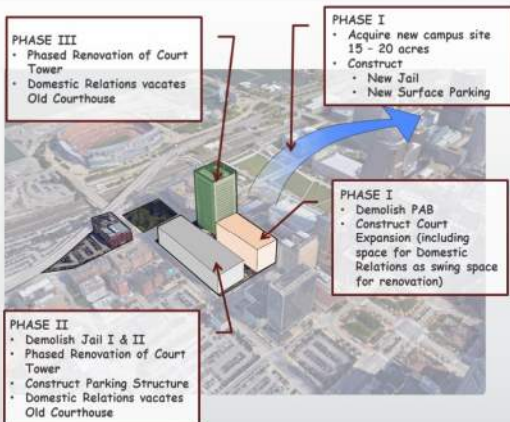
- Variety of Housing Units allow for separation
- Significant Increased Medical Beds
- Service delivery at the housing unit and cluster allows programs and services without movement throughout facility & mixing populations
 - Video Visiting, Video Appearance, Multi-purpose Program Rooms, Medical Triage, Outdoor Recreation, Kiosk Ordering
- Enlarged Intake/Central Booking area allows for greater social distancing
- Improved ventilation and air filtration
- Other issues or concerns to be addressed:
 - WiFi throughout is required – medical records, video appearance, programs
 - Video Visitation systems tie into court system
 - Evaluate Number of Single Cells
 - _____

VIII. Review & Comparative Evaluation of Jail Options

- Steering Committee adopted Options 2a (9-3); 3b (8-4) & 3c (12-0) – all based on new low-rise jail on non-downtown CBD Site;
- Subsequently Option 1b (1-11) was added for comparative analysis – Reuse of Jail II + Expansion on adjacent site
 - a. Discussion of Potential reuse of existing facilities as a baseline for comparison:
 - a. Reuse of Jails I & II
 - b. Reuse of Jail II + New Remote Facility
 - b. Summary Review of Jail Program
 - c. Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District**
 - d. Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II
 - e. Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria
 - f. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.

VIII.c. Options 2a, 3b, & 3c New Campus Jail on New Site

2a. Relocate Jail to a new site; Expand & Renovate Courts in-place



- + Jail I & II replacement reflects best practices & operational efficiency
- + Domestic Relations consolidated w/Justice Center
- + Maintains courthouse on current site
- + Allows future Jail Expansion w/o shell space
- + Courthouse can start concurrently with Jail
- + Opens site for expansion planning
- + Transit Accessibility
- Land Acquisition for new jail
- Eliminates Consolidated Justice Center
- Offender transportation costs and confidence in timely delivery
- Program compromises
- Potential disruption to operation of Courts Tower during construction
- Longer Time to Occupancy for courthouse

Potentially High Relative Cost \$\$\$\$

Steering Committee Vote 9 yes – 3 no

3b – New Jail & Courthouse on Campus Site (Low Rise)



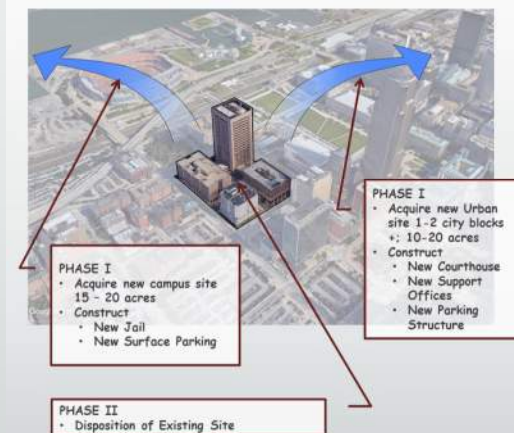
- + Jail I & II replacement reflects best practices & operational efficiency
- + Domestic Relations consolidated w/Justice Center
- + Maintains Consolidated Justice Center
- + Fully Program Compliant
- + Courthouse can start concurrently with Jail
- + Shortest time to occupancy for both courthouse and jail
- + Ease of future jail expansion
- + Transit Accessibility

- Land Acquisition
- Relocation from existing site
- Increased distance from city center/current location

Potentially Lowest Range Relative Cost \$\$

Steering Committee Vote 8 yes – 4 no

3c – New Courthouse on Urban Site (Mid-Rise) ; New Jail on Campus Site (Low-Rise)



- + Jail I & II replacement reflects best practices & operational efficiency
- + Domestic Relations consolidated w/Justice Center
- + Fully Program Compliant
- + Courthouse can start concurrently with Jail
- + Maintains Courthouse in downtown/ proximate to current location
- + Shortest time to occupancy for both courthouse and jail
- + Ease of future jail expansion
- + Transit Accessibility

- Land Acquisition
- Eliminates Consolidated Justice Center
- Relocation from existing site?
- Offender transportation costs and confidence in timely delivery

Potentially Lowest Range Relative Cost \$\$

Steering Committee Vote 12 yes – 0 no

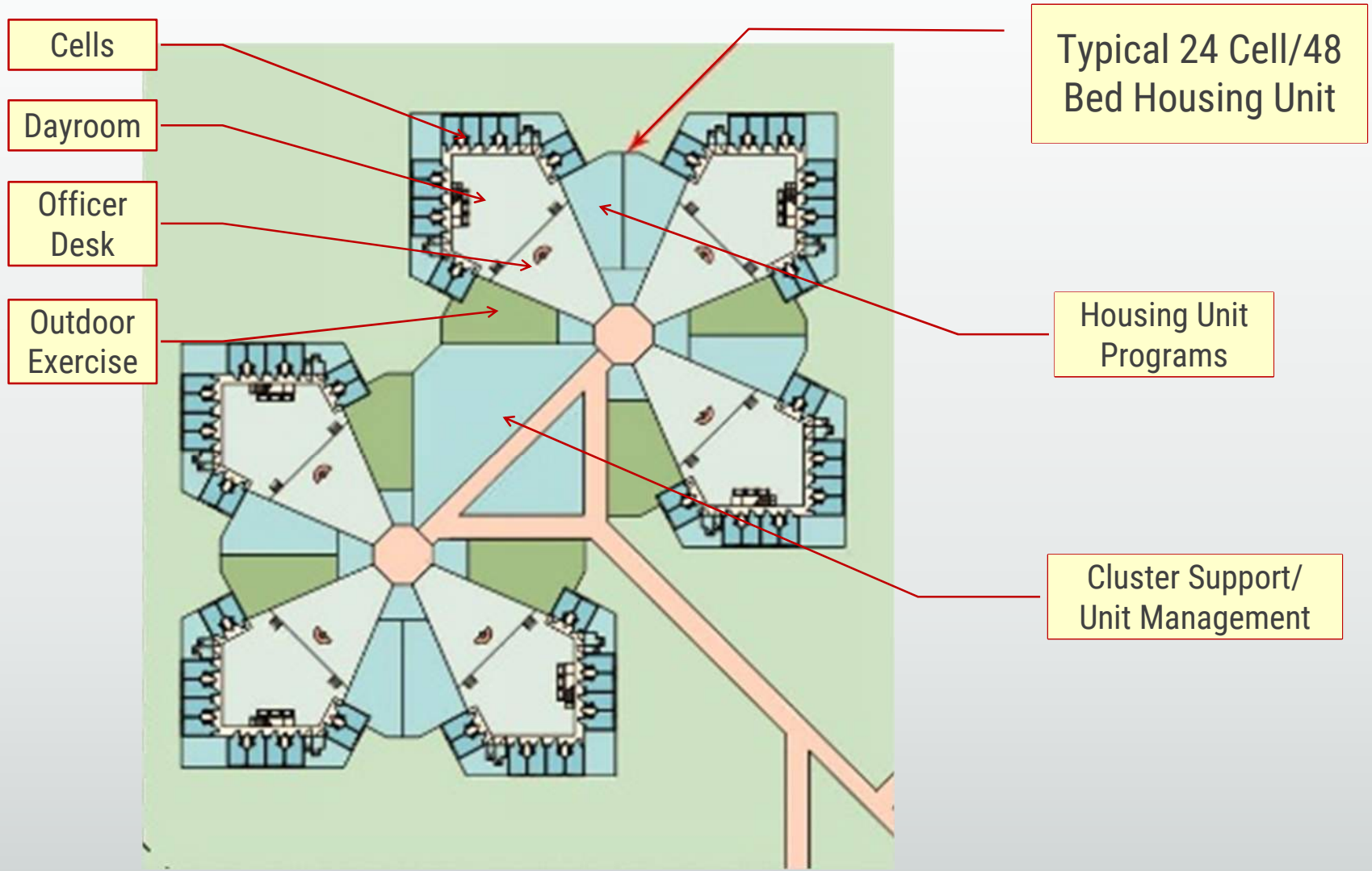
VIII.c. Options 2a, 3b, & 3c new Campus Jail on New Site

General Approach

- Develop general diagram of adjacencies and organization
- Standardize housing footprint/organization for adaptability
 - 48 cell single cell
 - 32 cell single cell – adaptable for mixed occupancies – single/double/min-dorm
 - 24 cell/48 bed double cell – adaptable for mixed occupancies – single/double/min-dorm
- Co-locate Reception/Short-term & Maximum-Security Housing near Intake/Central Booking/Transportation/Release
- Locate Minimum Security near probable work assignments – Food-Service, Laundry, Warehouse
- Provide separate cluster for Females
- Allow for incremental as well as phased expansion
- Provide for non-contact visiting access by attorney's and others at housing cluster
- Separate staff & visitor parking and service and Intake access
- Flexible approach to planning – one level or two over two housing based on site availability
- Allow for Alternate Housing configurations

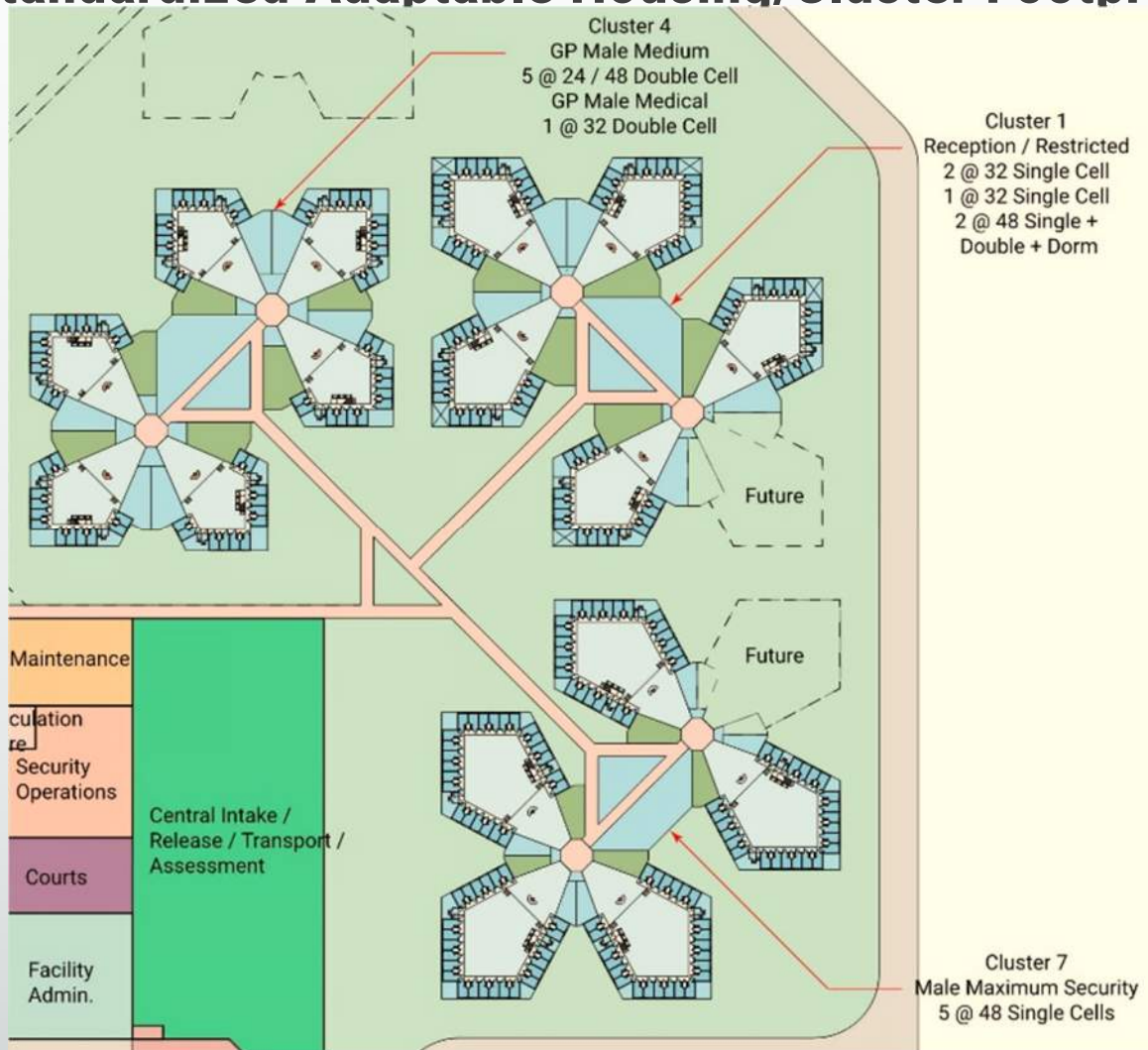
VIII.c. Options 2a, 3b, & 3c new Campus Jail on New Site

New Jail – Standardized Adaptable Housing/Cluster Footprint



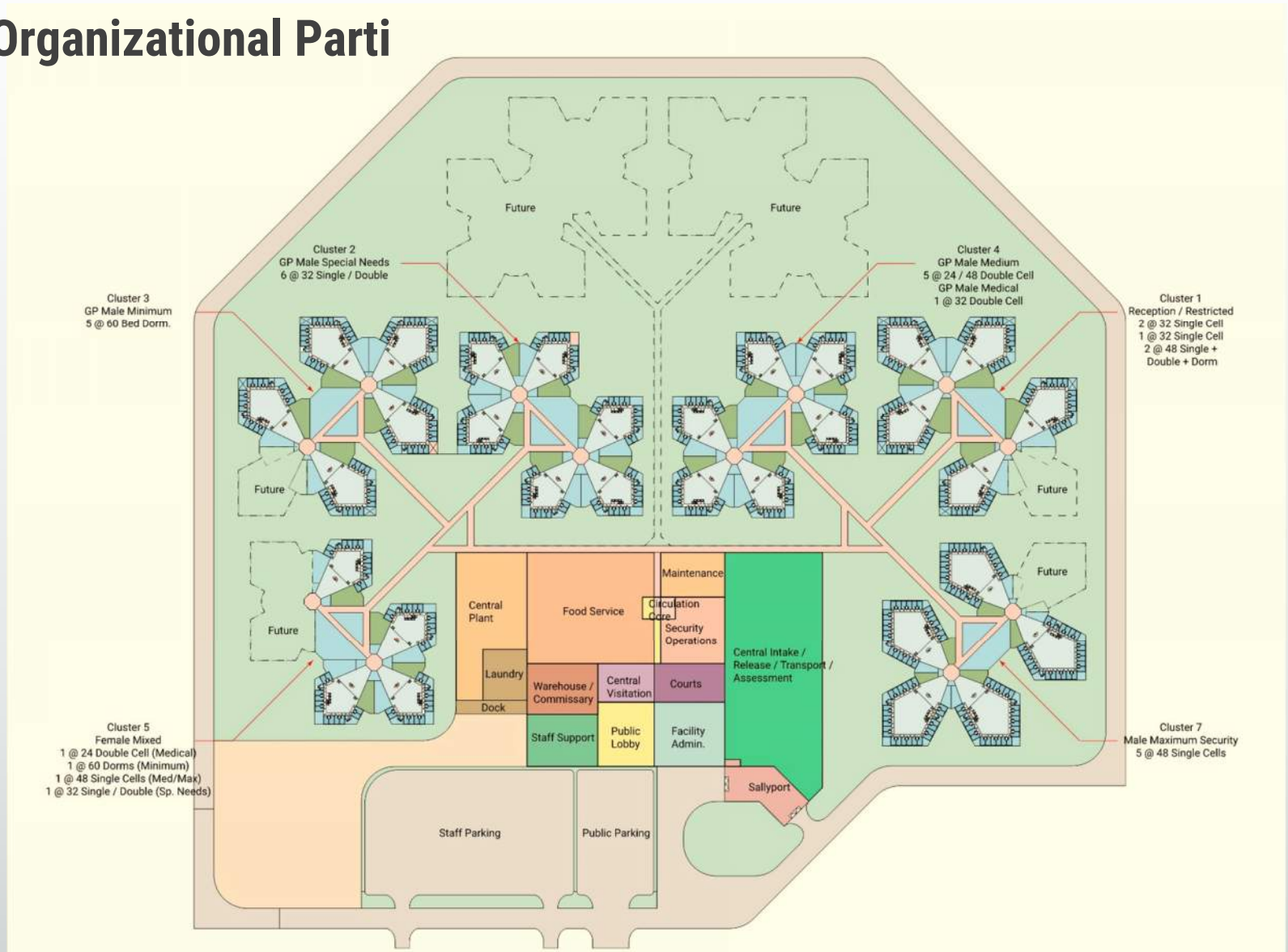
VIII.c. Options 2a, 3b, & 3c new Campus Jail on New Site

New Jail – Standardized Adaptable Housing/Cluster Footprint



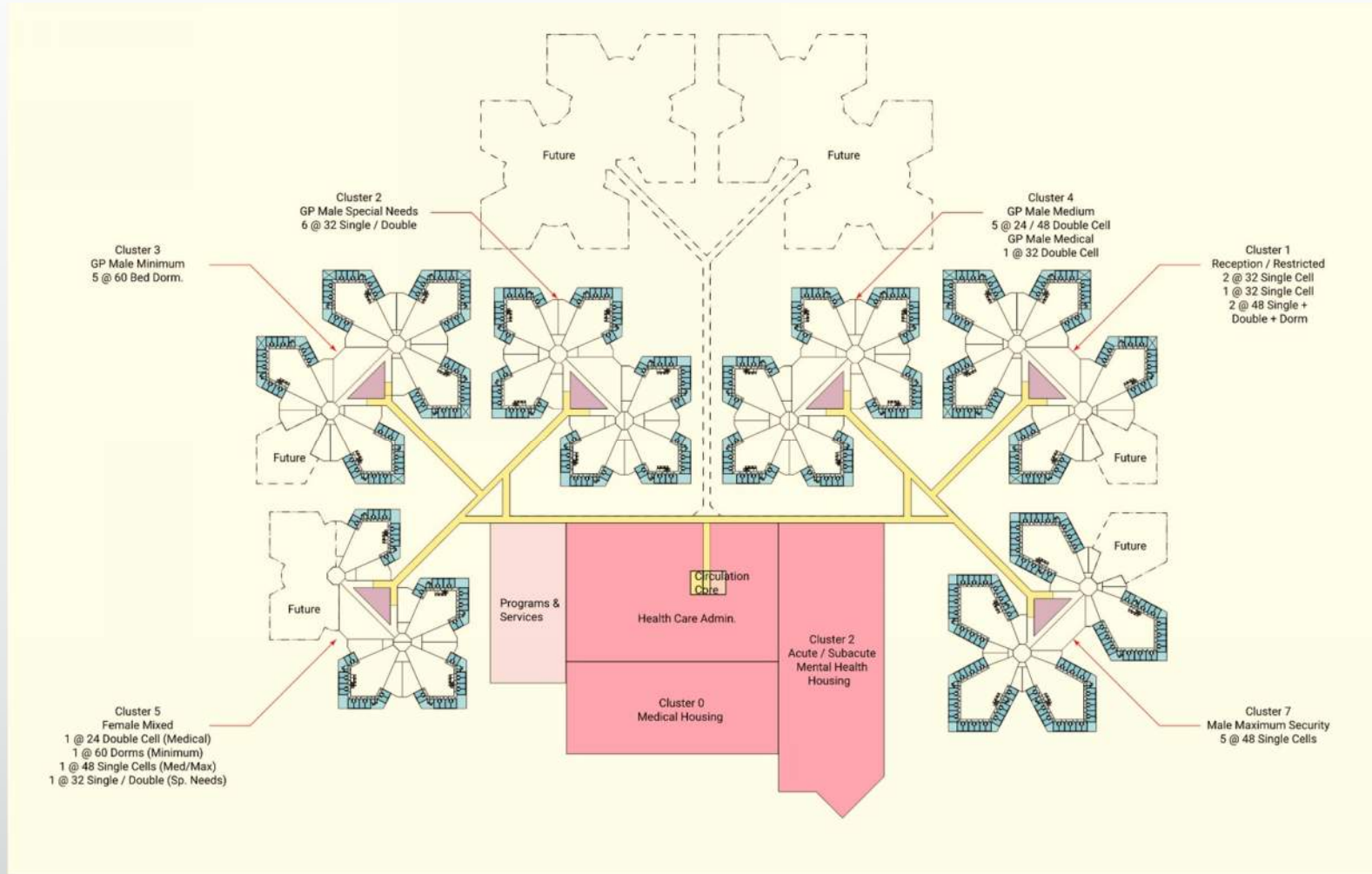
VIII.c. Options 2a, 3b, & 3c new Campus Jail on New Site

New Jail – Organizational Parti



VIII.c. Options 2a, 3b, & 3c new Campus Jail on New Site

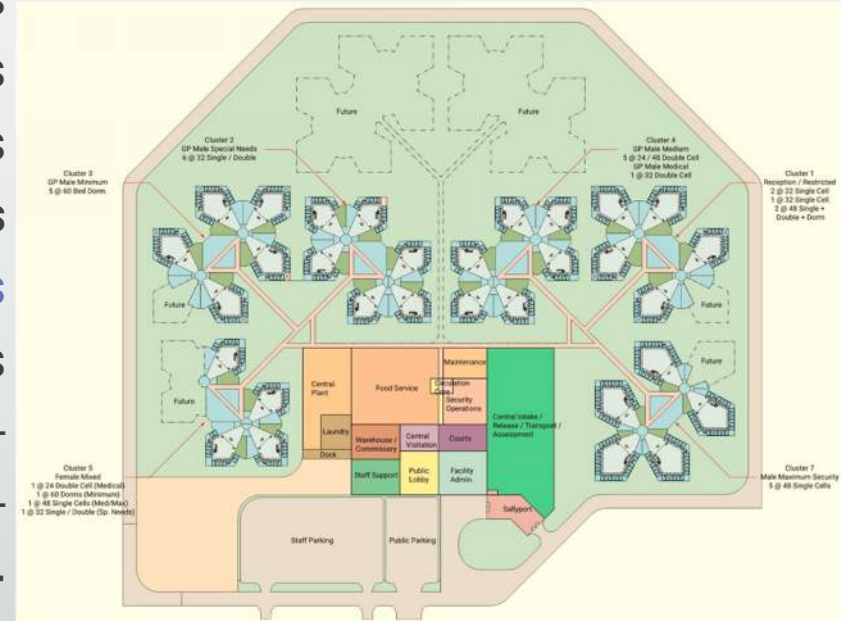
New Jail – Organizational Parti



VIII.c. Options 2a, 3b , & 3c new Campus Jail on New Site

New Jail on a New Site

- Cluster 1 Reception/Restricted/Short Term * - 192 Beds
- Cluster 3 GP Male Minimum* – 300 Beds
- Cluster 4 GP Male Medium – 272 Beds
- Cluster 5 Female GP Med/Max/Min/Med/Spl* – 164 Beds
- Cluster 6 GP Male Maximum * – 240 Beds
- Cluster 7 GP Male Special Needs – 192 Beds
- Cluster 0 Medical Treatment – 116 Beds
- Cluster 2 Mental Health Acute/Sub-Acute – 172 Beds
- **TOTAL RATED CAPACITY Adult 1,648 Beds**
- **Juveniles Charged as Adults 16 Beds**
- Planned Internal Expansion (MH/Spcl.) 132 Beds
- * Incremental Expansion 208 Beds +/-
- Future Expansion 576 Beds +/-
- **TOTAL EXPANDED CAPACITY Adult 2,571 Beds +/-**



VIII. Review & Comparative Evaluation of Jail Options

VIII. Steering Committee adopted Options 2a (9-3); 3b (8-4) & 3c (12-0) – all based on new low-rise jail on non-downtown CBD Site;

IX. Subsequently Option 1b (1-11) was added for comparative analysis – Reuse of Jail II + Expansion on adjacent site

VIII. Discussion of Potential reuse of existing facilities as a baseline for comparison:

VIII. Reuse of Jails I & II

IX. Reuse of Jail II + New Remote Facility

IX. Summary Review of Jail Program

X. Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District

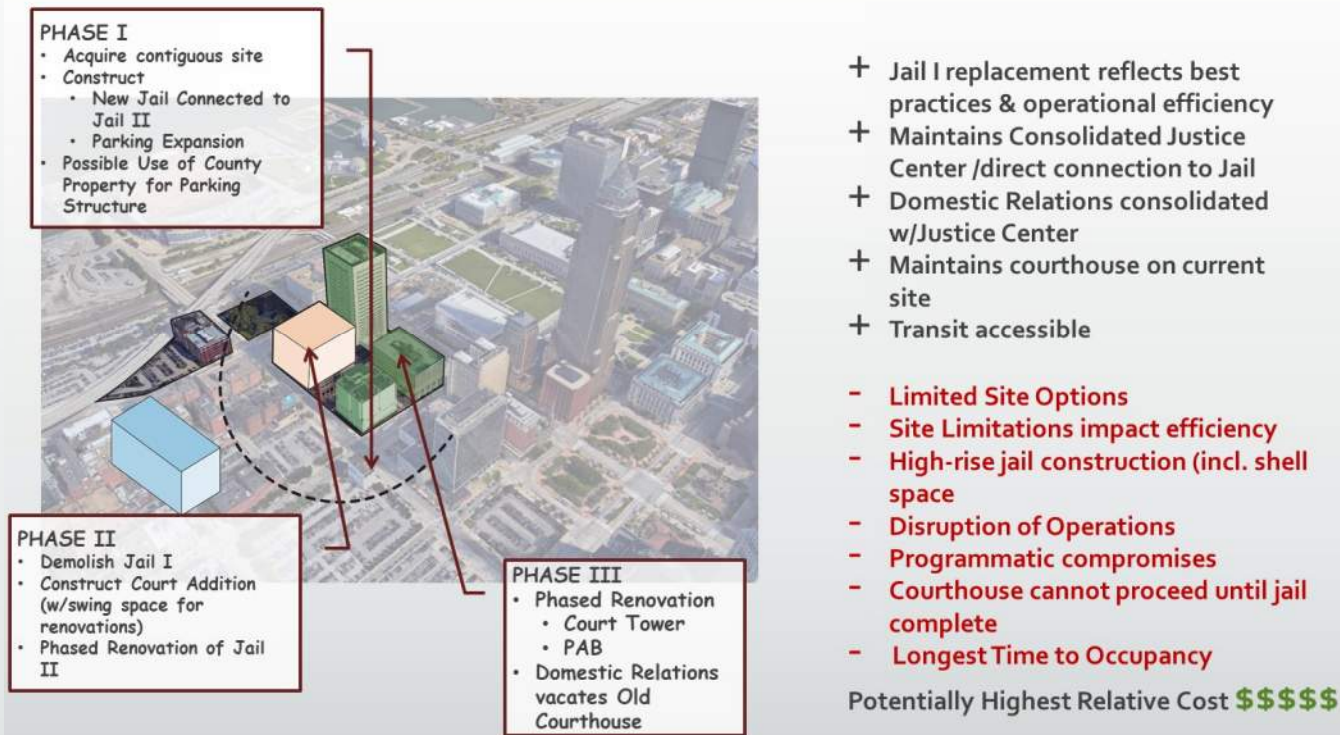
XI. Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II

XII. Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria

XIII. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.

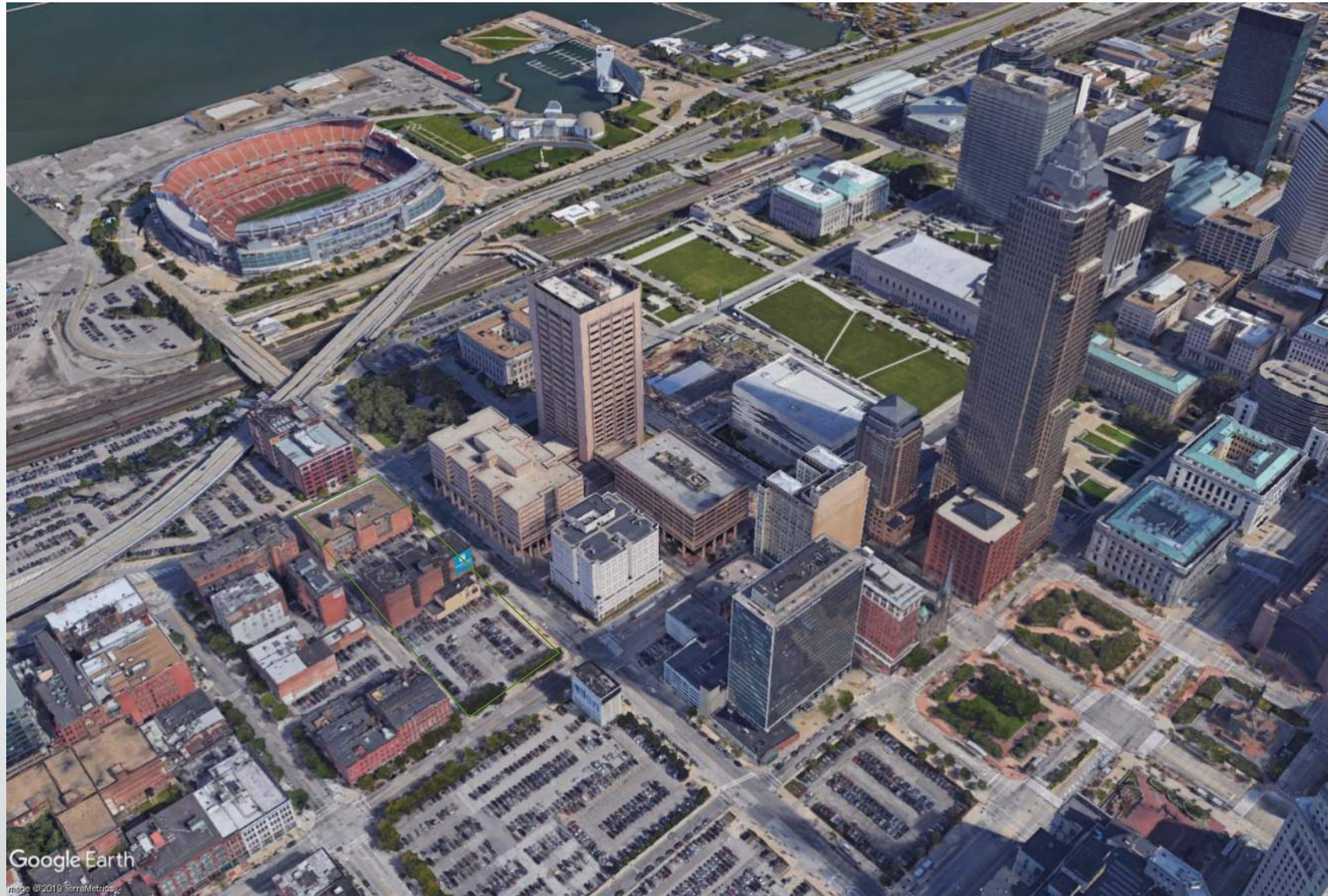
VIII.c. Options 1b New Facility to Replace Jail I + Reuse Jail II

1b – Maximum Reuse – Full Courts Consolidation



Steering Committee Vote 1 yes – 11 no

VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II



VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II

Site Development Options



- **Partial Site**
 - + Room for Future Expansion
 - **2-4 Housing Units/Floor**
 - **11 floors tall (14 stories with mezzanines)**
 - **Increased staffing costs (More Clusters)**
 - **Increased vertical movement**
 - \$ **Deep foundations required**
 - \$ **Connecting tunnel or bridge Required**



- **Full Site**
 - + **4-8 Housing Units/Floor**
 - + **6 floor tall (9 stories w/ mezzanines)**
 - + **Reduced operational costs (fewer clusters)**
 - + **Better adjacencies Medical/MH**
 - **Vertical expansion, shell space or additional site acquisition required for expansion**
 - \$ **Deep foundations required**
 - \$ **Connecting tunnel or bridge Required**

VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II

General Approach

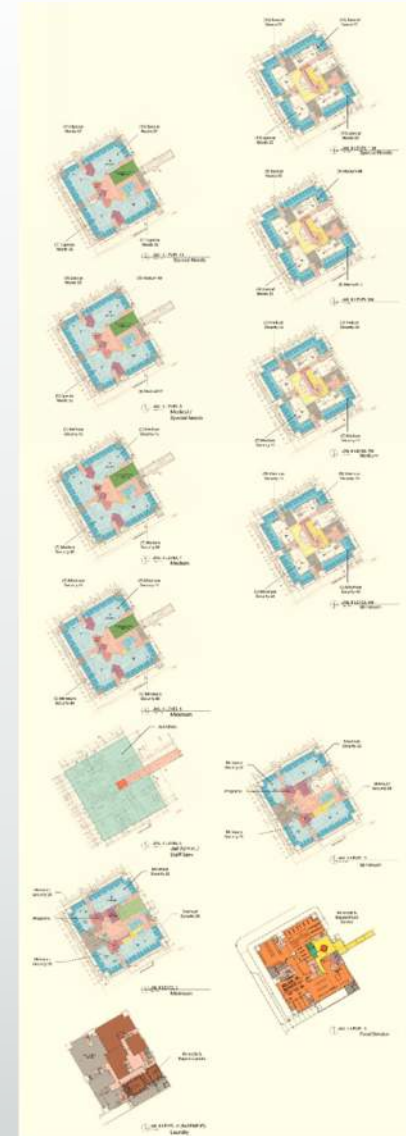
- Develop general diagram of adjacencies and organization
- Maximize reuse of Jail II
- Standardize housing footprint/organization for adaptability
 - 48 cell single cell
 - 48 cell single cell sub-dividable into 2 24 cell/48 bed units
 - 48 cell single cell plan– adaptable for 32 single cells & mixed occupancies – single/double/min-dorm
- Co-locate Reception/Short-term & Maximum-Security Housing near Intake/Central Booking/Transportation/Release
- Co-locate Medical/Mental Health Clinics & Housing proximate to Intake/Central Booking/Transportation/Release
- Provide separate cluster for Females
- Allow for Alternate Housing configurations
- Build Annex; Vacate & Renovate Jail II using Jail I as interim Housing; Demolish Jail I

VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II

Jail II Reuse

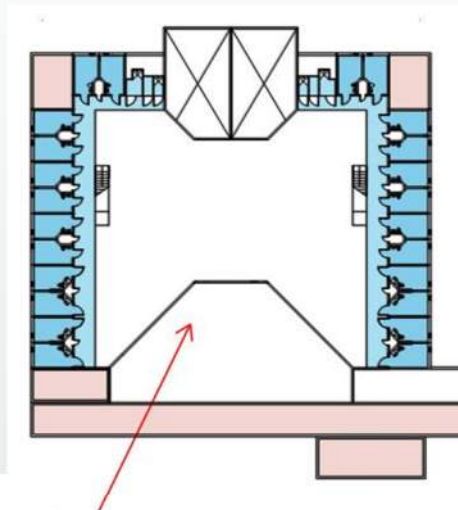
- Basement Laundry/Stores
- First Floor Renovated & Expanded Food Service
- Second Floor GP Male Minimum Security Housing
- Third Floor GP Male Minimum Security Housing
- Fourth Floor Administration & Staff Services
- Fifth Floor/6M GP Male Minimum Security Housing
- Seventh Floor/7M GP Male Medium Security Housing
- Ninth Floor/10M GP Male Medium Medical/Special Needs
- Eleventh Floor/11M GP Male Medium Special Needs
- **TOTAL BED CAPACITY JAIL II** **864 Beds***

**assumes approval of increased capacity for double-celling these populations*

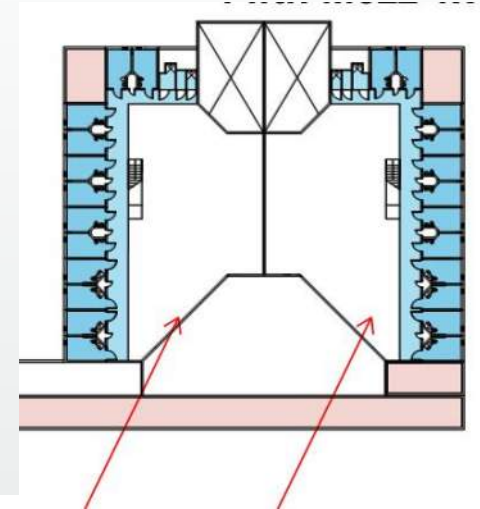


VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II

New Annex – Standardized Adaptable Housing/Cluster Footprint



48 Bed Single Cell Unit Footprint

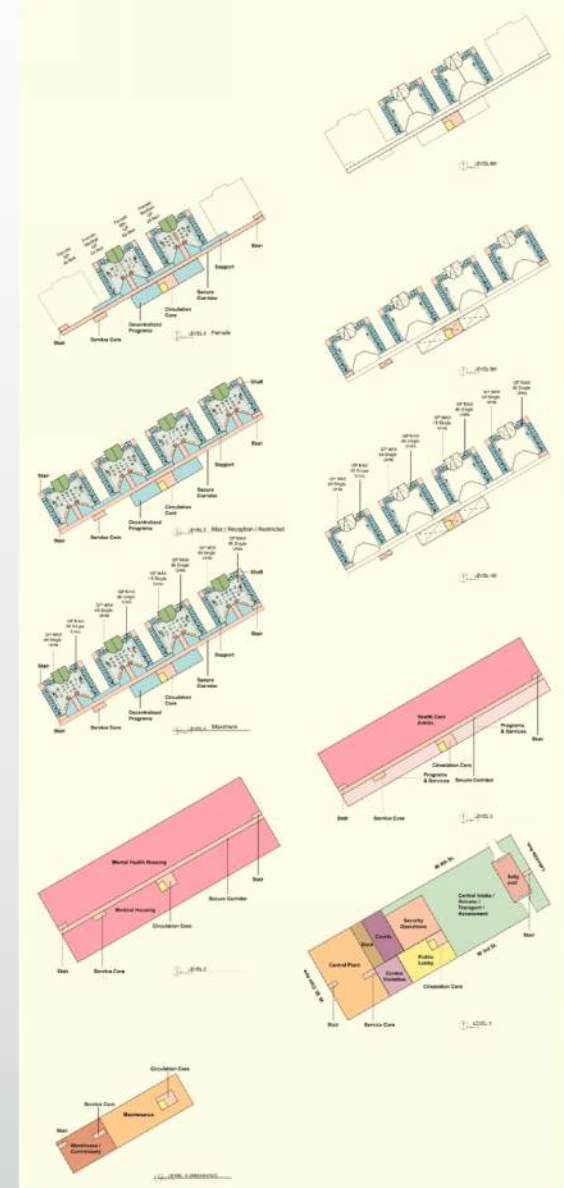


48 Bed Single Cell Footprint Adapted as 2 – 24 Cell/48 Bed Double Cell Units

VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II

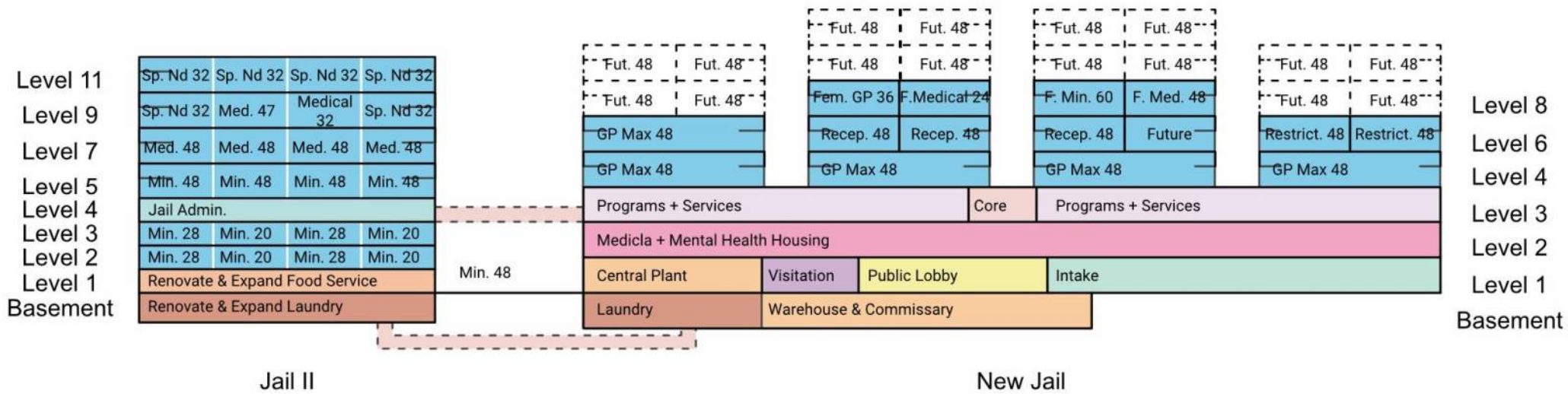
New Annex

- Basement Warehouse/Maintenance
- First Floor Intake/Central Booking/Lobby/Security Operations
- Second Floor Medical/Mental Health Clinic
- Third Floor Medical/Mental Health Housing
- Fourth Floor/4M Maximum Security Housing
- Fifth Floor/5M Maximum Security/Reception/Restricted
- Sixth Floor/6M Female Housing/Future Expansion
- Seventh Floor/7M Future Expansion
- Eighth Floor/8M Future Expansion
- **TOTAL BED CAPACITY NEW Annex 900 Beds**



VIII.d. Options 1b New Facility to Replace Jail I + Reuse Jail II

New Annex



VIII. Review & Comparative Evaluation of Jail Options

- Steering Committee adopted Options 2a (9-3); 3b (8-4) & 3c (12-0) – all based on new low-rise jail on non-downtown CBD Site;
- Subsequently Option 1b (1-11) was added for comparative analysis – Reuse of Jail II + Expansion on adjacent site
 - a. Discussion of Potential reuse of existing facilities as a baseline for comparison:
 - a. Reuse of Jails I & II
 - b. Reuse of Jail II + New Remote Facility
 - b. Summary Review of Jail Program
 - c. Option 2a, 3b, 3c (Jail Component Only): New campus Jail on a site outside of the Downtown Cleveland Central Business District
 - d. Option 1b (Jail Component Only): New Facility to Replace Jail I Adjacent Justice Center, + Reuse of Jail II
 - e. Review and Comparative Evaluation of Jail Options – Subjective & Objective Criteria**
 - f. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.

VIII.e. Comparative Evaluation – Subjective Criteria

Comparative Evaluation: Detention Center Development Options		Option 1b: Maximum Reuse Expand/Renovate Justice Center & Jail In-Place; Retain Jail II	Options 2a, 3b & 3c: Relocate Jail to New Remote Site;
Key:			
	Highly Responsive/Positive		
	Partially Responsive/Positive		
	Partially Non-Responsive/Negative		
	Not Responsive/Negative		
Subjective Criteria			
Programmatic Suitability			
	Program Responsiveness	Yellow	Green
	Future Expansion/Adaptation	Yellow	Green
	Operational Efficiency	Red	Green
	Flexibility (Building Footprint)	Red	Green
	Quality of Environment	Yellow	Green
	Appropriateness of Image	Yellow	Green
	Court Transport	Green	Yellow
	Ease of Public Access	Green	Green
Locational Considerations			
	Availability of Staff/Visitor Parking	Yellow	Green
	Access to Mass Transit	Green	Green
	Family Access	Green	Green
	Attorney Access	Green	Yellow
	Emergency Services	Green	Green
	Neighborhood Compatibility	Yellow	Yellow
	Economic Impact	Yellow	Green
Developmental Impacts			
	Site Availability	Yellow	Green
	Impediments to Development	Yellow	Green
	Construction Logistics	Yellow	Green
	Construction Impact on Operations	Yellow	Green
	Potential for Phased Development/Expansion	Yellow	Green
	Community Support	Yellow	Green
	Urban Design/Impact Opportunities	Yellow	Green
	Potential for D-B Delivery	Yellow	Green

VIII.e. Comparative Evaluation – Objective Criteria

Cost Estimating

- Detailed on a component by component basis
- Multiple Independent Estimates Completed
- All Estimates in today's dollars
- Unit costs adjusted to Cuyahoga County/Cleveland Market
- Reconciled to remove anomalies
- Comparable to recent projects

DLR GROUP RECONCILED					
Unit Identification	Building Gross Area	Exterior Recreation	TOTAL BGSF	Cost/SF	Extended Cost
HOUSING					
Cluster 1: Reception/Restricted Male					
8.100 Reception/Short-term Sent	12,459	750	13,209	\$ 473.00	\$ 6,247,850
8.100 Reception/Short-term Sent	12,459	750	13,209	\$ 473.00	\$ 6,247,850
8.600 Reception/Short-term/RH	10,713	930	11,643	\$ 473.00	\$ 5,507,274
8.500 Restricted Housing	12,554	900	13,454	\$ 498.00	\$ 6,700,022
8.500 Restricted Housing	12,554	900	13,454	\$ 498.00	\$ 6,700,022
8.900 Decentralized Serv- Reception	6,116	-	6,116	\$ 398.00	\$ 2,434,323
8.900 Classification	1,751	-	1,751	\$ 398.00	\$ 696,848
8.900 Video Airmgmt	3,784	-	3,784	\$ 398.00	\$ 1,505,833
Subtotal Cluster 1	72,390	4,230	76,620		\$ 36,040,023
Cluster 3: GP Minimum Male					
8.200 GP Minimum	14,072	750	14,822	\$ 448.00	\$ 6,640,193
8.200 GP Minimum	14,072	750	14,822	\$ 448.00	\$ 6,640,193
8.200 GP Minimum	14,072	750	14,822	\$ 448.00	\$ 6,640,193
8.200 GP Minimum	14,072	750	14,822	\$ 448.00	\$ 6,640,193
8.200 GP Minimum	14,072	750	14,822	\$ 448.00	\$ 6,640,193
Add Washer dryer - 2 male pods	569	-	569	\$ 448.00	\$ 255,024
8.900 Decentralized Services	5,126	-	5,126	\$ 398.00	\$ 2,040,244
Subtotal Cluster 3	76,055	3,750	79,805		\$ 35,496,234
Cluster 6: GP Maximum Male					
8.400 GP Maximum	14,394	750	15,144	\$ 548.00	\$ 8,299,150
8.400 GP Maximum	14,394	750	15,144	\$ 548.00	\$ 8,299,150
8.400 GP Maximum	14,394	750	15,144	\$ 548.00	\$ 8,299,150
8.400 GP Maximum	14,394	750	15,144	\$ 548.00	\$ 8,299,150
8.400 GP Maximum	14,394	750	15,144	\$ 548.00	\$ 8,299,150
2 subpods w/security vestibule	304	-	304	\$ 648.00	\$ 196,733
8.900 Decentralized Services	5,126	-	5,126	\$ 398.00	\$ 2,040,244
Subtotal Cluster 6	77,402	3,750	81,152		\$ 43,732,728
Cluster 7: GP Special Needs					
8.800 GP Special Needs	9,727	750	10,477	\$ 498.00	\$ 5,217,339
8.900 GP Special Needs	9,727	750	10,477	\$ 498.00	\$ 5,217,339
8.900 GP Special Needs	9,727	750	10,477	\$ 498.00	\$ 5,217,339
8.900 GP Special Needs	9,727	750	10,477	\$ 498.00	\$ 5,217,339
8.900 GP Special Needs	9,727	750	10,477	\$ 498.00	\$ 5,217,339
8.900 GP Special Needs	9,727	750	10,477	\$ 498.00	\$ 5,217,339
8.900 Decentralized Services	5,126	-	5,126	\$ 398.00	\$ 2,040,244
Subtotal Cluster 7	63,486	4,500	67,986		\$ 33,344,280
SUBTOTAL ALL HOUSING	522,691		553,521	\$ 490.10	\$ 271,280,529
Programs & Support					
1.000 Public Lobby	8,014	-	8,014	\$ 373.00	\$ 2,989,353
2.000 Facility Administration	7,924	-	7,924	\$ 338.00	\$ 2,678,143
3.000 Staff Support	11,878	-	11,878	\$ 338.00	\$ 4,014,882
Sheriff's Administration	-	-	-	\$ -	\$ -
Subtotal - Admin/Entry/Staff	27,816		27,816		\$ 9,682,378
4.000 Security Operations	11,878	-	11,878	\$ 598.00	\$ 7,103,253
5.000 Central Intake/ Assessment/Release/Transport	57,370	-	57,370	\$ 398.00	\$ 22,833,280
6.000 Courts	7,009	-	7,009	\$ 523.00	\$ 3,665,838
11.000 Central Visitation	3,800	-	3,800	\$ 498.00	\$ 1,892,201
Subtotal - Main floor	80,057		80,057		\$ 35,494,572
12.000 Programs & Services	14,370	-	14,370	\$ 398.00	\$ 5,719,419
10.000 Health Care Clinic/Admin	53,621	-	53,621	\$ 448.00	\$ 24,022,208
Subtotal - Programs & Services/Clinic	67,991		67,991		\$ 29,741,627
SUBTOTAL Programs/Support	254,350		254,350	\$ 460.52	\$ 117,133,452
TOTAL HOUSING + PROGRAMS/SUPPORT	777,041		807,871	\$ 480.79	\$ 388,413,981
DLR GROUP RECONCILED					

VIII.e. Comparative Evaluation – Objective Criteria

Cost Estimating – Summary

New Jail on New Site			
			Reconciled
Construction Costs			
	New Construction Cost		\$ 388,413,981
	Renovation Construction Cost		\$ -
	Site Development Costs		\$ 9,680,000
CONSTRUCTION COSTS			\$ 398,093,981
Project Costs			
	Fees & Administration	15%	\$ 59,714,097
	Site Acquisition		TBD
	FFE	2.50%	\$ 9,952,350
	Contingency - New Construction	5%	\$ 23,388,021
	Contingency - Renovations	10%	
PROJECT COSTS			\$ 93,054,468
TOTAL PROBABLE PROJECT COST			\$ 491,148,449
Shell 800 Beds			\$ -
TOTAL PROBABLE COST w/SHELL SPACE			\$ 491,148,449

New Annex + Jail II Renovation/Reuse			
			Reconciled
Construction Costs			
	New Construction Cost		\$ 256,757,940
	Site Development Costs		
	Deep Pile Foundations		\$ 19,130,800
	Tunnel/Bridge Connector		\$ 4,375,000
Subtotal New Construction			\$ 280,263,740
	Renovation Construction Cost		\$ 109,125,680
	Shell & Core Upgrades		\$ 44,122,142
	Escalation (Phasing)		\$ 24,107,108
	Site Development Costs		
CONSTRUCTION COSTS			\$ 457,618,671
Project Costs			
	Fees & Administration	15%	\$ 68,642,801
	Site Acquisition		TBD
	FFE (Based on New)	2.50%	\$ 9,952,350
	Contingency - New Construction	5%	\$ 16,767,655
	Contingency - Renovations	10%	\$ 10,912,568
PROJECT COSTS			\$ 106,275,373
TOTAL PROBABLE PROJECT COST			\$ 563,894,044
Shell 800 Beds (Project Costs)			\$ 70,586,863
TOTAL PROBABLE COST w/SHELL SPACE			\$ 634,480,907

VIII.e. Comparative Evaluation – Objective Criteria

Operational Cost Savings – New Jail on a New Site

- **Housing Staffing – Best Practice/Current operations Direct Supervision - 24-hour staffing of all housing units**
 - ODRC Standards allow units of 48 – 60 offenders; Current Jail I Housing Units are 24 – 29 beds – *effectively doubling staffing requirements*
 - Currently there are 66 Housing pods requiring 336.6 correctional FTE's
 - Proposed Program includes 41 Housing pods requiring 209.1 correctional FTE's
 - **Net Savings (127.5) correctional FTE's or**
 - **@ \$75,000/yr (\$9.562 M/yr)**
- **Control Rooms**
 - Jail I & II have a total of 14 housing control rooms
 - Proposed Program would have a single master control with no additional fixed housing posts
 - Current housing control room staffing 68.8 correctional FTE's
 - **Net Savings (68.8) correctional FTE's or**
 - **@ \$75,000/yr (\$5.16 M/yr)***
- **Centralized Programs & Services**
 - Requires additional staff – and staffing shortfalls limit access to programs & services
 - **Net Savings Not Estimated at this time**
- **Court Transport**
 - Reuse would eliminate need for transport to Court from remote site
 - **Additional Cost \$812,500/yr**

VIII.e. Comparative Evaluation – Objective Criteria

Operational Cost Savings – New Annex + Reuse of Jail II

- **Housing Staffing – Best Practice/Current operations Direct Supervision - 24-hour staffing of all housing units**
 - ODRC Standards allow units of 48 – 60 offenders; Current Jail I Housing Units are 24 – 29 beds – *effectively doubling staffing requirements*
 - Currently there are 66 Housing pods requiring 336.6 correctional FTE's
 - Reuse Plan results in 51 Housing pods requiring 260.1 correctional FTE's
- **Net Savings (76.5) correctional FTE's or (\$5.735 M/yr)**
- **@ \$75,000/yr**
- **Control Rooms**
 - Jail I & II have a total of 14 housing control rooms requiring 68.8 correctional FTE's
 - Reuse Plan results in duplicate control rooms & additional floor clusters 40.8 correctional FTE's
- **Net Unrealized Savings (28) correctional FTE's or (\$2.16 M/yr)***
- **@ \$75,000/yr**
- **Additional Costs**
 - More floors = more clusters/rovers/back-up per floor
 - Increased Management two Buildings
 - Duplication of services – Medical Emergency, Visiting, Volunteer & Attorney Access
- **Additional Costs Not Estimated at this time**

VIII.e. Comparative Evaluation – Objective Criteria

Comparative Evaluation: Detention Center Development Options		Option 1b: Maximum Reuse Expand/Renovate Justice Center & Jail In-Place; Retain Jail II	Options 2a, 3b & 3c: Relocate Jail to New Remote Site;
Key:			
Highly Responsive/Positive			
Partially Responsive/Positive			
Partially Non-Responsive/Negative			
Not Responsive/Negative			
Objective Criteria			
Projected Costs - Jail			
	Construction Cost (Today's Dollars \$M)	\$457.62	\$398.09
	Project Costs (Today's Dollars \$M)	\$106.28	\$93.05
	Total Project Costs (Today's Dollars \$M)	\$563.89	\$491.15
	Potential Site Acquisition Cost	TBD	TBD
Total Potential Cost Jails (Today's Dollars)			
	Potential Initial Cost for Future Expansion	\$70.59	\$0.00
Time To Occupancy/Completion			
	Time to Occupancy - Jail Phase I (yrs.)	3 yrs	3 yrs
	Total Time to Occupancy - Jail (yrs.)	6 yrs	3 yrs
Operational Cost Impact			
	Annual Operational Cost +/- - Jail \$M	-\$7.89	-\$14.72
	Additional Costs Rovers/Movement Staff +/-	TBD ++	TBD --
	Annual Court Transport Costs	\$0.00	\$0.81
	Duplication of Services/Two Buildings	TBD ++	\$0.00
	Net Operational Savings	< -7.89	-\$13.91

VIII.e. Comparative Evaluation – Objective Criteria

Comparative Evaluation: Detention Center Development Options		Option 1b: Maximum Reuse Expand/Renovate Justice Center & Jail In-Place; Retain Jail II	Options 2a, 3b & 3c: Relocate Jail to New Remote Site;
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Objective Criteria			
Projected Costs - Jail			
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Project Costs (Today's Dollars \$M)		\$106.28	\$93.05
Total Project Costs (Today's Dollars \$M)		\$563.89	\$491.15
Potential Site Acquisition Cost		TBD	TBD
Total Potential Cost Jails (Today's Dollars)			
Potential Initial Cost for Future Expansion		\$70.59	\$0.00
Time To Occupancy/Completion			
Time to Occupancy - Jail Phase I (yrs.)		3 yrs	3 yrs
Total Time to Occupancy - Jail (yrs.)		6 yrs	3 yrs
Operational Cost Impact			
Annual Operational Cost +/- - Jail \$M		-\$7.89	-\$14.72
Additional Costs Rovers/Movement Staff +/-		TBD ++	TBD --
Annual Court Transport Costs		\$0.00	\$0.81
Duplication of Services/Two Buildings		TBD ++	\$0.00
Net Operational Savings		< -7.89	-\$13.91

VIII.e. Comparative Evaluation – Objective Criteria

Comparative Evaluation: Detention Center Development Options		Option 1b: Maximum Reuse Expand/Renovate Justice Center & Jail In-Place; Retain Jail II	Options 2a, 3b & 3c: Relocate Jail to New Remote Site;
Key:			
Highly Responsive/Positive			
Partially Responsive/Positive			
Partially Non-Responsive/Negative			
Not Responsive/Negative			
Potential Savings Available for Debt Service			
	Annual Operating Costs Housing & Control	-\$7.89	-\$14.72
	Annual Operational Cost Rovers/Movement	TBD ++	TBD --
	Annual Court Transport Costs	\$0.00	\$0.81
	Duplication of Services/Two Buildings	TBD ++	\$0.00
	Other Savings (Euclid, Bedford Out Placement)	-\$12.33	-\$12.33
TOTAL POTENTIAL AVAILABLE For ANNUAL DEBT SERVICE		<20.22M	>26.24M

VIII. Review & Comparative Evaluation of Jail Options

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 - a. Discussion of Potential reuse of existing facilities as a baseline for comparison:
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 - f. Review & discussion of Site Criteria related to Options 2a, 3b & 3c should the Steering Committee determine that the best course of action is a new jail on a new site.**

VIII.f. Review & Discussion of Site Selection Criteria

Locational

- Access to Public Transit
- Parking/Access Attorneys & Visitors
- Highway Access – Law Enforcement, Attorneys, Volunteers, Families & Visitors
- Proximity to the Courts
- Proximity to Emergency Services
- _____
- _____
- _____
- _____
- _____
- _____

Site Acquisition/Development

- Acquisition Cost
- Ease of Acquisition
- Size & Configuration
- Community Context/Buffers
- Utilities
- Soil, Drainage, HazMAT & Terrain
- Environmental & Historic Preservation
- Impediments to Development
- Developmental Impact
- _____
- _____
- _____
- _____

VIII.f. Review & Discussion of Site Selection Criteria

**CUYAHOGA COUNTY JAIL
SITING SELECTION SCORESHEET**

Selection Criteria	Site A	Site B	Site C
<i>Locational Impacts:</i>			
Access to Public Transit <ul style="list-style-type: none"> • Green – Public transit currently available within 2 blocks of the site, 7 days a week • Yellow – Public transit available in vicinity of site and RTA commits to extending to site, 7 days a week • Red – Public Transit not readily available or no commitment to provide 			
Parking/Access Attorneys & Visitors <ul style="list-style-type: none"> • Green – Site will accommodate on-site parking for attorneys, volunteers, visitors & families • Yellow – Parking is not available on site but readily available at reasonable rates adjacent to the site • Red – Limited public parking available 			
Highway Access – Law Enforcement, Attorneys, Volunteers, Families & Visitors <ul style="list-style-type: none"> • Green - The site is located within 2 miles of an expressway exit with good arterial street access • Yellow – The site is located within 4 miles of an expressway exit with good arterial Street access • Red – The site is located more than 4 miles of an expressway exit, or has poor arterial street access 			
Proximity to the Courts <ul style="list-style-type: none"> • Green - The site is located within an 8-mile or a 15-minute drive to the Cuyahoga Justice Center or CBD • Yellow – The site is located within a 12-mile or a 30-minute drive to the Cuyahoga Justice Center or CBD • Red – The site is located more than a 12-mile or a 30-minute drive to the Cuyahoga Justice Center or CBD 			
Proximity to Emergency Services <ul style="list-style-type: none"> • Green – Fire & ambulance services available within 10 minutes of site; driving time to nearest hospital is 15 minutes or less • Yellow – Fire & ambulance services available within 15 minutes of site; driving time to nearest hospital is 20 minutes or less • Red – Fire & ambulance services are not available within 15 minutes of site; driving time to nearest hospital is greater than 20 minutes 			

VIII.f. Review & Discussion of Site Selection Criteria

Selection Criteria	Site A	Site B	Site C
Site Acquisition/Development:			
Acquisition Cost (Low, Medium, High) <ul style="list-style-type: none"> Estimated cost of site acquisition based on assessed values & availability Relocation costs for current site occupants if applicable or required Additional Site Development costs, e.g. parking garage for staff etc. 			
Ease of Acquisition <ul style="list-style-type: none"> Green - Publicly owned, limited private acquisition required Yellow - Primarily privately owned, owners willing to negotiate, limited potential for eminent domain Red - Primarily privately owned, owners unwilling to sell, potentially difficult to manage acquisition process with significant potential eminent domain will be required 			
Size & Configuration <ul style="list-style-type: none"> Green - Site is large enough to accommodate initial capacity of 1,600 beds with future horizontal expansion to 2,400 beds on a single level + staff, attorney & visitor parking on-grade with adequate buffers to community; site configuration allows for efficient operational planning of facility Yellow - Site is large enough to accommodate initial capacity of 1,600 beds with future horizontal expansion to 2,400 beds with no more than two levels of housing; + staff, attorney & visitor parking on-grade with adequate buffers to community; site configuration allows for efficient operational planning of facility Red - Site requires multi-level construction and/or shell space for expansion; staff, attorney & visitor parking remote from site within 1 block or requires parking garage or site does not allow adequate buffers, or configuration impacts ability for efficient facility operational planning/adjacencies 			
Community Context Buffers <ul style="list-style-type: none"> Green - The site has buffer areas on all sides which support sight and sound separation from adjacent residential land uses or requires limited buffers due to adjacent land uses Yellow - The site has buffer areas on at least two sides which support sight and sound separation from adjacent land uses or requires limited buffers due to adjacent land uses Red - The site does not have sufficient buffer areas especially related to adjacent residential land uses 			

VIII.f. Review & Discussion of Site Selection Criteria

Selection Criteria	Site A	Site B	Site C
<p>Utilities</p> <ul style="list-style-type: none"> Green - The site has existing industrial grade level availability of all utility services (water, power, sewer, natural gas) or the potential for connecting to central hot/chilled water distribution Yellow - The site has existing availability of all utility services (water, power, sewer, natural gas), but some off-site upgrading required (less than ½ mile of utility lines) Red - Site utility availability is limited, requiring extensive off-site development 			
<p>Soil, Drainage, Hazardous Materials & Terrain Conditions</p> <ul style="list-style-type: none"> Green - The site has adequate load bearing capacity, drainage, run-off, and topography for development and no known Hazardous Materials requiring mitigation Yellow - The site will require special techniques, foundation work, or additional drainage systems to support development or mitigation Red - The site requires deep pile foundations and/or extensive work for drainage, run-off, and topography to support development or requires significant mitigation 			
<p>Environmental & Historic Preservation</p> <ul style="list-style-type: none"> Green - No portion of the site is impacted by floodplains, wetlands, fragile landscapes, or historical/archeological sites Yellow - A portion of the site which may require remediation or must remain undeveloped and buffered due to presence of floodplains, wetlands, fragile landscapes, or historical/archeological sites; mitigation measures if required are deemed reasonable including required approvals Red - Development of the site directly impacts floodplains, wetlands, fragile landscapes, or historical/ archeological sites and significantly restricts development; mitigation if required is extensive and may require significant time for approvals 			
<p>Impediments to Development</p> <ul style="list-style-type: none"> Green - There are no known impediments to development – zoning, community opposition, environmental concerns Yellow - Some actions will be required to support development – rezoning ameliorating community concerns Red - Significant impediments exist to development related to zoning, historical preservation, environmental issues or community concerns 			

VIII.f. Review & Discussion of Site Selection Criteria

Selection Criteria	Site A	Site B	Site C
<p>Developmental Impact</p> <ul style="list-style-type: none"> • Green – Siting is compatible with adjacent uses, develops underutilized parcels and would have positive impact on surrounding community supporting small business development, residential development and employment • Yellow – Siting is generally compatible and would have some positive and some negative impacts on the surrounding community • Red – Siting would have negative impact on community and property values 			

- IX. Polling/Determinations – Polling will be initiated relative to**
 - a. Steering Committee Preference related to Jail Options
 - b. Steering Committee Preference and importance of Site Criteria related to Options 2a, 3b & 3c a new jail on a new site
- X. Discussion**
- XI. Next Steps / Next Meeting**
- XII. Adjournment**

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Cuyahoga County Justice Center Master Plan

Executive Steering Committee Meeting

October 1, 2020
9:00 AM

Discussion:

*Focus on Update on Jail Options & Related
Actions as a Basis for Determination of the
Path Forward Relative to Providing Safe &
Humane Jail Facilities for Cuyahoga County . .*



DLR Group

Westlake
Reed
Leskosky

In Association With:

